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| 1 2 | | Minutes Roseville Community Engagement Commission (CEC) |
| 3 | | Thursday, February 11, 2016 - 6:30 p.m. |
| 4 | 1. | Roll Call |
| 5 6 | | Chair Scot Becker called the meeting to order at approximately 6:30 p.m. and City Manager Patrick Trudgeon called the roll. |
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| 8 9 | | Commissioners Present: Chair Scot Becker; and Commissioners Michelle Manke and Gary Grefenberg |
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| 11 12 | | Commissioners Absent: Commissioners Theresa Gardella and Jonathan Miller. |
| 13 14 | | Staff Present: Staff Liaison/ City Manager Patrick Trudgeon |
| 15 | | Start Presents Start Enaison, Only Manager Patrick Praegeon |
| 16 17 | 2. | Approve Agenda |
| 18 | | Motion |
| 19 | | Commissioner Grefenberg moved, Chair Becker seconded, approval of the |
| 20 | | agenda as amended to delete the term "update" regarding Item 6.c entitled |
| 21 | | "Update on Joint Task Force on Zoning Notification" and instead entitle it |
| 22 | | "Report of the Joint Task Force on Zoning Notification." |
| 23 | | |
| 24 | | Ayes: 3 |
| 25 | | Nays: 0 |
| 26 | | Motion carried. |
| 27 | | |
| 28 | 3. | Public Comment – Non Agenda Items |
| 29 | | None. |
| 30 | | |
| 31 | 4. | Approval of January 14, 2015 Meeting Minutes |
| 32 | | Comments and corrections to draft minutes had been submitted by various CEC |
| 33 | | Commissioners prior to tonight's meeting and those revisions were incorporated |
| 34 | | into the draft presented in the tonight's agenda packet. |
| 35 | | |
| 36 | | Commissioner Grefenberg moved, Commissioner Manke seconded, approval of |
| 37 | | the January 14, 2016 meeting minutes as amended. |
| 38 | | |
| 39 | | <u>Corrections</u> : |
| 40 | | • Page 1, Item 4 (Recording Secretary) |
| 41 | | Correct date to December 10, 2015 meeting minute approval |
| 42 | | • All pages following page 1 (Recording Secretary) |
| 43 | | Correct date in header to January 14, 2016 |
| 44 | | |
| 45 | | |

Ayes: 347 **Nays: 0**48 **Motion carried.**

5. New Business

a. Overview of the Comprehensive Planning Process

Chair Becker introduced Community Development Director Paul Bilotta and City Planner Thomas Paschke to speak to the upcoming comprehensive plan update process.

Mr. Bilotta advised that there were two steps to this update required every ten years: 1) requirements of the Metropolitan Council as evidenced in their "2015 System Statement for the City of Roseville dated September 17, 2015 (Attachment 5.a) and 2) the local municipal review.

Mr. Bilotta referenced the System Statement used by the Metropolitan Council to identify the goals each metropolitan municipality needs to achieve, and general guidelines in how the City of Roseville fit in with the rest of the metropolitan area; after which they turn the process over to individual communities to built out their own unique picture.

Mr. Bilotta advised that the subsequent document would need to satisfy all points outlined in the Metropolitan Council's System Statement once forwarded onto the Council for their review, approval or return to the City for revision. Mr. Bilotta advised that most comprehensive plans of first-ring suburbs proceeded smoothly through the process, but noted that it varied depending on the individual community.

At the request of Commissioner Grefenberg, Mr. Bilotta confirmed that the chapters in the new update were not limited to current chapters in the comprehensive plan update completed eight years ago. Mr. Bilotta advised that the chapters had to sufficiently satisfy those systems listed for the metropolitan area by the Council, but individual cities could add additional chapters (e.g. economic development, community engagement).

At the request of Chair Becker, City Planner Paschke advised that a community could choose to update their comprehensive plan at five year intervals, but all were required to do so at a minimum of every ten years. Mr. Paschke noted that the City had already put forth two amendments to their current comprehensive plan this year.

Mr. Bilotta clarified that such general amendments providing for reguiding particular property designations. Mr. Bilotta noted that every decade is bigger, and with this cycle, it would note the cities struggling right before the recession hit with their population projections, with a lot

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of those communities not meeting their population goals, and some cities doing limited updates accordingly based on some of those previous assumptions.

Chair Becker asked if other first-ring suburbs with existing aging infrastructure were experiencing similar challenges to those of Roseville.

Mr. Paschke responded that this was a special area of focus and zoning (e.g. SE Roseville) and how to redevelop those areas in the future, with some proving more challenging than the global Roseville community and requiring more effort to work through.

Mr. Bilotta noted that a common challenge for first-ring-suburbs was often that of transportation, not only locally but regionally with the amount of that traffic going through the community (e.g. expansion of Trunk Highway 36 long-term and the I-35W MnPass lanes) and changes to those significant roadways over time that affected the local municipality. Mr. Bilotta noted the areas to consider: housing, aging infrastructure, is the community meeting the needs of its aging demographic, and other issues required long-term, as well as its diverse demographic continuing to change and evolve and how that fit into the broader or comprehensive planning process.

Commissioner Manke asked what the City was specifically looking for as it related to involvement by the CEC.

Mr. Bilotta responded that most work will happen in 2017; and from his perspective the key thing for the CEC to assist with will be the how to guide the Request for Proposals (RFP) process to obtain an outside consultant based on realistic budget considerations. Mr. Bilotta noted that the budget for a community may be \$50,000 to \$500,000 depending on the scope, but advised that he certainly didn't anticipate Roseville being at the top of that range. However, Mr. Bilotta noted that the city didn't have staffing at a level to accomplish the update internally, which would require their use of an outside consultant. As part of the budget, Mr. Bilotta advised that the biggest driver of it was the level of and number of meetings.

Mr. Bilotta advised that the Commission could assist in helping determine – in putting together the RFP – what was successful with the last update; what wasn't successful and should be eliminated; how to effectively utilize the electronic tools available now that weren't available at the last update (e.g. Speak Up! Roseville); and how most effectively to reach the community and receive that community-wide level of public input. Whether that meant a large meeting at the OVAL, and the frequency of that option, neighborhood meetings in each new park building to hear

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from neighborhoods throughout the community, or other effective means necessary to obtain the necessary community input, which information was critical for developing the project budget. And whether that meant using the steering committee concept mixed with staff, neighborhood representatives, and advisory commissions to obtain that broader community engagement or another concept.

Mr. Bilotta noted that staff would be serving in two roles: part of the technical advisory committee (e.g. engineers, staff, Ramsey County, watershed districts, MnDOT, and other agencies) and also assisting with the public input process to inform that process in a timely and effective manner, while making sure the broadest geographical spread is available to ensure neighborhood involvement and input.

At the request of Chair Becker, Mr. Bilotta confirmed that part of the consultant budget involved their facilitation of and leading of those meetings and the organizational structure of those meetings which would be ultimately subject to City Council approval as to the final process and schedule. Mr. Bilotta noted that most expenses for the RFP process and solicitation of the outside consultant will occur later this year; but advised that those cost estimates would need to be penciled in by May of 2016 to facilitate the 2017 budget cycle prior to City Council approval of that budget.

For the purpose of full disclosure, Commissioner Grefenberg advised that he had contacted Mr. Bilotta several weeks ago and suggested that the previous steering committee, to which he had been appointed, be allowed to comment on the last Comprehensive Plan process in order to inform the new process by learning from its past mistakes and successes. Commissioner Grefenberg noted, for example, that from his perspective one of the mistakes eight years ago was that land use changes didn't go back to the affected neighborhood, creating subsequent problems with those neighborhoods unaware of those changes. Commissioner Grefenberg recommended the new process be organized to provide that neighborhood review when such land use changes became apparent but before they were adopted.

Commissioner Grefenberg also said he had asked staff to early in the process indicate why this new Comprehensive Plan was important for Roseville residents. From his perspective, he opined that much of the information in the Comprehensive Plan would be of little interest to most residents, but land use changes and possibly other issues ,such as community vision and goals, would be of importance to residents.

Commissioner Grefenberg suggested that the previous Comprehensive Plan terminology "steering committee" not be so named this time, as it Roseville Community Engagement Commission (CEC) Meeting Minutes Page 5 – February 11, 2015

gave an indication that the 2006-2008 steering committee was in charge. Commissioner Grefenberg expressed his personal appreciation that the community could go beyond the chapters required in the System Statement.

Commissioner Grefenberg opined that the role of the CEC was to ensure that public comment is heard at the right time and in the relevant ways. Commissioner Grefenberg expressed appreciation for how city staff had handled the previous update process, especially in being clear about what was the responsibility of the steering committee and what was not. He encouraged Planning staff to handle it similarly, with those things learned from the last process informing the next process. As an example, when the last update was done, there were blocks of chapters left to staff as they were not of interest to the public; and he encouraged this process be followed again.

Commissioner Grefenberg further expressed his hope that staff organized meetings with the consultant be open to the "steering committee" or whatever other citizen advisory group was formed. Commissioner Grefenberg expressed his trust in Mr. Bilotta and Mr. Paschke; and thanked them for the opportunity for the CEC to look at the process before putting out the RFP, since he felt that was the Commission's role. Chair Becker sought direction for the CEC from the City Council on their intent for community visioning, and if that was intended as an additional section or chapter.

Mr. Bilotta responded that, using population projections as an example, the City of Roseville was obligated to meet the Metropolitan Council's requirement to increase and accommodate a share of that population density. Mr. Bilotta noted that this could be through various types of housing units (e.g. apartments, single-family homes, and mixed use stacked villages) which could end up looking much as it does today, or very different in the future and impacting various areas of the community. Mr. Bilotta clarified that the Metropolitan Council was only concerned that the City meet its mandated requirements, not how it did so. Mr. Bilotta noted that the key for Roseville was to figure out its preferred methods to achieve that total number of units.

Mr. Bilotta further reviewed historical chapters with the last comprehensive plan update, including the demographic analysis that rolled into the housing chapter, then into the map, and subsequently into decision-making. Mr. Bilotta estimated that approximately 90% of the comprehensive plan, from a land use perspective, was done in areas of decline or changing uses needing review and upgrading.

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At the request of Commissioner Manke, Mr. Paschke advised that staff will initially review which chapters need to be addressed and by whom; but eventually each chapter will need to be somehow addressed, and refreshed with new goals and objectives.

Mr. Bilotta advised that staff would initially read through the comprehensive plan to determine what remained valid or what is no longer needed prior to moving toward the consultant review. He reiterated, however, the importance of community input early on whether as a broad overview or as a first step to identify any issues that needed to be addressed. After that initial input, Mr. Bilotta advised that the input would then be consolidated with previous assumptions, and become more focused as it moved through the process. Mr. Bilotta opined that he anticipated 3-4 major issues at the end of the process on which the community will need to focus.

Commissioner Manke asked where the citizen group fit in. Bilotta responded that their input would be needed at the beginning, in the middle, and at the end in order to provide a broad citizen perspective. At that point, Mr. Bilotta suggested some type of citizen advisory committee or task force may then be or remain actively involved in the whole process, and/or a geographic advisory commission; with each group having their own specific role and their own level of detail or involvement. Mr. Bilotta clarified that the technical committee made of mostly staff and various agencies (e.g. Ramsey County, MnDOT, and similar agencies) would use their expertise to look at infrastructure issues and any problematic areas.

Commissioner Grefenberg noted that there was a brief subsection on community engagement in the 2030 comprehensive plan approved in 2008.

Mr. Bilotta concurred, while noting that the Plan focused on regionally mandated pieces. However, Mr. Bilotta stated that the comprehensive plan can be a tool used to direct a city's future, while recognizing that it isn't the only report ever produced, but may suggest various aspects. Mr. Bilotta noted that some documents will be referenced in the comprehensive plan, but not be a part of it (e.g. detailed housing studies, identified redevelopment areas, and/or future individual exercises to address specific areas such as the Park Master Plan document). By referencing those existing documents, Mr. Bilotta noted the need to avoid starting from scratch in the comprehensive plan.

Commissioner Grefenberg questioned if the community visioning should be done first in order to coordinate the Plan's development.

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Specific to a potential timeframe, Mr. Bilotta responded that each community's visioning process for its comprehensive plan update differed, with some having a process and others not having one. From that perspective, Mr. Bilotta expressed the need to not get bogged down with the details of the comprehensive plan, but utilize a visioning process where everyone sits back and thinks where the community will be in the future, not specifically reviewing individual lots citywide.

Mr. Bilotta noted that eventually the comprehensive plan process will get into that level of detail, but after the foundational visioning and public understanding and agreement with the vision. Mr. Bilotta noted that this may be a simple as one paragraph or up to a few pages in length.

Mr. Bilotta suggested the first step would be reviewing the existing vision and determining if it remained relevant and adequate enough to allow the Comprehensive Plan update to be built on that same vision, if it needed tweaking, or needed to be totally revised. Mr. Bilotta opined that was a key decision point to determine if the community wanted to stick with the previous vision or pursue an entirely separate process.

Chair Becker referenced the City Council's suggestion on Monday night to simply refresh the vision and keep it relatively short via a bulleted list.

6. Old Business

a. Continue Discussion on Neighborhood Associations

Since the St. Louis Park presenter was not yet present, Chair Becker adjusted the agenda accordingly.

ii. Discussion of Next Steps

Chair Becker briefly reported on his meeting with the City Council on Monday night, and his sense that they were eager to get pending recommendations from the CEC sooner rather than later. Specific to the neighborhood association recommendation, Chair Becker asked commissioners what if anything they felt was still missing; what additional learning was needed by the CEC; and whether or not the CEC was prepared to complete its analysis before making its final recommendation to the City Council.

At the request of Commissioner Manke, Chair Becker noted that the CEC had reviewed the minimum requirements expected by the city from neighborhood associations receiving city support or assistance. Chair Becker noted that the Commission has covered a lot of information to-date; but anticipated a concise and fluid set of recommendations rather than a rigid recommendation in a long,

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drawn-out report. Chair Becker suggested a set of recommendations and context for them in order to guide the City Council on this effort

Chair Becker clarified that it was the charge to the CEC to provide the recommendations, whether or not the City Council nixed some right away, sought additional input, or tweaked some items at its initial review.

Chair Becker noted City Manager Trudgeon's offer to sort out the first cut of those recommendations.

City Manager Trudgeon concurred, stating that he was happy to help assemble the document and get it into the appropriate format for the full CEC to look at prior to their presentation to the City Council. Given the amount of time the City Council had been awaiting this recommendation, Mr. Trudgeon suggested that review, including looking at old reports, meeting minutes and other background information and materials, could be helpful to the Commission in making their final decision as well as moving the process along.

Commissioner Grefenberg thanked City Manager Trudgeon for that offer, recognizing that it represented a time-consuming on his part. Commissioner Grefenberg asked that both he and Chair Becker be allowed to participate in that review since both had been directly involved in in bringing the Neighborhood Association recommendations this far.

Chair Becker asked commissioners if they were aware of any further analysis or discussion needed, remembering that the focus was to remain at a higher level rather than providing details. Chair Becker asked if commissioners felt the CEC was ready to compile its recommendations for review as a complete set.

Commissioner Manke opined she was ready to compile the recommendations in order to have something tangible in front of the CEC and tweak it as necessary; and then move onto the next project.

Commissioner Grefenberg cautioned that there may be some additional issues raised with the St. Louis Park presentation that needed to be addressed. Therefore, Commissioner Grefenberg stated that he wasn't yet ready to provide a final answer to Chair Becker since St. Louis Park provided an excellent example of how neighborhood forums are held, an issue that remained unclear to him, and how to deal with the issue of determining neighborhood association boundaries

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Discussion ensued regarding how the city's website would be available to existing neighborhood associations or affiliated associations It was clarified that this issue had been covered in the material support discussion at the last Commission meeting.

Chair Becker added that at the last CEC meeting the initial recommendations had been that the boundaries could not overlap nor could they be too large or too small. Chair Becker reiterated that the specific method should remain a City Council decision as they discuss their approval of boundaries and the process depending on the specific situation. Chair Becker noted that the City Council could determine if they wanted to delegate that to the City Manager or make that decision as an elected body and suggested that the CEC not get bogged down in those details.

Depending on how quickly staff is able to view background materials, and assist the working group of Becker and Grefenberg in developing the initial draft recommendations followed by full Commission review, Chair Becker opined that conservatively he anticipated that the final version could come to the CEC by April of 2016 and be placed on the next available City Council agenda. Chair Becker noted his impression that the City Council was more than eager to see the recommendation; and expressed his eagerness to move onto other work for 2016.

i. Presentation from St. Louis Park

Chair Becker welcomed St. Louis Park Community Liaison Breanna Freedman who provided brief personal biography and a history of neighborhood associations in St. Louis Park. Ms. Freedman distributed numerous handouts during the discussion and referenced that material as well as other items she volunteered to provide city staff for dissemination to the Commission if not available on the St. Louis Park website.

Ms. Freedman touched upon how neighborhood associations were initiated in St. Louis Park by citizens who found the City Council in favor of and open to their formation; a map (trail map) identifying and highlighting boundaries for those associations, how they started and where the process was at now; and the geographic area and the number of dwelling units in each neighborhood. St. Louis Park had originally been divided into 35 areas during previous neighborhood revitalization efforts. Now there were 26 associations whose boundaries were determined by using major highways, natural boundaries, or commercial areas, resulting in each unique and specific neighborhoods Additional discussion included the St. Louis Park Community Development Department initially partnering with and hosting

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neighborhood meetings based on the relationship within the community; drawing of neighborhood boundaries after they were surveyed, and the huge engagement part of that process.

At the request of Commission members, Ms. Freedman reviewed the type and frequency of support offered associations by the city: funding and city staff performing the first initial post card mailing expressing interest of the neighborhood in organizing mailed to every household and apartment in that identified boundary without releasing that mailing list, but providing information on the meeting (e.g. time, date, etc.) with a representative usually working with Ms. Freedman; space provided for that meeting at city hall or a park building at no charge; and continued meeting space at no fee for all future meetings.

Ms. Freedman reviewed the City of St. Louis Park's use of grants through its Neighborhood Revitalization Grant Program, funded by city tax dollars from housing rehabilitation monies, and in place since 1996. This grant program provided up to \$30,000 in grant funds distributed among neighborhoods. The grant application process ran from May through April of the following year; the process included eligibility requirements which served to help determine if a neighborhood is a valid association and eligible for city grant funds.

Chair Becker asked Ms. Freedman to summarize what hadn't worked as if St. Louis Park could start the program over again; and what challenges she saw or what her city had learned.

Ms. Freedman prefaced her comments by acknowledging that she had not been employed by the City of St. Louis when the program was initiated. However, Ms. Freedman opined that she found the key was communication and maintaining a supportive role to continuously encourage each association as it got going. Ms. Freedman also noted the need for all parties to have clear expectations of what is expected and their role and place in the City.

Ms. Freedman added that her staff role was huge in keeping that daily communication going, attending a number or meetings as needed; and while not seeing it necessarily as a challenge, it required that the staff position have some flexibility that could be depended upon as a consistent resource to keep associations on track and answer their questions.

At the request of Chair Becker, Ms. Freedman advised that she was full-time in this role; but also served as Human Rights Commission liaison for the St. Louis Park Police Department, part of their community outreach efforts. By having the Police Department

involved, Ms. Freedman noted that it helped keep them involved in neighborhoods and what was happening in each area of the community. Ms. Freedman advised that her outreach team attended various events and tried to maintain as much public contact as possible by spending face-to-face time with the community, including working with annual National Night Out efforts, with 139 different registered parties in 2015 requiring a considerable amount of coordination in having a Police or Fire Department presence in each neighborhood.

Commissioner Grefenberg asked if St. Louis Park required a set of bylaws for each neighborhood and whether it had examples bylaws to help associations get started.

Ms. Freedman advised that the City of St. Louis Park provided two model bylaw templates for developing an association's specific bylaws, not specifying if one or the other needed to be used, but providing options of what those bylaws could look like. Ms. Freedman noted that it was helpful if a neighborhood had organized in the past, with those bylaws being provided and the association membership voting on changes for new bylaws going forward versus starting from scratch.

Commissioner Manke asked what type of structure St. Louis Park asked of associations.

Ms. Freedman responded that at a minimum the City of St. Louis Park required a Chair or President, and a Vice Chair, basically two roles; with some deciding they wanted a Secretary or Treasurer office as well; Others may choose a detailed programming committee, others may wish to have a volunteer coordinator. Thus the organizational structure could range anywhere from 3 to 10 officers or leaders, depending on the size, function, and kind of neighborhood involved.

Commissioner Grefenberg noted the population of St. Louis Park is 45,000; and noted that the population couldn't determine the average size of neighborhood associations. Commissioner Grefenberg opined that was one issue the CEC was grappling with: should there be a maximum size for a neighborhood. He sought input from Ms. Freedman on this issue of whether there was an optimal minimal and maximum size of neighborhood population.

Ms. Freedman responded that they had no size requirements; and had found that the sizes or membership didn't change with boundaries in place; even though some neighborhoods may be more densely populated than others, advising that the city may then try to balance things out based on that density level.

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As addressed by Chair Becker, Ms. Freedman recognized that most associations resulted from block parties or smaller block groups naturally coalescing and not city dictated. Ms. Freedman advised that the City of St. Louis Park had a sworn Community Outreach Officer who worked directly with block captains, often someone who has stood out as a natural neighborhood leader and their desire to be involved in their neighborhood.

Chair Becker asked if Ms. Freedman was aware of any other freestanding organizations not identified as an official neighborhood, who attempted to receive free city website space or free mailings.

Ms. Freedman advised that this was not a problem; and that the incentive for becoming an official neighborhood association was the availability of City grant monies, opining that it didn't make sense to have an organization if not applying for support to fund it. However, Ms. Freedman noted that, even without that grant funding, a lot of those neighborhoods would continue to thrive as an informal association.

Commissioner Manke asked what the grant funds could be used for.

Ms. Freedman responded that the City allowed considerable flexibility and each neighborhood association varied, with some used for environmental efforts (e.g. compostable products, park improvements, park clean-up supplies) or insurance component for volunteers, among other uses.

Ms. Freedman advised that until recently, they hadn't seen many businesses typically involved in neighborhood associations, but clarified that the city didn't have any policies in place if a neighborhood chose to be inclusive to businesses and left it up to them to determine the extent they wanted to be. However, Ms. Freedman advised that the city didn't encourage businesses being part of the neighborhood's steering committee, and preferred that be left to residents, whether single-family home owners or those in rental units.

Chair Becker asked how and when renters participated in St. Louis Park.

Ms. Freedman advised that typically they saw renters involved in organizing neighborhood associations, even though it could be challenging to get their involvement.

City Manager Trudgeon asked how city businesses, land use decisions, street projects and other issues flowed into neighborhoods and how

 those neighborhoods plugged into the City Council decision-making process. City Manager Trudgeon also asked how their city handled automatic mailing notifications and how that worked.

Ms. Freedman advised that neighborhood meetings were a big deal for the City of St. Louis Park for those impacted; with the neighborhood association contact or chairperson used as the main point of contact to alert their neighbors. However, Ms. Freedman clarified that city staff ran those informational meetings, and sought input from the appropriate association as to the best location to hold these meetings and other logistics. The City's Planning Department hosted these meetings on a regular basis, and thus significantly involved neighborhoods, with attendance varying depending on how controversial an issue is.

Ms. Freedman advised that City staff took those meetings very seriously and assured appropriate staff representation was available. For instance, Ms. Freedman noted that the Police Department was undertaking its second year of meeting with all neighborhoods, in its four different police districts (similar to wards) and inviting appropriate staff depending on what's happening in their neighborhood to respond to questions. Ms. Freedman noted that, as much as possible, the City used team resources to touch base with neighborhoods at every opportunity to gather their input and feedback. Ms. Freedman further noted that the City of St. Louis Park had a ward and at-large system for electing their six council members, with four wards and two at-large positions.

Discussion continued regarding whether or not neighborhoods advocated for their residents at the City Council level or leaders spearheaded the efforts on various issues through listening sessions and direct engagement efforts, or through engaged individuals active in their neighborhood taking the initiative to pursue various concerns. Ms. Freedman added that attendance by St. Louis Park Council members at public open forums allowed them to hear directly from their residents which input often influenced their decision-making Commissioner Grefenberg asked Ms. Freedman if the City of St. Louis Park placed any specific expectations or responsibilities on neighborhood associations beyond an annual meeting and adopting bylaws, such as requiring annual election of officers to avoid the associations becoming insular with the same people getting elected repeatedly.

Ms. Freedman responded that the City did require each association to had some method of transferring leadership from one year to the next in order to provide an opportunity for new leadership to step forward.

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Ms. Freedman noted that it didn't have to occur at their annual meeting, but typically that made the most sense. As part of their requirements, Ms. Freedman also noted that the City of St. Louis Park requires that the City be advised of the annual meeting date, which was part of each association's grant application that serves to verify the date and also questions how they plan to encourage new residents to become involved in the steering committee. Ms. Freedman noted that one association's bylaws require election of a new president annually, which has proven successful for them; in her opinion, this provision allowed those associations and neighborhoods to thrive without the City dictating their governance model.

At the request of Commissioner Manke, Ms. Freedman noted that there were also some associations that kept the same president year after year; and others that rotated that office among their steering committee.

Commissioner Manke expressed her preference for term limits, which Ms. Freedman agreed with as more advantageous.

Ms. Freedman further reported that, as part of the grant application and program, the City required neighborhood associations to provide evidence of how they engaged and incorporated neighborhood input; and to report on how their grant funds had been and were intended to be used. Ms. Freedman noted that this information could be obtained by each association in a variety of ways, including a suggestion box, paper surveys, online surveys, other broad and creative ways to help ensure all residents are given an opportunity to be engaged in the decision-making process as they desire. Ms. Freedman noted that this helped keep one person or group from monopolizing or taking over the neighborhood association.

At the request of Commissioner Grefenberg, Ms. Freedman answered that she personally reviewed and approved each association's bylaws in her position as the St. Louis Park community liaison. Ms. Freedman noted that the current bylaws had to be submitted annually with the grant application; but were more closely scrutinized when a group was first organizing.

Ms. Freedman advised that she retained a master contact list for each neighborhood association and/or their steering committee, and whenever a big event was coming up in St. Louis Park of interest to them, an email was provided to all steering committee members, not just the president, to ensure that everyone was included and invited.

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Ms. Freedman further noted the annual leadership forum to which all neighborhood leaders were invited to attend, with an annual theme and speakers that may involve particular grant options or city leaders. Ms. Freedman advised that grant awards are presented and monies distributed at that meeting.

Commissioner Grefenberg referenced the task force report suggesting setting up meetings of all affiliated neighborhood chairs or presidents with the City Manager 2-3 times each year.

Chair Becker expressed his appreciation for Ms. Freedman's reference to emailing the entire steering group as their point of contact rather than only one person (e.g. the president) filtering information. Chair Becker asked if Ms. Freedman was aware of any neighborhood associations violating rules or excluding renters, or any other problematic issues.

Ms. Freedman reported that she actually had neighborhood leaders coming to her seeking suggestions for contacting renters and getting them included, which always was a challenge. Ms. Freedman advised that she frequently referred them to property managers for posting event flyers to advertise their activities and encouraging them to become part of the process by providing input and ideas. Ms. Freedman noted that grant funds help further the community engagement attempt.

Ms. Freedman reported only one problem she was aware of regarding Chair Becker's concern regarding contacts and control of associations. Ms. Freedman noted a recent instance when a neighborhood resident asked that all email communications be sent to her directly, which raised flags whether her intent was to filter information. Ms. Freedman noted a neighborhood association may provide a sign-up sheet for email communications, with another role in having a newsletter editor and having them email any city communication from and to the editor and the city, or from the city to the steering committee to disseminate that information to their full email list. Ms. Freedman noted that the City of St. Louis Park also used NextDoor.com to disseminate that information.

Commissioner Grefenberg asked Ms. Freedman to report on how the City of St. Louis Park ensured accountability beyond requiring an annual meeting per year or whether there were other ways to hold neighborhood associations accountable to their neighbors. Ms. Freedman stated that she hadn't seen any issues with neighborhoods wanting to keep information to themselves, since a

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required goal of each Association's steering committee was to bring people in, adding that each association governing entity was advised to seek as many options as possible to engage their neighbors.

Ms. Freedman noted that there hadn't been that tension or need for the city to get involved if there were issues over an association's accountability; she anticipated that could be part of her role as liaison if that problem ever became evident. In her conversation with peers and colleagues, Ms. Freedman reported that she had not heard of that being a problem elsewhere, especially when neighborhood associations aren't necessarily formed around issues but created for the purposes of maintaining quality relationships between residents and allowing access to the City Council, city staff, and city resources. Ms. Freedman noted that this purpose, rather than issue-based, allowed promotion to be a good neighbor and addressed the general upkeep of neighborhoods and personal investment in their communities.

Commissioner Grefenberg noted, as a recent example: The Twin Lakes Redevelopment Area where local impact seemed to be a sensitive issue overriding a citywide impact.

Ms. Freedman referenced a similar situation when the City of St. Louis Park was redeveloping citywide, and the decision-making included how to establish project boundaries. Ms. Freedman suggested that one way to avoid negative issues was to recognize and highlight that each neighborhood was unique and different, while all may be experiencing similar issues. Ms. Freedman offered to do further research from meeting minutes from their city's neighborhood revitalization committee and send that information to the Roseville CEC for their reference.

Commissioner Grefenberg referenced his favorable impression with the City of St. Louis Park's website which had information available on each neighborhood association and its organization, beyond just a map and contact people, but providing neighborhood characteristics and information on the association itself. Regarding authorship of that information, Commissioner Grefenberg asked Ms. Freedman if there were any problems or if she reviewed that input before it was added to the City's website.

Ms. Freedman reported that this information was in place before she was employed as by St. Louis Park as community liaison less than three years ago; and as referenced by Commissioner Grefenberg, provided neighborhood demographics and characteristics, and if in organized neighborhoods, their consent was sought before publication by the City. Ms. Freedman advised that she was only aware of minor

 and infrequent issues with newsletter content, since the City supplied printing costs for newsletters, even though most are being done electronically now or gone from 4 pages to a single page and distributed more frequently. Ms. Freedman reported that the problem had been with some neighborhoods advertising political campaigns, creating a conflict of interest with the city supplying that resource and the neighborhood supplying the newsletter, and creating local political issues in wards. However, after the City created some newsletter policies, Ms. Freedman reported that these problems had been squelched.

Ms. Freedman also noted that some associations used advertising as a revenue source for their newsletters, and of course, that was being taken advantage of at times, requiring the city to put a cap on some of those practices. Ms. Freedman further noted that local businesses had an opportunity to advertise, however, and this allowed neighbors to support those important resources in their community, and develop relationships with those businesses, thus allowing them to become involved and engaged with neighborhood associations, frequently by donating goods or services to the association for a special event.

At the request of Commissioner Manke, Ms. Freedman advised that each neighborhood association put together their individual newsletters, which were in turn reviewed by her according to city policy; but clarified that the city did not mail it out. Ms. Freedman reported that typically the block captains or volunteers commit to distribute the newsletters. Ms. Freedman noted that this was part of the grant application process, with the neighborhood associations reporting on their in-kind match of city grant funds.

Commissioner Manke asked if neighborhood associations had a link on city websites to their own websites if available.

Ms. Freedman reported that she had seen that done, but noted that most neighborhood associations don't have a website, but typically use Facebook or shift to NextDoor.com.

Commissioner Grefenberg noted that NextDoor.com had its own national prohibitions regarding political postings that was not subject to municipal authority. Mr. Grefenberg reported that approximately 15% of Roseville residents were involved in NextDoor.com; leaving 85% of its residents needing informed of decisions through another method of communication.

Ms. Freedman stated that the City of St. Louis Park used every available social media to promote and inform residents about

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neighborhood meetings. She recognized that a good portion of its residents didn't depend on social media; and therefore if possible meeting information was also included in the local newspaper or city newsletter, depending on timing. Ms. Freedman emphasized the importance of communication as the key to make contact with residents and encourage their involvement, further noting the importance of community and neighborhood leaders in assisting with those opportunities.

Chair Becker thanked Ms. Freedman for the information; and Ms. Freedman offered to provide any other information as requested by the CEC.

b. Update on Community Listening and Learning Events

With Commissioner Gardella unable to attend tonight's meeting, Chair Becker asked City Manager Patrick Trudgeon to report on her behalf subsequent to his meeting last week with Commissioner Gardella, a representative from the Advocate for Human Rights and Lake McCarrons Neighborhood Association President Sherry Sanders.

City Manager Trudgeon reported on that meeting and discussion on how the recently-awarded grant award could be incorporated into the larger vision of the working group and residents in SE Roseville. City Manager Trudgeon noted that this discussion led to clarification that the proposed listening/learning sessions intended for funding from grant funds was more about welcoming new arrivals into the area and their interaction directly with the neighborhood association, the Karen Organization of Minnesota (KOM), and School District No. 623. Mr. Trudgeon noted that while there may not be a direct role for the City of Roseville, there remained a definite interest by them.

Given the broader timeframe required for SE Roseville efforts from the City's perspective and partnering agencies and stakeholders, Mr. Trudgeon advised that those efforts would be more long-term and much more expansive than just targeting a specific population, such as the Karen community. Keeping that in mind, Mr. Trudgeon expressed appreciation for these background opportunities that would certainly serve to inform the broader process. Mr. Trudgeon recognized that, due to timelines and grant deadlines, the process may have been more convoluted and while not falling within city grant application procedures, it was still a great step to build relationships and connections or systems that would become the foundation for future needs.

Commissioner Grefenberg enquired whether Mr. Trudgeon knew that the Commission itself was neither aware of this specific proposal nor had it

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approved the submission of the grant application. City Manager Trudgeon responded that he was aware of that.

Since these events involve a more direct and hands-on approach, Mr. Trudgeon advised that he felt more comfortable, from the city's perspective, after the recent meeting with these groups. Mr. Trudgeon emphasized the CEC's role and that of the City of Roseville was to encourage community engagement rather than play an active role in shaping that engagement. Mr. Trudgeon noted that, in some shape or role, all residents, including city staff and council members, were welcomed to attend the learning sessions or seek other ways to become involved.

Chair Becker noted that the Human Rights Commission (HRC) was definitely interested in engaging in those events as well, and suggested coordination with that advisory commission.

City Manager Trudgeon advised that he would be explaining this particular grant award and process to the City Council at their February 22, 2016 meeting; along with a representative of the Advocate group, the Lake McCarrons Neighborhood Association and the and the Community Engagement Commission.

In response to Chair Becker's query as to whether any other Community Engagement Commissioners should attend, Mr. Trudgeon responded that he didn't feel it was necessary, since the Lake McCarrons Neighborhood Association and the Advocates group were the leading forces as part of their desire for outreach. Mr. Trudgeon opined that he didn't see a direct formal role for the CEC.

In response to Commissioner Grefenberg's expressed desire for more information on the grant itself, City Manager Trudgeon advised that Lake McCarrons Neighborhood Association was listed as the grantee, and it would be their task and work to coordinate with those agencies previously mentioned in his opening comments for the three listening/learning sessions at various locations. Mr. Trudgeon advised that there was no direct role for the city, but rather more of a support role based on its strong interest in fostering these type of relationships. If there are some takeaways as a result of these sessions, Mr. Trudgeon noted that the city could be in a position to help, or ways to inform the broader community of these efforts. However, Mr. Trudgeon reiterated that, upon his meeting with the group, it served to confirm for him and the City Council that there was no direct role for the City.

Commissioner Grefenberg opined that he wasn't totally sure that the CEC shouldn't play some role or at least be able to observe those listening sessions.

Chair Becker agreed with City Manager Trudgeon's comments that the sessions were open to anyone; he clarified that the role of the CEC as a body would be to determine how well this type of engagement tool worked. Chair Becker further noted the direction provided by the City Council reinforced the Commission's understanding that their charge was focused more on policy recommendations than hands-on work. Chair Becker expressed his confidence in Commissioner Gardella to provide sufficient and accurate reporting and updates on the sessions.

City Manager Trudgeon concurred with Chair Becker on his interpretation of the City Council's charge: that the CEC define what works and what doesn't work, by recommending a tool box of infrastructure options or best practices for the City Council in promoting community engagement.

c. Update on Joint Task Force on Zoning Notification

At the request of Chair Becker, Commissioner Grefenberg presented the draft report from this group including the preamble or cover memorandum from him and Commissioner Manke; a reprint of the goals and strategies approved by the CEC in November of 2014 related to the current notification process; and the Task Force six-page report itself. Commissioner Grefenberg asked for the Commission's approval tonight, noting subsequent review by the Planning Commission next month for approval, and then both Commissions would forward the report and its recommendations to the City Council.

Commissioner Grefenberg reviewed various sections of the report in detail, including notification processes beyond just zoning and land use issues and the notification of rental and business tenants. Commissioner Grefenberg reviewed recommendations of the task force for "extraordinary" notification strategies and how to define those situations, as well as asking the Community Development Department's staff to review open house and/or public hearing notice language to make sure it was understandable for laypersons.

Commissioner Manke advised that her basic understanding of this review was that the City had been doing an extraordinary job above and beyond statutory notification requirements. Commissioner Manke noted that this made it easy for the task force to pick out just a few things that could help provide residents with a better understanding.

Chair Becker noted that the feedback had been constant that Community Development Director Bilotta and City Planner Paschke were doing a great work supporting the task force.

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City Manager Trudgeon noted the recent addition of signage on development or redevelopment sites, similar to that he'd seen done for another community he'd worked in. While that signage wasn't overly descriptive, Mr. Trudgeon noted that it did provide sufficient contact information and frequently prompted calls to city hall allowing for more detailed conversations.

Commissioner Manke concurred, noting that the signage may not necessarily affect you as a resident, or you may not even live in Roseville and only commute through; but would allow the information to be available to anyone interested.

Commissioner Grefenberg opined that signage was also another way to reach renters, along with the city staff's database of rentals and renters, with renters shown by unit and address, not by name but addressed to "occupant at apartment #" rental complexes.

Commissioner Grefenberg expressed his positive impression and his respect for the cooperation and and assistance provided by the City's Planning staff;. Commissioner Grefenberg asked that City Manager Trudgeon convey the Task Force's and his personal thanks for Mr. Bilotta and Mr. Paschke's collaboration.

Commissioner Manke concurred, noting the value of being able to feed off their knowledge from their areas of expertise, as well as providing an opportunity to get to know them better and their role in the community.

Chair Becker expressed his appreciation and anticipation that this would become the cooperative nature for the community moving forward.

Motion

Commissioner Grefenberg moved, Commissioner Manke seconded, to acknowledge the Commission's receipt of the Joint Zoning Notification Task Force Report and Recommendations and to approve the report and its recommendations as submitted and as dated February 4, 2016.

Ayes: 3 Nays: 0 Motion carried.

7. Chair, Committee and Staff Reports

a. Chair's Report

Chair Becker referenced the invitation from the City of Roseville and encouraged his colleagues to attend the annual volunteer celebration in early March.

 Chair Becker provided a recap of his meeting on Monday, February 8th with the City Council as they reviewed the overall scope of the HRC, CEC and Ethics Commissions and their current respective ordinances, including meeting frequency. Chair Becker reported that he had provided the City Council with the 2015 summary and 2016 work plan for the CEC as approved by the body at their previous meeting. Chair Becker noted feedback from the City Council on priority projects, merger of some items, and his revisions presented tonight as a bench handout entitled *Proposed Revisions to 2016 Priority Projects attached hereto and made a part hereof.* Chair Becker advised that based on that feedback, he had reorganized some of the CEC's previously agreed-upon bullet points, but noted no significant changes were made.

Specific to the Karen Interagency Task Force or Working Group, and at the request of Commissioner Grefenberg, Chair Becker clarified that the CEC's starting point as directed by the City Council was to determine if any stakeholders were missing. Chair Becker noted that the CEC would continue to learn and refine itself and its charge with the City Council as it moved forward and gained more experience.

Chair Becker noted one request of the City Council was for a periodic check-in with the City's Volunteer Coordinator Kelly O'Brien on CEC-specific items. Chair Becker advised that he would add that as a periodic agenda item accordingly.

Commissioner Manke suggested if Ms. O'Brien was unable to personally attend a CEC meeting, perhaps she could provide something in writing as applicable.

City Manager Trudgeon advised that he had spoken to Ms. O'Brien earlier today and the intent was that she attends a CEC meeting sooner rather than later to obtain their feedback and determine how she could best assist and inform the CEC.

Chair Becker noted that the City Council appears to support the CEC's infrastructure work and wanted the group to continue that work, thus his cataloging of items 1.a and 1.b on an as-needed basis. Chair Becker opined that as the nature of what the CEC is doing becomes more clearly defined for its role in policy development and recommendations, things would become easier.

Chair Becker clarified that he was not asking the CEC to adopt this document tonight, as revised, but wanted to allow them to digest it before considering formal adoption at its next meeting. The Commission could then determine a work plan as new commissioners are seated going

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forward. Chair Becker expressed his confidence that the CEC will make good progress by focusing on making recommendations versus doing activities.

Commissioner Grefenberg referenced previous Commission discussions that its work couldn't be effectively accomplished without the availability of a part-time staff person similar to the role of Ms. Freedman with St. Louis Park. Otherwise, Commissioner Grefenberg opined that this list of priority projects was overwhelming and unrealistic.

Chair Becker noted that Item 4 on the revised document did include a parttime staff on Community Engagement, and noted that it could continue to be considered as a long-term CEC request since he didn't anticipate it happening this year.

Commissioner Grefenberg opined that interns would also be valuable in helping with this type of work, and referenced potential contact with the Center for Urban and Regional Affairs.

Chair Becker opined that with City Manager Trudgeon serving as the CEC's latest staff liaison, he anticipated that would help expedite some of the commission's staff needs.

Chair Becker encouraged his colleagues to watch the February 8th City Council meeting discussion for further information. Chair Becker noted the City Council's clarification that the CEC's role in promoting community visioning was to recommend community engagement options, specifically within the context of the upcoming comprehensive plan update.

City Manager Trudgeon concurred, and further clarified that the City Council's intent was to utilize previous community aspirations, with those bullet points included on the City's website, and those goals from the *Imagine Roseville 2025* community visioning process to inform the new Comprehensive Plan update going forward. City Manager Trudgeon reiterated that their intent was not to reinvent the wheel, but review past documents and their relevancy.

At the request of Commissioner Grefenberg, City Manager Trudgeon further clarified that, from his perspective, the core direction from the City Council didn't provide any more specificity for the CEC or any further on the CEC's involvement in a visioning statement.

Chair Becker reiterated that his interpretation from the City Council was that the visioning was specifically related to the comprehensive plan update process.

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Commissioner Grefenberg questioned whether the CEC soon needed to begin developing a vision statement as there wasn't one in the current Comprehensive Plan.

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Chair Becker referenced the City Council's "Rules of Procedure" (Attachment 7.a) recently revised at their annual organizational meeting. Chair Becker suggested that the CEC review the section in formation of agendas and public comment in particular and, in relationship with the Uniform Commission Ordinance. He also suggested that the CEC may want to adjust the formation and organization of its agendas and how it operates accordingly. To facilitate discussion and consideration at a future CEC meeting. Chair Becker drafted and provided a section specific to both those areas (Attachment 7.a.i) for their review and consideration as indicated. Chair Becker noted that this was essentially how the CEC currently operated, but this would better codify things and allow the organization of the CEC to move more quickly and smoothly without getting bogged down in minutia.

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Commissioner Manke spoke in support of Chair Becker's draft.

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Discussion ensued regarding the length of time allowed by the City Council for public comment, variables between the CEC and City Council and comparisons with City Code.

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City Manager Trudgeon suggested further review of this draft document with the Uniform Commission Code and the specific CEC Ordinance to ensure uniformity. City Manager Trudgeon sternly encouraged that the CEC not formally adopt anything different or not in line with City Code, but instead use the City Council's Rules of Procedure as a guide and adjust according to the circumstances. In the meantime, City Manager Trudgeon advised that staff could work through a Uniform Rules of Procedures for all advisory commissions and seek City Council review and approval rather than separate operation procedures for individual advisory commissions. Chair Becker agreed with that process, advising that his intent was to avoid surprise agenda items by setting guidelines and avoid arbitrary issues. Chair Becker stated that he generally conducted the meetings in accordance with this interpretation of the City Council's Rules of Procedure and intended to continue doing so unless otherwise directed.

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Staff Report b.

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i. Upcoming Items on Future Council Agendas

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City Manager Trudgeon briefly reviewed upcoming City Council agendas and areas of interest to the CEC; he noted the CEC's need to elect a Chair and Vice Chair at their April meeting once commissioner

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1097 vacancies had been filled, anticipating three new members would be 1098 seated by then. 1099 1100 ii. Other Items 1101 City Manager Trudgeon announced the upcoming annual Ethics 1102 training scheduled for April 6, 2016; with new commissioner training 1103 immediately prior to that meeting. 1104 1105 Commissioner Grefenberg referenced the need for handouts to new 1106 commissioners that could inform them of how Commissions operate 1107 collegially as a unit, thus avoiding problems such as commissioners 1108 operating individually and not collectively; he noted that recently this 1109 mistaken assumption on the role of commissioners had caused 1110 problems within the Commission 1111 Commissioner Grefenberg also noted that the 2014 Orientation 1112 Handbook distributed to new Commissioners included a section entitled 1113 the Role of Commission Members, with a subsection titled Commissions 1114 Act as a Group; he indicated that he found that the information that Commissioners must work together collegially very helpful in the 1115 Commission's first months of organizing its work and in understanding 1116 1117 its role. 1118 City Manager Trudgeon reported that the City was developing an 1119 1120 1121 1122 1123

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official handbook for newly-appointed commissioners as a take away from the training for their reference, and reminding all of their roles and procedures. City Manager Trudgeon noted that Chair Becker's suggested Rules and Procedures were a perfect addition to a future iteration of that official handbook.

Commissioner Manke expressed her appreciation for that handbook for reference.

Commissioner Grefenberg expressed his continuing concern in new commissioners not realizing the commitment of hours required to serve on an advisory commission, including time spent outside of Commission meetings, and asked that staff convey that information to new commissioners at orientation.

City Manager Trudgeon reported that the handbook talked about the general breadth of activities, including reviewing meeting packets, and the time spent by each commission member between meetings and within the community, without being too specific regarding the hours involved

Chair Becker noted that he had also conveyed that time commitment for those approaching him with interest in serving.

| 1143 | 8. | Commission Communications, Reports, and Announcements |
|------|-----|--|
| 1144 | | None. |
| 1145 | 0 | Commission on Initiated Itams for France Martings |
| 1146 | 9. | Commissioner-Initiated Items for Future Meetings Chair Booken briefly reviewed notantial items for future agendes including |
| 1147 | | Chair Becker briefly reviewed potential items for future agendas, including: |
| 1148 | | Proposed revisions to 2016 Priority Projects |
| 1149 | | Draft recommendations for Neighborhood Association Guidelines |
| 1150 | | • Draft Notification Task Force recommendations pending Planning |
| 1151 | | Commission review and approval |
| 1152 | | Potential presentation and/or materials from the City of Edina on community |
| 1153 | | engagement |
| 1154 | | |
| 1155 | | Motion |
| 1156 | | Commissioner Grefenberg moved, Chair Becker seconded, expressing the CEC's |
| 1157 | | appreciation to Communications Manager Garry Bowman for his good work, and |
| 1158 | | valued assistance and advice over the last 1.5 years as staff liaison to the |
| 1159 | | Community Engagement Commission. |
| 1160 | | |
| 1161 | | Ayes: 3 |
| 1162 | | Nays: 0 |
| 1163 | | Motion carried unanimously. |
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| 1165 | | On behalf of Mr. Bowman, City Manager Trudgeon thanked the Commission for |
| 1166 | | its acknowledgement of Garry Bowman's service, and offered to pass on their |
| 1167 | | appreciation. City Manager Trudgeon reported that the CEC would continue to |
| 1168 | | see Mr. Bowman occasionally for updates as applicable. |
| 1169 | | |
| 1170 | 10. | Recap of Commission Actions This Meeting |
| 1171 | | Chair Becker briefly reviewed actions at tonight's meeting. |
| 1172 | | |
| 1173 | 11. | Adjournment |
| 1174 | | |
| 1175 | | Motion |
| 1176 | | Commissioner Manke moved, Commissioner Grefenberg seconded, adjournment |
| 1177 | | of the meeting at approximately 9:12 p.m. |
| 1178 | | |
| 1179 | | Ayes: 3 |
| 1180 | | Nays: 0 |
| 1181 | | Motion carried. |
| 1182 | | |
| 1183 | | Next Meeting – Thursday, March 10, 2016 at 6:30 p.m. |
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