

Wednesday, December 4, 2024 6:30 PM City Council Chambers

(Any times listed are approximate – please note that items may be earlier or later than listed on the agenda)

- 1. Call to Order
- 2. Roll Call
- 3. Approval of Agenda
- 4. Review of Minutes
 - a. Review November 6, 2024 Minutes
- 5. Communications and Recognitions
- 6. Public Hearing
 - a. A request by BFA, Inc. on behalf of Wal-Mart, for a Conditional Use for the pre-existing building and site, the proposed improvements to the parking lot, and the construction of a 2,500 square foot online pickup and delivery addition at 1960 Twin Lakes Parkway
- 7. Business
 - a. Approve 2025 Variance Board & Planning Commission Meeting Calendar
- 8. Commission Direction on Commission Member Initiated Agenda Items
- 9. Adjourn

REQUEST FOR COMMISSION ACTION

Date: 12/4/2024 Item No.: 4.a. **Department Approval Agenda Section Review of Minutes** Item Description: Review November 6, 2024 Minutes **Application Information** N/A **Background** N/A **Staff Recommendation** N/A **Requested Planning Commission Action** Review the November 6, 2024 minutes and make a motion to approve subject to requested corrections. **Alternative Actions** N/A

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Prepared by:

Attachments:

1.

November 6, 2024 Minutes

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Planning Commission Regular Meeting City Council Chambers, 2660 Civic Center Drive Draft Minutes – Wednesday, November 6, 2024 – 6:30 p.m.

1	1.	Call to Order		
2		Chair Pribyl called to order the regular meeting of the Planning Commission at		
3		approximately 6:30 p.m. and reviewed the commission's role and purpose.		
4	2.	Roll Call		
5 6	4.		air Pribyl, City Planner Thomas Paschke called the Roll.	
7		At the request of the	in 1110yi, City I faimer Thomas I aschice cancer the Roll.	
8		Members Present:	Chair Michelle Pribyl, Vice-Chair Karen Schaffhausen,	
9			Commissioners Michelle Kruzel, Tammy McGehee, Pamela	
10			Aspnes, Matthew Bauer, and Erik Bjorum.	
11			ı , , , , , , , , , , , , , , , , , , ,	
12		Members Absent:	None.	
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14		Staff Present:	City Planner Thomas Paschke and Community Development	
15			Director Janice Gundlach	
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17	3.	Approve Agenda		
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19		MOTION		
20		Member McGehee moved, seconded by Member Bjorum, to approve the agenda as		
21		presented.		
22		Axos. 7		
23 24		Ayes: 7 Nays: 0		
25		Motion carried.		
26		Middle Carricu.		
27	4.	Review of Minutes		
28	••	review of minutes		
29		a. October 2, 2024.	, Planning Commission Regular Meeting	
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31		MOTION		
32		Member McGeh	nee moved, seconded by Member Bjorum, to approve the	
33		October 2, 2024,	, meeting minutes.	
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35		Ayes: 7		
36		Nays: 0		
37		Motion carried.		
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39	5.	Communications an	nd Recognitions:	

Regular Planning Commission Meeting Minutes – Wednesday, November 6, 2024 Page 2

a. From the Public: Public comment pertaining to general land use issues <u>not</u> on this agenda, including the 2040 Comprehensive Plan Update.

None.

b. From the Commission or Staff: Information about assorted businesses not already on this agenda, including a brief update on the 2040 Comprehensive Plan Update process.

Member McGehee recognized Commissioner Matthew Bauer, who had just been elected to the City Council.

The Commission congratulated Member Bauer.

6. Public Hearing

a. A Request by Clear Channel Outdoor MSP for a City Code Amendment to Title 10, Chapter 1010, Sign Regulations, to Allow Two (2) Lawful Pre-Existing Non-Conforming Off-Site Billboards to be Converted to Dynamic/Digital (LED) Displays, as well as Additional Modifications to §1010.10 Dynamic Displays in Support of Changing the Duration from 25 Seconds to 8 Seconds and a Modification to the Maximum Daytime Illumination from 5,000 Nits to 6,500 Nits (PF24-016)

Chair Pribyl opened the public hearing for PF24-016 at approximately 6:35 p.m. and reported on the purpose and process of a public hearing. She advised this item will be before the City Council on November 25, 2024.

City Planner Paschke summarized the request as detailed in the staff report dated November 6, 2024.

Member McGehee indicated she did not understand the dynamic signs. She asked for clarification.

Mr. Paschke explained what a dynamic display sign was and the difference between that and other signs.

Member McGehee indicated that since the dynamic display billboard was illegal and now the City is designing an entirely new classification for them, will that take them out of the category?

Mr. Paschke indicated it would not.

Member McGehee asked if the City does a redevelopment involving these signs and if these will disappear.

	Page 3
87	Mr. Paschke explained that they could potentially, but most of these are around
88	private property, and others are by right-of-way, so he did not know if the City would
89	be the ones to get rid of them or if anybody else would.
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91	Member McGehee asked what happens if, because of redevelopment, an apartment
92	building is built across from the site, so the sign is a problem for people in the
93	apartment. Would the City have anything to allow for that?
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95	Mr. Paschke thought that, from a staffing perspective, they would try to work with
96	Brown Wilbert to remedy that problem. The staff has done that with other signs in the
97	City.
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99	Community Development Director Gundlach explained how the Dynamic Display
100	signs work and their intensity, along with an agreement that the City will have with
101	the applicant.
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103	Member McGehee asked if the City would have any direction in deciding what could
104	be displayed on the billboard.
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106	Ms. Gundlach thought that would involve some First Amendment issues, and the
107	agreement that Clear Channel would enter into with the City would only relate to the
108	community and public services messaging that the City would get for free.
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110	Member Bauer asked for a quick recap of the history of billboards in the city.
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112	Mr. Paschke reviewed the history of his work in Roseville.
113	
114	Mr. Matthew Wyland, Clear Channel Outdoor, thanked staff and addressed the
115	Commission.
116	
117	Public Comment
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119	No one came forward to speak for or against this request.
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121	Commission Deliberation
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123	Member Bauer thought it would be nice to have more public feedback on this. He
124	wondered if this should be tabled to allow more public comment. He was also
125	interested in what the Commission thought regarding limiting this to just the
126	particular signs that Clear Channel Outdoor is thinking about doing rather than
127	allowing all of the signs.
128	
129	Chair Pribyl asked staff who received notification of the public hearing because these
130	signs are in multiple locations.
131	
132	Mr. Paschke explained that under a text amendment, there is no specific notification
133	to the public other than what is published in the paper. Regarding tabling this item,

Regular Planning Commission Meeting Minutes – Wednesday, November 6, 2024 Page 4

typically, tabling is done for additional information and other things and not necessarily for supporting or allowing for more public input because there is no way for the City to notice the public and try to get them at the meeting. He thought it would be more information related to text changes and those things that the Commission felt they would need before making a decision or recommendation to the City Council.

The Commission and staff discussed changes to be made to the City Code.

MOTION

Member Schaffhausen moved, seconded by Member Kruzel, to recommend to the City Council approval of the proposed Zoning Code Text Amendment to Sections 1010.10.A.1 and 1010.01.A.3, and the Planning Division's Proposed Text Amendment to Section 1010.03.C.8, 1010.03.D, and 1010.10.A.8 (PF24-016).

Ayes: 7 Nays: 0

Motion carried.

b. Consider an Ordinance Amending Title 10, Chapters 1001, 1005, 1006, 1009, and 1011 of the Roseville City Code to Incorporate Cannabis and Hemp Uses

Chair Pribyl opened the public hearing at approximately 7:22 p.m. and reported on its purpose and process. She advised that this item will be before the City Council on November 25, 2024.

Community Development Director Gundlach summarized the request as detailed in the staff report dated November 6, 2024.

Member Schaffhausen asked how this ordinance compares to other communities.

Ms. Gundlach indicated that was hard to explain because many other communities are reviewing their policies and creating ordinances simultaneously. She reviewed what Minneapolis has recently approved.

Public Comment

No one came forward to speak for or against this request.

MOTION

Member Bauer moved, seconded by Member Bjorum, to recommend to the City Council adoption of the Ordinance Amending Title 10, Chapters 1001, 1005, 1006, 1009, and 1011 of the Roseville City Code to Incorporate Cannabis and Hemp Uses.

Ayes: 7 Nays: 0

181		Motion carried.
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183	7.	Other Business
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185	8.	Commission Direction on Commission Member Initiated Agenda Items
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187	9.	Adjourn
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189		MOTION
190		Member McGehee, seconded by Member Aspnes, to adjourn the meeting at 7:33
191		p.m.
192		
193		Ayes: 7
194		Nays: 0
195		Motion carried.
196		

REQUEST FOR COMMISSION ACTION

Date: **12/4/2024** Item No.: **6.a.**

Department Approval

Janue Gundrach

Agenda Section

Public Hearing

Item Description: A request by BFA, Inc. on behalf of Wal-Mart, for a Conditional Use for the preexisting building and site, the proposed improvements to the parking lot, and the construction of a 2,500 square foot online pickup and delivery addition at 1960 Twin Lakes Parkway

Application Information

Applicant: BFA Engineering

4 Location: 1960 Twin Lakes Parkway

Application Submission: November 5, 2024 City Action Deadline: January 4, 2025 Zoning: Community Mixed-Use (MU-2B)

Background

The subject of the request is the Walmart store located at 1960 Twin Lakes Parkway, which lies within the 280+ acre Twin Lakes Redevelopment Area. Prior to 2010, the subject property had a zoning classification of General Industrial (I2) and Retail Office Service (B4) district.

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In December 2010 the City of Roseville adopted major updates to the zoning code and the official zoning map. Specific to the Twin Lakes Redevelopment Area, these changes included the creation of the Community Mixed-Use (CMU) district and a regulating plan, along with design standards to govern site development, building placement, and other building design elements. The CMU zoning district permitted retail with few restrictions. The Roseville Walmart was the first site and structure to be reviewed under the new development standards adopted in 2010. That process began in November 2011 and culminated with approval of the site and building permit in July 2012.

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In 2015, the Community Development Department introduced the Twin Lakes Re-Envisioning Process, which, after public input meetings and City Council discussions concerning the Twin Lakes Redevelopment Area, the Planning Division was directed to initiate the formal process of amending the comprehensive plan's future land use map, the official zoning map, and amend the zoning code to effect change to the Twin Lakes Redevelopment Area that came out of public input sessions and subsequent Council discussions.

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The outcome of this process included splitting the Community Mixed-Use district into four (4) separate and slightly unique mixed-use districts (CMU-1, CMU-2, CMU-3, and CMU-4); the creation of a new table of uses; amendments to the dimensional standards specific to "big box retail"; and the creation of a definition for "Retail, Large Format" and its allowance only in the CMU-4 district as a conditional use. The requirement of a CU for large format retail imposed restrictions on what improvements could be made to the site and/or building without requiring a Planning Commission and City Council review. The previously adopted regulating plan remained in place as a guiding development document with a few slight amendments.

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In 2021, the City completed a zoning code update process, an outcome of the 2040 comprehensive plan

update, whereby the CMU district names were changed, and some of the uses in the Mixed-Use table were broadened, eliminated, and/or clarified. The Walmart site (and adjacent property) was rezoned to Community Mixed-Use (MU-2B) and large format retail continued as a CU, working in conjunction with the existing regulating plan.

Over the past several months, Walmart has been working with the Community Development Department regarding their desire to construct a 2,500 square foot online pickup and delivery addition to the west side of the building, adjacent to the garden center, as well as minor parking lot and access improvements (see Attachment 3). Table 1005-1 allows Retail, Large Format as a Conditional Use. Therefore, the existing site and the proposed improvements are required to obtain an approved Conditional Use prior to the City's issuance of permits.

Zoning Code sections §1009.02.C establishes the general criteria for reviewing a conditional use. There are no specific criteria to be reviewed for a large format retail use. The Planning Division has reviewed the general criteria regarding the proposed addition and improvements and offers the below analysis:

Conditional Use Analysis

Review of General Conditional Use Criteria: §1009.02.C of the Zoning Code establishes standards and criteria for all conditional uses, which the Planning Commission and City Council must determine compliance with those stated findings.

The general code standards of §1009.02.C are as follows:

- a. The proposed use is not in conflict with the Comprehensive Plan. While a retail store's addition does not appreciably advance the goals of the Comprehensive Plan aside from facilitating continued investment in a property, Planning Division staff believe it also does not conflict with the Comprehensive Plan. More specifically, the General and Commercial Area Goals and Policies sections of the Comprehensive Plan include several policies related to reinvestment, redevelopment, and quality development.
- b. The proposed use is not in conflict with a Regulating Map or other adopted plan. The proposed building addition has been reviewed by the Planning Division and determined to comply with the required standards of the Regulating Plan and Section 1005.02A Non-Residential Design Standards. Similarly, the existing building and site conform to these same requirements, as they were in effect in 2012 when the site development plans were approved.
- c. The proposed use is not in conflict with any City Code requirements. The Planning Division concludes the proposed addition does not conflict with any other City Code requirements. Similarly, the Planning Division is not aware of any conflicts the existing site or building has with the Zoning Code. The 2,500 sq. ft. building addition is minor when compared against the existing site improvements.
- d. The proposed use will not create an excessive burden on parks, streets, and other public facilities. The Planning Division finds this criterion to be met. The proposed western 2,500 sq. ft. expansion intends to create a more efficient space for online pick-up and delivery on the premises. The associated site modifications are designed to create less confusion at the roundabout exit and within this area of the parking lot. These improvements, coupled with the existing site and building, will not create an excessive burden on parks, streets, or other public facilities. Further, the Public Works/Engineering staff have reviewed the plans and find them acceptable.
- e. The proposed use will not be injurious to the surrounding neighborhood, will not negatively impact traffic or property values, and will not otherwise harm the public health, safety, and general welfare. The Planning Division finds this criterion to be met. The existing Walmart business has been in operation since 2013 and has not been injurious to the surrounding neighborhood, has not negatively impacted traffic or property values, and has not harmed the public health, safety, and general welfare of the area. The Roseville Police Department and Walmart have a yearly agreement for off-duty officers and work closely with one another to address ongoing operational issues. Regarding the proposed 2,500 sq. ft. addition and parking

lot modifications, these improvements will only improve upon public health, safety and general welfare given they intend to create a more harmonious and safe relationship between pedestrians and vehicles.

Staff Recommendation

The Planning Division recommends approval of the Conditional Use in support of the large format retail use and the proposed 2,500 sq. ft building addition and parking lot improvements based on the comments, findings, and plans submitted, attached, and contained within this Request for Planning Commission Action dated December 4, 2024.

Requested Planning Commission Action

By motion, recommend approval of a Conditional use for Walmart, 1960 Twin Lakes Parkway, as a large format retail use and the proposed 2,500 sq. ft. building addition and parking lot improvements based on the comments, findings, and plans submitted, attached, and contained within this Request for Planning Commission Action dated December 4, 2024.

Alternative Actions

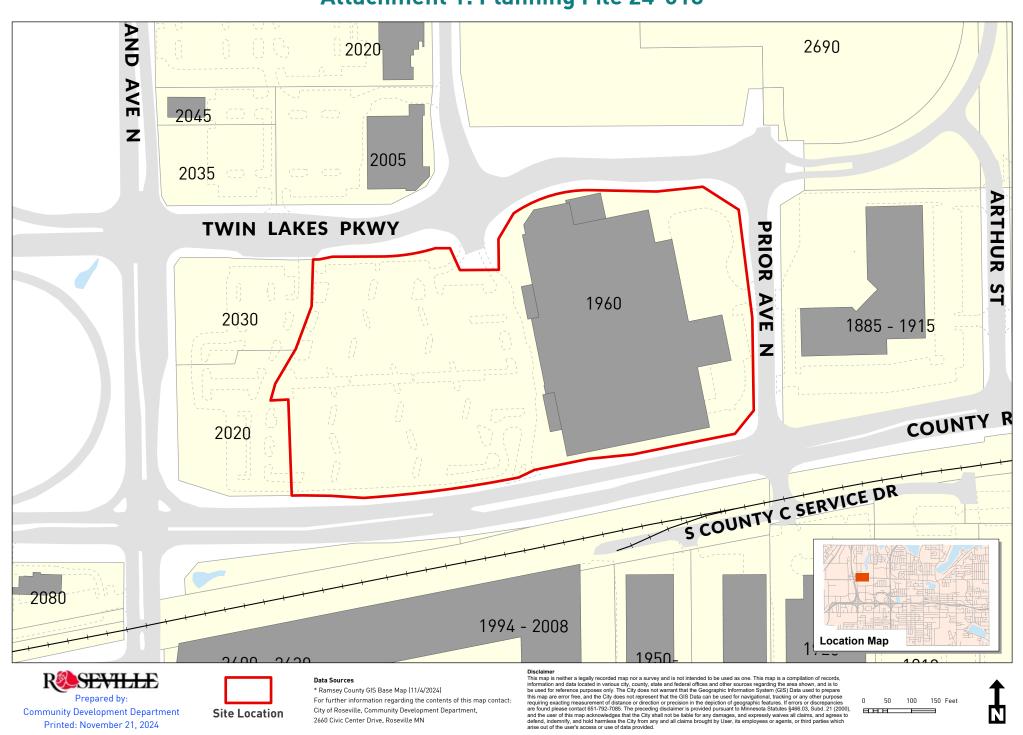
- 1. Pass a motion to table the item for future action. An action to table must be tied to the need for clarity, analysis, and/or information necessary to make a recommendation on the request.
- 2. Pass a motion recommending denial of the proposal. A motion to deny must include findings of fact germane to the request.

Prepared by: Thomas Paschke, City Planner

Attachments: 1. Base Map

- Aerial Photo
- 3. Applicant Narrative and Plans

Attachment 1: Planning File 24-018



Attachment 2: Planning File 24-018





Community Development Department
Printed: November 21, 2024

Data Sources

- * Ramsey County GIS Base Map (11/4/2024)
- * Aerial Data: EagleView (4/2024)

For further information regarding the contents of this map contact: City of Roseville, Community Development Department, 2660 Civic Center Drive, Roseville MN Disclairing-either a legally recorded map nor a survey and is not intended to be used as one. This map is a compilation of records, information and data located in various city, county, state and federal offices and other sources regarding the area shown, and is to be used for reference purposes only. The City does not warrant that the Geographic information System (IGS) Data used to prepare this map are error free, and the City does not represent that the GIS Data can be used for navigational, tracking or any other purpose requiring exacting measurement of distance or direction or precision in the depiction of geographic features. If errors or discrepancies are found please contact 651-792-7085. The preceding disclaimer is provided pursuant to Minnesota Statutes §466.03, Subd. 21 (2000), and the user of this map acknowledges that the City shall not be liable for any damages, and expressly waives all claims, and agrees to defend, indemnity, and hold harmless the City from any and all claims brought by User, its employees or agents, or third parties which arise out of the user's access or use of data provided.





103 Elm Street Washington, MO 63090



636.239.4751 www.bfaeng.com

November 5, 2024

RE: Conditional Use Permit Written Narrative Wal-Mart Supercenter 1960 Twin Lakes Pkwy Roseville, MN 55113

Legal Description: TWIN LAKES 2ND ADDITION LOT 1 BLK 1

Parcel Identification Number: 042923330027

To Whom it May Concern,

Walmart is proposing improvements to their parking lot, such as adjusting crosswalk striping, adding stop conditions, refreshing existing linework, and replacing existing signs and adding new signs to promote safety and efficiency for customers. There will be an addition of an Online Pickup and Delivery (OPD) expansion, as well as pickup stalls, OPD designation stall signs, and directional signs. There is also a proposal to adjust the entrance near the roundabout on the north side of the site to make the traffic flow more efficiently and promote safety for customers, pedestrians, and associates. These improvements will expand this store's current online grocery pickup operations, will enable the store to better meet customer's shopping options who use the OPD services, and increase the efficiency of this store to serve those customers, thus enhancing the overall OPD shopping experience.

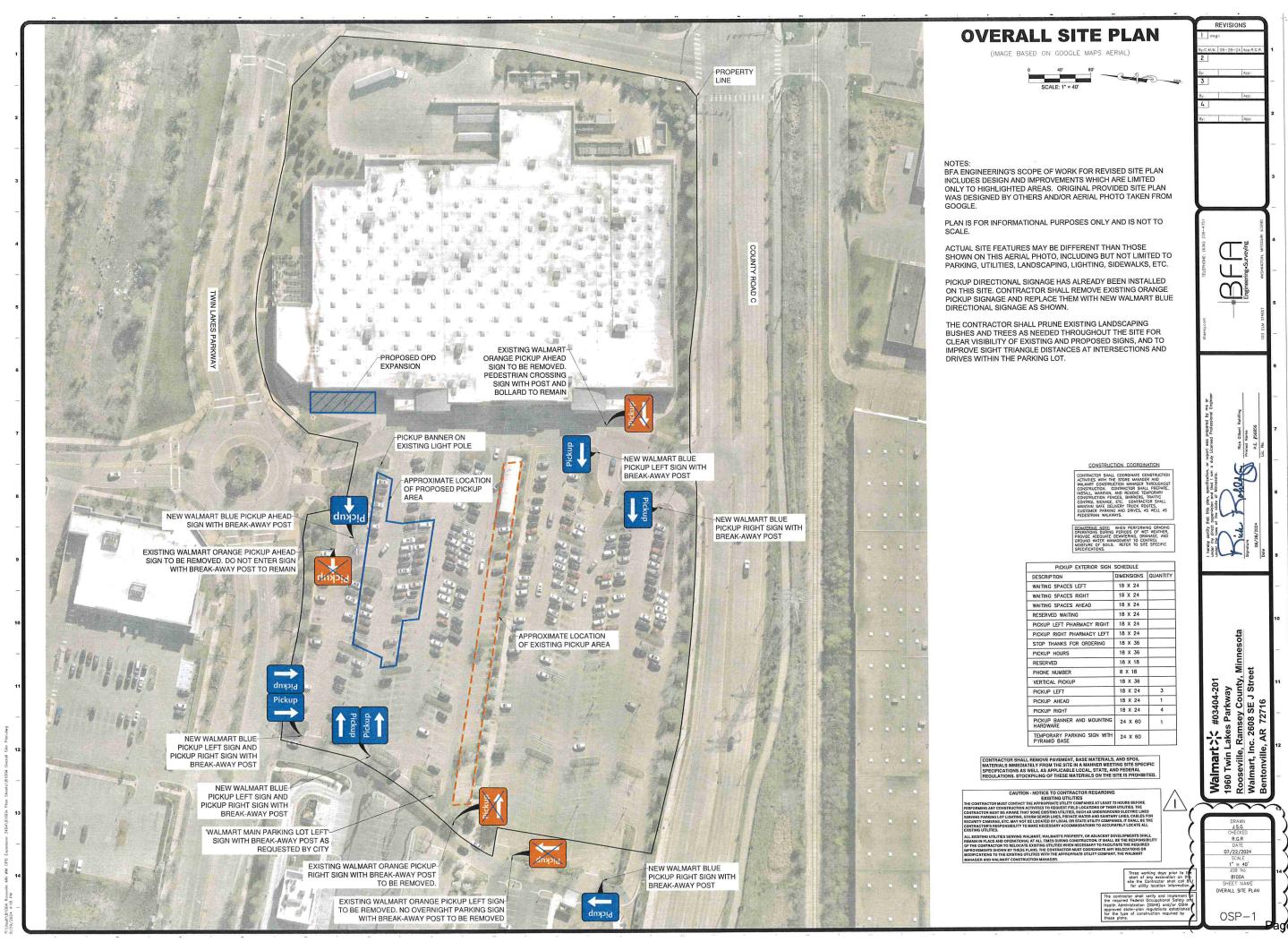
The proposed parking lot improvements will increase safety for pedestrians around the building and provide clearer traffic flow in the improved parking areas. The Online Pickup Delivery (OPD) expansion will expand pickup operations and give associates more space for storage to provide customers quicker and more efficient service, which effectively improves the overall shopping experience for customers.

The OPD expansion and parking lot improvements will not conflict with the Comprehensive Plan, any Regulation Maps, or other plans as the Walmart Supercenter exists today. City Staff comments have been incorporated into the plans per the initial review, adhering to City Codes. The improvements will not create an excessive burden on parks, streets, or other surrounding public facilities. The expansion of the OPD services, and reconfiguration of the entrance at Twin Lakes Parkway, will not be injurious to the surrounding neighborhood or negatively impact traffic or property values, as they are improvements to an already existing Walmart Supercenter.

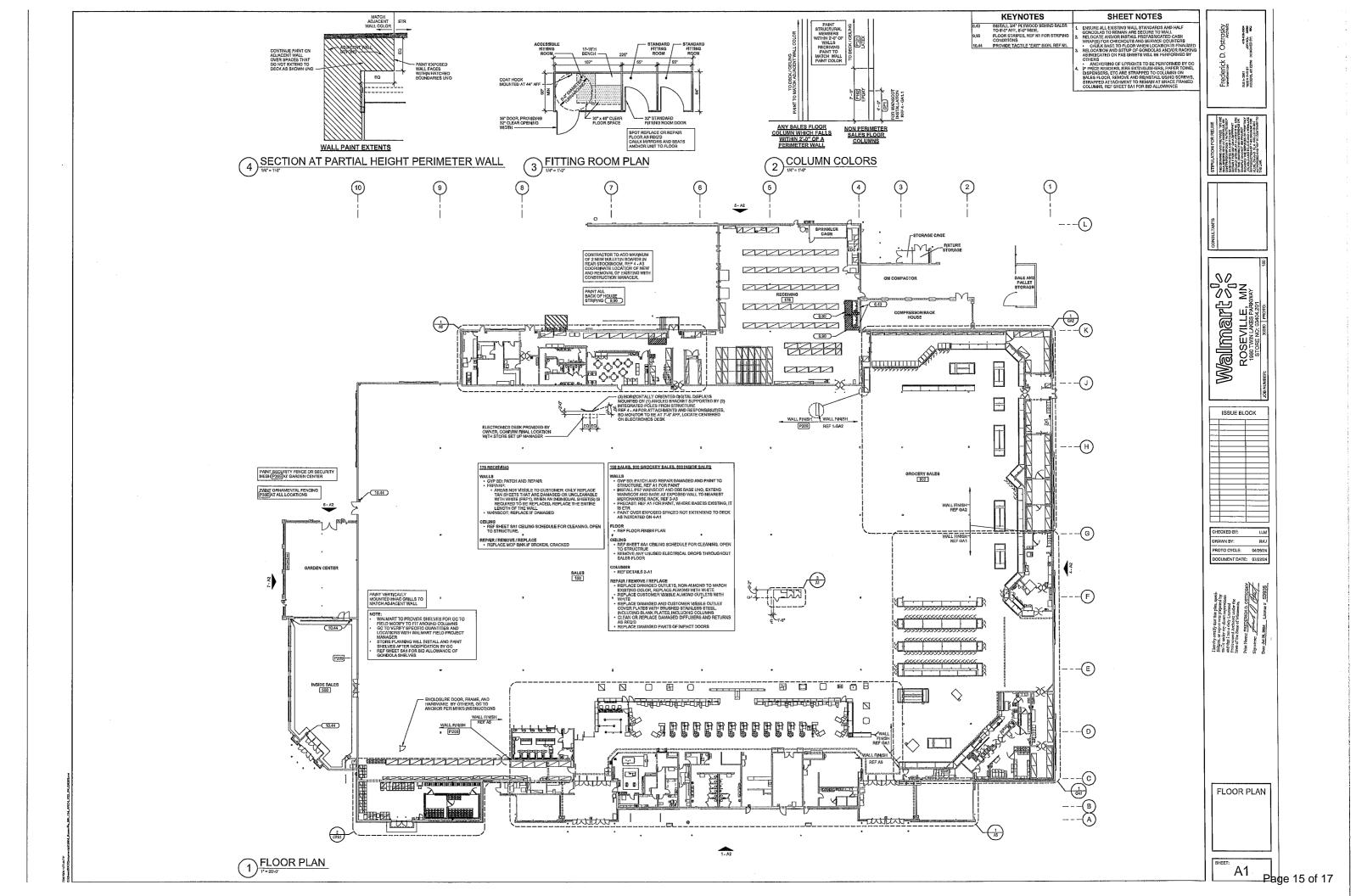
Sincerely

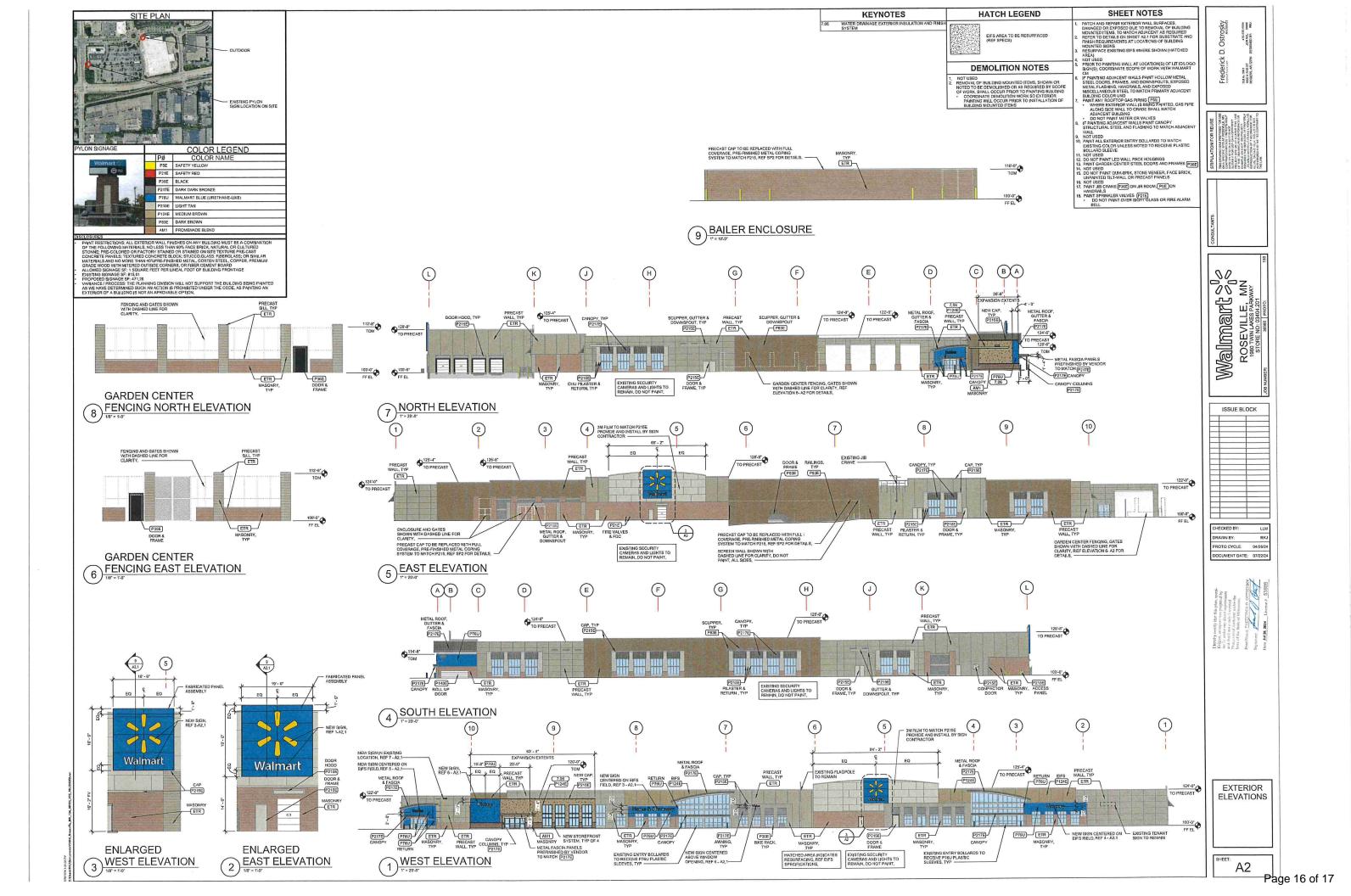
Rick Rohlfing

Project Engineer for BFA, Inc.



age 14 of 17





REQUEST FOR COMMISSION ACTION

Date: 12/4/2024 Item No.: 7.a.

Department Approval

Agenda Section

Business

Janue Gundiach

Item Description: Approve 2025 Variance Board & Planning Commission Meeting Calendar

Application Information

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Background

Every year the City Council adopts a meeting calendar. For 2025, the following dates have been identified for Variance Board and/or Planning Commission meetings as needed. As is customary, these dates consist of the first Wednesday of every month except when these dates fall on a holiday. In the event of a holiday, the date is adjusted appropriately. The 2025 meeting dates are as follows:

9 10 11

January 8, 2025

February 5, 2025 12

March 5, 2025 13

April 2, 2025 14

May 7, 2025 15

June 4, 2025 16

July 2, 2025 17 August 6, 2025

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September 3, 2025 19

October 1,2025 20

November 5, 2025

December 3, 2025

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While it is recognized conflicts arise, if possible, please let staff know if you will be unable to attend any of these meeting dates.

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Staff Recommendation

Approve the 2025 meeting calendar for the Variance Board and Planning Commission.

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Requested Planning Commission Action

By motion, approve the 2025 meeting calendar for the Variance Board and Planning Commission.

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Alternative Actions

None 34

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Community Development Prepared by:

None **Attachments:**