### Commissioners:

James Bull James Daire Chuck Gitzen Wayne Groff Julie Kimble Robert Murphy Peter Sparby



Planning Commission Agenda Wednesday, December 5, 2018 6:30pm Address:

2660 Civic Center Dr. Roseville, MN 55113

> Phone: 651-792-**7080**

Website: www.cityofroseville.com/pc

- 1. Call To Order
- 2. Roll Call
- 3. Approval Of Agenda
- 4. Review Of Minutes

Documents:

### NOVEMBER 7, 2018 MINUTES.PDF

- 5. Communications And Recognitions
- 5.A. From The Public:

Public comment pertaining to general land use issues not on this agenda, including the 2040 Comprehensive Plan Update

- 5.B. From The Commission Or Staff: Information about assorted business not already on this agenda, including a brief update on the 2040 Comprehensive Plan Update process
- 6. Public Hearing
- 6.A. Request For Approval Of A Preliminary Plat To Subdivide The Property At 2600 Hamline Avenue Into Two Lots And A Subdivision Variance To City Code Section 1004.08(B)
  "Dimnesional Standards" To Allow For The Creation Of A Lot With A Depth Of Less Than 110 Feet (PF18-022)

Documents:

#### 6A REPORT AND ATTACHMENTS.PDF

6.B. Consider A Request By Roseville Lutheran Church For An Interim Use To Operate As Emergency Overnight Shelter For Month Of February Each Year (PF18-025)

Documents:

### 6B REPORT AND ATTACHMENTS.PDF

6.C. Consider A Request By New Life Presbyterian Church For An Interim Use To Operate As Emergency Overnight Shelter For Month Of April Each Year (PF18-026)

Documents:

7. Adjourn



# Planning Commission Regular Meeting City Council Chambers, 2660 Civic Center Drive Draft Minutes – Wednesday, November 7, 2018 – 6:30 p.m.

1	1.	Call to Order						
2		Chair Murphy called to order the regular meeting of the Planning Commission meeting at						
3		approximately 6:30 p.m. and reviewed the role and purpose of the Planning Commission.						
4								
5	2.	Roll Call						
6		At the request of Cha	ir Murphy, City Planner Thomas Paschke called the Roll.					
7								
8 9		Members Present: Chair Robert Murphy; Vice Chair James Bull; and Commissioners Chuck Gitzen, Julie Kimble, and Wayne Groff.						
10		<b>Members Absent:</b> Commissioners James Daire and Peter Sparby						
11		Members Absent: Commissioners James Daire and Peter Sparby						
12								
13		Staff Present:	City Planner Thomas Paschke, and Senior Planner Brian Lloyd					
14								
15	3.	Approve Agenda						
16		MOTION						
17								
18		MOTION Member Bull moved, seconded by Member Groff, to approve the agenda as presented.						
19		presented.						
20		Ayes: 5						
21								
22		Nays: 0						
23		Motion carried.						
24								
25	4.	Review of Minutes						
26								
27		a. October 3, 2018 Planning Commission Regular Meeting						
28								
29			ated on line 32 the word Statue should be Statute and on line 40 jest					
30		should be gist.						
31								
32		Member Bull stated Member Groff's name is referred to as Member Goff in many						
33			56 remove "not" after would to read "would want all of these					
34		various uses to be	e not permitted".					
35		MOTION						
36		MOTION						
37			e moved, seconded by Member Bull to approve the October 3,					
38		2018 meeting mi	nutes as amended.					
39		. –						
40		Ayes: 5						
41		Nays: 0						
42		Motion carried.						

# Regular Planning Commission Meeting

Page 2

# Minutes – Wednesday, November 7, 2018

#### 43 **Communications and Recognitions:** 5. 44 45 **a.** From the Public: Public comment pertaining to general land use issues not on this 46 agenda, including the 2040 Comprehensive Plan Update. 47 48 None. 49 50 **b.** From the Commission or Staff: Information about assorted business not already on 51 this agenda, including a brief update on the 2040 Comprehensive Plan Update 52 process. 53 54 Senior Planner Brian Lloyd reviewed the 2019 Planning Commission meetings. He 55 noted January 2, 2019 might be a potential date change along with July 3, 2019. 56 57 Chair Murphy asked what the City policy was on holidays. 58 59 Mr. Lloyd indicated the City will be closed July 4<sup>th</sup>, there may be staff out of town on 60 the 5<sup>th</sup> as well. 61 62 Member Groff asked what day the meetings would be moved to if the dates were 63 changed. 64 65 Mr. Lloyd stated typically the meetings would be moved to the following week. He 66 stated the second Wednesday of the month are usually open if the Commission needs 67 to move the meetings. 68 69 Chair Murphy suggested moving the July meeting to the 10<sup>th</sup>. Commissioner Kimble 70 thought both meetings should be moved. The rest of the Commission agreed. 71 72 Mr. Lloyd noted the 2019 meetings would be held on the first Wednesday of each 73 month except for the January and July meetings, which will be moved to January 9, 74 2019 and July 10, 2019. 75 76 The Commission concurred. 77 78 **Public Hearing** 6. 79 80 a. Consideration of a Comprehensive Land Use Plan Map Change, Zoning Map 81 Change and Planned Unit Development Cancellation at 1700 Hamline Avenue 82 (PF18-018) 83 Chair Murphy opened the public hearing for PF17-019 at approximately 6:42 p.m. 84 and reported on the purpose and process of a public hearing. He advised this item will 85 be before the City Council at the November 26, 2018 meeting. 86 87 City Planner Paschke summarized the request as detailed in the staff report dated 88 November 7, 2018. 89

90				
91	Chair Murphy asked for clarification of the motions.			
92				
93	Mr. Paschke stated the Commission could do three motions for this item.			
94				
95	Member Gitzen asked in regard to the PUD, at the time was that the only way the			
96	owner could get this building in there.			
97				
98	Mr. Paschke stated this item predates his employment with the City, so he did not			
99	know a lot about the background. He thought it was determined to be the best course			
100	of action at the time or it was a development site that best fit a PUD versus any other			
101	possibility. He indicated the minutes were not as detailed as today.			
102				
103	Member Gitzen thought the land use should be designated as LR			
104				
105	Mr. Paschke indicated that was correct.			
106	Marshar Kirshla ala tharachir alata ta tha 2040 Carana haraira Dhar Sha			
107	Member Kimble asked how this relates to the 2040 Comprehensive Plan. She			
108	wondered if there needed to be changes in the 2040 Comprehensive Plan.			
109	Mr. Paschke stated this would be a 2030 Comprehensive Plan Amendment and would			
110 111	show up on the City maps and would not be a part of the 2040 update.			
112	show up on the City maps and would not be a part of the 2040 update.			
112	Sandra Vittori, Owner of Sandy and Friends			
113	• Sandra vittori, Owner of Sandy and Friends			
115	Ms. Vittori stated twenty-three years ago she found a vacant piece of property which			
116	she believed was zoned residential duplex. She stated it was a perfect place for what			
117	she wanted to do, and she went through the process. She stated she has established a			
118	great business at the location. She noted she would like to retire and is a great			
119	building that could be other businesses.			
120				
121	Member Groff asked the applicant what other types of businesses she could envision			
122	on the property.			
123				
124	Ms. Vittori thought almost anything. She stated people that have looked at the			
125	building have been a daycare, financial company, there is a buyer but was not sure			
126	what she wants to do with the building. She thought the buyer was in the same			
127	industry but did not want to put a salon in there. This would broaden the scope of			
128	what could be in the building because it is a nice building with a great parking lot and			
129	not offensive to the neighborhood.			
130				
131	Public Comment			
132				
133	Chair Murphy closed the public hearing at 6:53 p.m.; none spoke for or against.			
134				
135	Commission Deliberation			
136				

# Regular Planning Commission Meeting Minutes – Wednesday, November 7, 2018 Page 4

137		Member Groff thought it made sense to approve this and did not think it would
138		change the neighborhood. He thought the building works with what is there, and he
139		thought the owners reasoning was sound in his opinion.
140		
141		Member Bull expected the Zoning Laws have changed over time where the
142		neighborhood business is now applicable there and provides flexibility for different
143		types of businesses to come in. He thought the PUD cancellation was appropriate.
144		
145		Chair Murphy thought the packet was pretty straight forward and appears to be the easiest and right path moving forward.
146 147		easiest and right path moving forward.
148		MOTION
149		Member Bull moved, seconded by Member Kimble to recommend the property
150		be re-guided from a Comprehensive Land Use Map designation of Low Density
151		Residential (LDR) to Neighborhood Business (NB)
152		
153		Ayes: 5
154		Nays: 0
155		Motion carried.
156		Choir Mumber noted the Commission had a measure for the $5/7$ rate noded to need
157 158		Chair Murphy noted the Commission had a quorum for the 5/7 vote needed to pass this motion for a Comprehensive Plan recommendation change.
150		this motion for a Comprehensive Fian recommendation change.
160		MOTION
161		Member Gitzen moved, seconded by Member Groff to recommend the property
162		be rezoned from an Official Map classification of Low Density Residential-1
163		(LDR-1) District to Neighborhood Business (NB) District.
164		
165		Ayes: 5
166		Nays: 0
167		Motion carried.
168		MOTION
169 170		Monton Member Kimble moved, seconded by Member Bull to approve the Planned Unit
171		Development that regulates use of the property as just a hair salon be
172		recommended for cancellation of the PUD.
173		
174		Ayes: 5
175		Nays: 0
176		Motion carried.
177	-	
178	7.	Project File 0037: 2040 Comprehensive Plan Update
179 180		a. Review Suggested Edits to 2040 Comprehensive Plan
181		Senior Planner Lloyd and Consultant Erin Purdue reviewed the 2040 Comprehensive
182		Plan edits with the Commission.
183		

Chair Murphy stated in Chapter 5, Housing, his understanding is there will be continued 184 185 edits from what the Commission currently has. 186 Ms. Purdue indicated that was correct. Some of the information has been incorporated 187 but the policy suggestions need to be integrated into the Comprehensive Plan. 188 189 Ms. Purdue continued to review the Housing changing edits with the Commission. She 190 noted staff has added a "when we would use this" narrative to each tool and the Maxfield 191 study strategies would be added to the Comprehensive Plan as well. 192 193 Member Kimball asked on the fifty percent in both sections is it only at fifty percent AMI 194 or at fifty percent AMI or less. 195 196 Ms. Purdue stated that was correct and could make the change to make that clearer. It 197 was assumed it would go down. 198 199 Ms. Purdue reviewed edits to the Transportation chapter with the Commission. She 200 indicated there were recommendations for the addition of Ramsey Countywide Bicycle 201 and Pedestrian Plan, recommendation to change reference to street names from CSAH 202 numbers, references to future A-Line BRT extensions and the addition of Metro Transit 203 coordination strategies. 204 205 Ms. Purdue reviewed changes to the Surface Water Changes Chapter and the 206 Implementation Chapter with the Commission. 207 208 Ms. Purdue stated the City Council reviewed the changes to the Comprehensive Plan on 209 November 5, 2018 and provided some feedback. Staff will take any of the Planning 210 Commissioners comments and incorporate those into the Comprehensive Plan as well 211 and then staff will go before the City Council for approval and then submit the plan to the 212 Met Council on December 3, 2018. She stated after the Comprehensive Plan is submitted 213 the Met Council has up to 120 days (6 months) to review the plan and give the City a 214 final approval or comments the City needs to address. After the Met Council review the 215 plan will come back to the City for final adoption. 216 217 Chair Murphy asked if the copy that the City Council sees be on the website in final 218 form. 219 220 Mr. Lloyd stated it would be. Whatever edits made will be published on the website as 221 well as the current draft and will remain to be seen online. 222 223 Chair Murphy stated it looked like the Housing Chapter (Chapter 5) was going to have 224 some wording changes to it to get the most recent studies recommendations included in 225 the list of eight items enumerated. 226 227 228 Mr. Lloyd indicated that was correct and is possible the policy recommendations might immediately follow some of the data from the report. There also might be later in the 229

230 231	chapter where the goals would be aggregated and would be updated with the more current priorities.
232	
233	Member Gitzen asked if the Commission could get an update on what the Council
234	recommended.
235	
236	Ms. Purdue reviewed the Council comments from their November 5, 2018 meeting with
237	the Commission.
238	
239	Member Gitzen asked if the draft comprehensive housing was going to be finalized
240	before submission.
241	
242	Mr. Lloyd stated the draft has already been finalized and will be changed in the
243	documentation.
244	
245	Ms. Purdue continued to review Council comments.
246	
247	Chair Murphy stated the Maxfield Study that was in the Commission handout, some of
248	the parenthetical comments are sixty percent AMI on there and some of the text seen
249	show fifty percent AMI and he wondered which number will be in the final.
250	
251	Ms. Purdue thought the final would need to use the Met Council's breakdown, which is
252	30/50/80 percent, so the City strategies will have to reflect that. In those instances, staff
253	will need to figure out how to integrate that information and explain it. She thought
254	when staff includes some of the information from the Maxfield Study in the section
255	around page six of the Housing Chapter it can be quoted out of the Maxfield Study but
256	then the staff recommendations will have to tailor the Met Council.
257	
258	Ms. Purdue continued reviewing the City Council comments.
259	
260	Member Gitzen stated the E with the circle around it indicates the new equity symbol and
261	he wondered if there was anywhere in the documents that explains what that symbol
262	means.
263	
264	Ms. Purdue stated the symbol was explained in Chapter One, bottom of page 5, the last
265	paragraph explains what the symbol is used for and why it is in the Comprehensive Plan.
266	
267	Member Gitzen wondered if it would be worth repeating the explanation when the
268	symbol is actually first used in the document.
269	
270	Ms. Purdue thought the sections that have the goals and strategies labeled with it a
271	footnote could be placed for reference.
272	
273	Member Gitzen stated in regard to the Maxfield Study in Chapter five, page 7, it talks
274	about between 2018-2030 "demand exists for", and he came up with 1,606 units all
275	together and he did not know if those were adaptive and how that reflects on the other
276	tables where needs are discussed going forward.

277 278 Ms. Purdue stated the housing needs analysis that is referenced elsewhere in the Chapter comes from the Met Council and staff concluded the City needed to stick with the Met 279 Council numbers as far as their affordability assessment, but the Maxfield Study 280 information is being included because it is another piece of information that should be 281 considered. She stated staff is not going to try to reconcile the numbers with the Met 282 Council information but will stick with the Met Council information because that is what 283 the Met Council requires. She indicated this is information that should be noted when 284 thinking about if the City approves a project with a certain number of affordable rental 285 units, is there demand for it, etc. 286 287 Member Kimball thought it was another third-party assessment. 288 289 Member Gitzen asked if staff will acknowledge there is a difference. 290 291 Mr. Lloyd stated in the text of the plan the City can acknowledge the differentiation. 292 293 Member Gitzen asked if the Parks and Transportation Commission reviewed the changes 294 to their chapter and updated it with their comments. 295 296 Mr. Lloyd was not sure. He stated the City Parks and Recreation staff was a part of the 297 group that reviewed the feedback received to help identify what should go in to the 298 Comprehensive Plan. As it pertains to the Parks and Recreation Chapter, what was added 299 is a recognition that the City has been working with Ramsey Active Living, Ramsey 300 Communities for several years and will continue to do that. He noted there was not a 301 302 policy change made that staff felt the Commission should see. 303 Chair Murphy asked the Commission if there were any other comments or suggestions 304 for changes before the Comprehensive Plan goes to the Met Council. 305 306 Member Gitzen thought the document looked really good after he reviewed it. He 307 thought it would be nice to receive the changed pages to the document for a complete 308 document. 309 310 311 Member Bull asked where the priorities from the independent study would be incorporated in the document. 312 313 Ms. Purdue stated staff needs to think about that a little more. The easiest place to 314 315 incorporate them would be right after the information from the study on page seven of the Housing Chapter. If there is something that specifically dovetails with another goal or 316 317 strategy the City already has it would want to be integrated there as well. 318 Mr. Lloyd thought the priorities could appear in the Goals and Strategies part of the 319 chapter. He thought it was important to mention the housing needs analysis from 320 321 Maxfield looks out to 2030 which is not the end of the Comprehensive Plan horizon and he thought the City Council intends to have that kind of analysis updated every five 322

years. This is something staff anticipates updating in the Comprehensive Plan as a 323 normal Comp. Plan Amendment at the appropriate time. 324 325 Member Bull asked if the City Council has already seen the recommendations. 326 327 Mr. Lloyd indicated the City Council has seen the Maxfield Study. 328 329 Member Bull stated he was a little concerned about going out to the public and stating the 330 top concern for Roseville is more fluent housing. 331 332 Mr. Lloyd stated that also was a concern of staff and Mary Bujold at Maxfield 333 acknowledged that one of the driving factors of high prices in the housing market is all of 334 the competition for the same homes that some people can easily afford and are affordable 335 to people in the higher ends of the AMI scale and by providing high end market housing 336 choices for the more affluent people to choose that takes pressure off of the rest of the 337 housing market as well. He stated it is not presented in the document as this is the best 338 strategy to take care of the entire housing market problem but certainly one of the 339 strategies to relieve housing prices and the upward pressure of it and start to fill in a part 340 of Roseville's market that hasn't been touched in thirty off years. He thought that was 341 why it was a higher priority in the report. 342 343 Member Bull thought it was much easier to add amenities to get to an affluent type 344 property versus take away or cut down amenities to get to an affordable unit. He stated 345 the challenge is how to get to affordable units and still make it economically feasible to 346 be developed. 347 348 Ms. Purdue thought the intent in how staff incorporates the recommendations is to add 349 them where the goals and strategies are supplemented that the Planning Commission and 350 City Council has agreed on and then if there is something completely new, those that are 351 new and don't easily match with something the City already has, would be listed 352 separately so it is clear those items were a specific recommendation from the Maxfield 353 Study but was not one of the goals and strategies that has not been vetted for in quite a 354 long time through this process. 355 356 Member Bull liked the explanation because he wanted to hear a desire that this is 357 segmented off and is another view from a third party. 358 359 Ms. Purdue stated staff is not intending to change any of the goals or strategies that has 360 already been decided on. 361 362 Chair Murphy thanked Ms. Purdue and Mr. Lloyd for the update. 363 364 Mr. Lloyd explained that the Comprehensive Plan will be posted on the website for 365 review and if there are any questions or comments there will be a link for communication 366 367 with staff. 368

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- Member Bull wondered if the Council meeting could be a joint meeting for representation so if there were any questions, the Commission could help address them.
- 371
  372 Mr. Lloyd stated Planning Commission members can attend the City Council meeting,
  373 but he was not sure it could be scheduled as a joint discussion but is something staff can
  374 inquire about.
- Mr. Paschke did not think it would be necessary because it was clear the effort the
  Commission has put into the plan over the past two years. He thought if the Chair was at
  the meeting and makes a comment as it relates to this review that might be helpful.
  - Chair Murphy agreed and encouraged individual attendance at the City Council meeting.

# 382 **8.** Adjourn

- MOTION
- Member Gitzen, seconded by Member Bull to adjourn the meeting at 7:30 p.m.
- 386 387 **Ayes: 5**
- 388 Nays: 0
- 389 Motion carried.
- 390

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379

380 381

383

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385

391

Reserve
<b>REQUEST FOR PLANNING COMMISSION ACTION</b>

Department Approval

Agenda Section Public Hearings

Item Description: Request for approval of a preliminary plat to subdivide the subject property into two lots for development of single-family homes, and a subdivision variance to City Code Section 1004.08(B) "Dimensional Standards" to allow for the creation of a lot with a depth of less than 110 feet. (PF18-022)

## **APPLICATION INFORMATION**

1

Applicant:	Kevin Arndt
Location:	2600 Hamline Avenue
Property Owner:	Maria Simonsen
Open House Meeting:	N/A
Application Submittal:	Received October 5, 2018 Considered complete November 15, 2018
City Action Deadline:	March 15, 2019, per Minn. Stat. 462.358 subd. 3b

# **GENERAL SITE INFORMATION**

Land Use Context

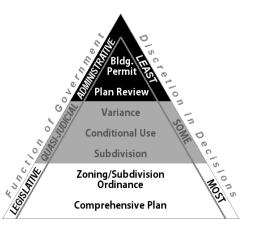
	Existing Land Use		Zoning
Site One-family residential, detached		LR	LDR-1
North	North One-family residential, detached		LDR-1
West	West Office/commercial uses		O/BP
East	East One-family residential, detached		LDR-1
South	One-family residential, detached	LR	LDR-1

Notable Natural Features: none

Planning File History: none

# LEVEL OF CITY DISCRETION IN DECISION-MAKING

Action taken on subdivision and variance requests is **quasi-judicial**; the City's role is to determine the facts associated with the request, and weigh those facts against the legal standards contained in State Statute and City Code



# 1 BACKGROUND

2 On behalf of the property owner, the applicant proposes to remove the existing house at 2600

<sup>3</sup> Hamline Avenue and subdivide the residential property resulting in two residential properties for

4 development of two new single-family detached homes on Lots 1 and 2 of the proposed

5 Simonsen Estates plat. The proposed preliminary plat is illustrated in Attachment C, along with 6 other development information.

When exercising the "quasi-judicial" authority on subdivision and subdivision variance requests, 7 the role of the City is to determine the facts associated with a particular proposal and apply those 8 facts to the legal standards contained in the ordinance and relevant state law. In general, if the 9 facts indicate the application meets the relevant legal standards and will not compromise the 10 public health, safety, and general welfare, then the applicant is likely entitled to the approval. 11 The City is, however, able to add conditions to a subdivision and subdivision variance approval 12 to ensure that potential impacts to parks, schools, roads, storm sewers, and other public 13 infrastructure on and around the subject property are adequately addressed. Subdivisions may 14 also be modified to promote the public health, safety, and general welfare, and to provide for the 15 orderly, economic, and safe development of land, and to promote housing affordability for all 16 levels. 17

# 18 PLAT ANALYSIS

19 Roseville's Development Review Committee (DRC) met on September 13 and November 29,

20 2018, to review the proposed subdivision plans. Below are the comments based on the DRC's 21 review of the application.

# 22 Proposed Lots

<sup>23</sup> The dimensions and parcel areas of the proposed lots are as follows.

	Corner Lot		Interior Lot	
	Minimum Standard	Proposed Lot 1	Minimum Standard	Proposed Lot 2
Width	100 ft.	132.5 ft.	85 ft.	108.4 ft.
Depth	100 ft.	108.9 ft.	110 ft.	108.9 ft.
Area	12,500 sq. ft.	14,429 sq.ft.	11,000 sq. ft.	11,805 sq. ft.

The proposed lots exceed the minimum requirements in all respects except for the depth of the

proposed Lot 2. Interior lots like this are required to be at least 110 feet in depth, but the parcel

being subdivided is slightly less than that. In order to approve the proposed 108.9-foot depth, a subdivision variance is required; an analysis of this subdivision variance follows later in this

28 report.

# 29 <u>Easements</u>

The drainage and utility easements shown at the margins of the proposed parcels meet the10-foot width requirement established in §1103.03 of the Subdivision Code.

# 32 Park Dedication

This subdivision proposal does not elicit the park dedication requirement because the subject property is less than one acre in size.

PF18-022\_RPCA\_20181205 Page 2 of 4 35 <u>Tree Preservation</u>

The tree preservation and replacement plan requirements §1011.04 provide a way to quantify the 36 amount of tree material being removed for a given project and to calculate the potential tree 37 replacement obligation. The applicant has provided these calculations, and they are included in 38 Attachment C. This is a preliminary calculation at this point, however, based on the presumed 39 development of the proposed lots, and formal tree preservation and replacement plans will be 40 required at the time building permit applications are submitted for the new parcels if the 41 proposed subdivision is approved. The submitted tree preservation plan was prepared by S & S 42 Tree Service, the firm that provides Roseville's consulting forestry services, and it shows that the 43 assumed development of the proposed lots would not elicit a requirement to plant replacement 44 trees. 45

# 46 Storm Water Management

The grading and storm water management plan illustrated in Attachment C addresses the assumed level of development on the proposed lots as required. Like the tree preservation plan, the storm water management plan reviewed with a plat proposal is not intended to be approved with the plat as the final storm water management plan. Instead, the tree preservation and storm water management plans reviewed with a plat proposal are intended to demonstrate that the standard City Code requirements pertaining to tree preservation and storm water management can be met as the proposed project is implemented.

# 54 SUBDIVISION VARIANCE ANALYSIS

55 Section 1102.02.C of the City Code establishes a mandate that the City make four specific

<sup>56</sup> findings about a subdivision variance request as a prerequisite for approving the variance.

<sup>57</sup> Planning Division staff has reviewed the application and offers the following draft findings.

1. The proposal is consistent with the Comprehensive Plan. Planning Division staff believes that

<sup>59</sup> the proposal is generally consistent with the Comprehensive Plan because it represents the

60 Comprehensive Plan's goals of residential reinvestment.

2. The proposal is in harmony with the purposes and intent of the zoning and subdivision

*ordinances.* Planning Division staff finds that the proposal is in harmony with the purposes and intent of the zoning and subdivision ordinances as they apply to such lot splits because the goals of these ordinances are to ensure that new lots have simple, regular shapes with enough area to be appropriate and suitable for residential development, and the proposed rectangular lots are larger than most of their neighbors despite the substandard depth of Lot 2.

*3. An unusual hardship on the land exists.* The subject property far exceeds the minimum size requirements for a corner parcel, and but for a deviation of 1% from the minimum required depth for an interior parcel, the subject property would be large enough to subdivide into two lots that meet or exceed all of the pertinent size standards. Planning Division staff believes that the inability to subdivide the subject property into two lots that would be wider and have greater area than most of the surrounding lots constitutes an unusual hardship which the subdivision variance process is intended to relieve.

4. The variance, if granted, will not alter the essential character of the locality. If the requested subdivision variance is approved, Planning Division staff finds that the approval will not alter the essential character of the locality because the subject property is currently the largest among the lots along this portion of Rose Place and the lots created in the resulting plat will continue to be among the largest lots in the area.

# 79 PUBLIC COMMENT

At the time this RPCA was prepared, Planning Division staff has not received any comments or questions about the proposed plat.

# 82 **RECOMMENDED ACTION**

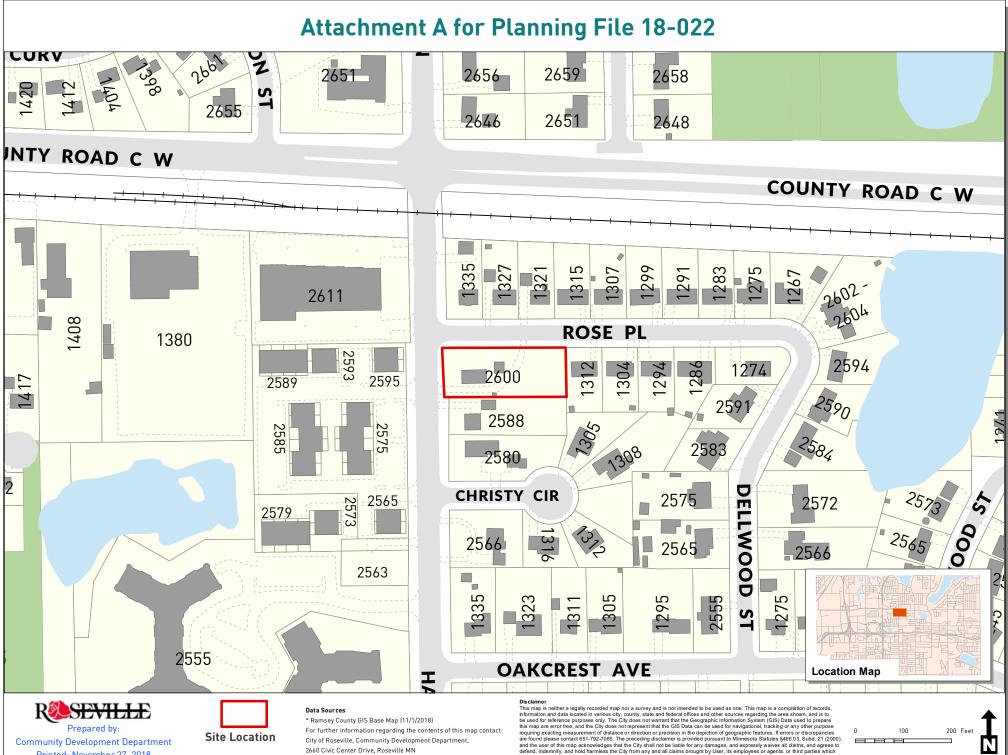
By motion, recommend approval of the proposed subdivision variance and preliminary Simonsen Estates plat of the residential property at 2600 Hamline, based on the content of this RPCA, public input, and Planning Commission deliberation, with the condition that 16.5 feet of additional Hamline Avenue right-of-way be dedicated pursuant to Ramsey County's Major Street Plan.

## 88 ALTERNATIVE ACTIONS

- A) Pass a motion to table the item for future action. An action to table must be based on the need for additional information or further analysis to make a recommendation on the request. Tabling beyond February 7, 2019, may require extension of the 120-dayaction deadline established in Minn. Stat. 462.358 subd. 3b to avoid statutory approval.
- B) Pass a motion to recommend denial of the request. A recommendation of denial
   should be supported by specific findings of fact based on the Planning Commission's
   review of the application, applicable zoning or subdivision regulations, and the public
   record.

Attachments: A: Area map B: Aerial photo C: Proposed subdivision, grading and drainage plan, and tree replacement calculation

Prepared by:	City Planner Thomas Paschke 651-792-7074
	thomas.paschke@cityofroseville.com



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Printed: November 27, 2018

2660 Civic Center Drive, Roseville MN

# **Attachment B for Planning File 18-022**







Site Location

Data Sources

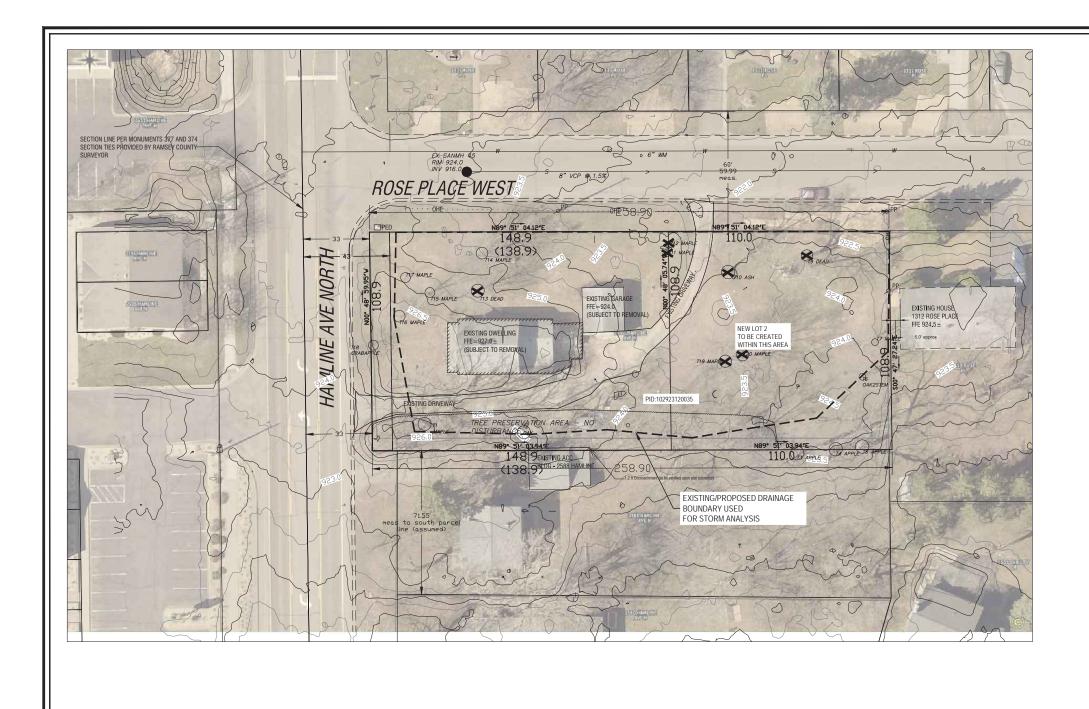
\* Ramsey County GIS Base Map (11/1/2018) \* Aerial Data: Sanborn (4/2017) For further information regarding the contents of this map contact: City of Roseville, Community Development Department,

2660 Civic Center Drive, Roseville MN

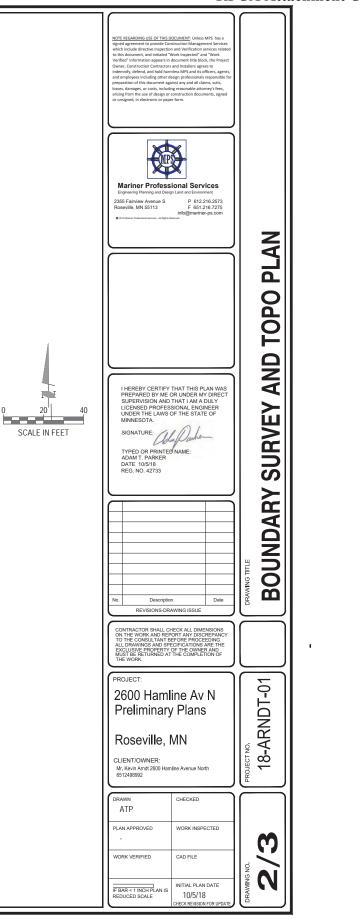
#### Disclaimer

This map is neither a legally recorded map nor a survey and is not intended to be used as one. This map is a compilation of records, information and data located in various city, county, state and federal offices and other sources regarding the area shown, and is to be used for reference purposes only. The City does not warrant that the Geographic Information System (GIS) Data used to prepare be use on a reserver free, and the Chry these on types and which that the Chry base use dominant in the chry base of the prepare based on the chry of and the user of this map acknowledges that the City shall not be liable for any damages, and expressly waives all claims, and agrees to defend, indemnify, and hold harmless the City from any and all claims brought by User, its employees or agents, or third parties which arise out of the user's access or use of data provided.



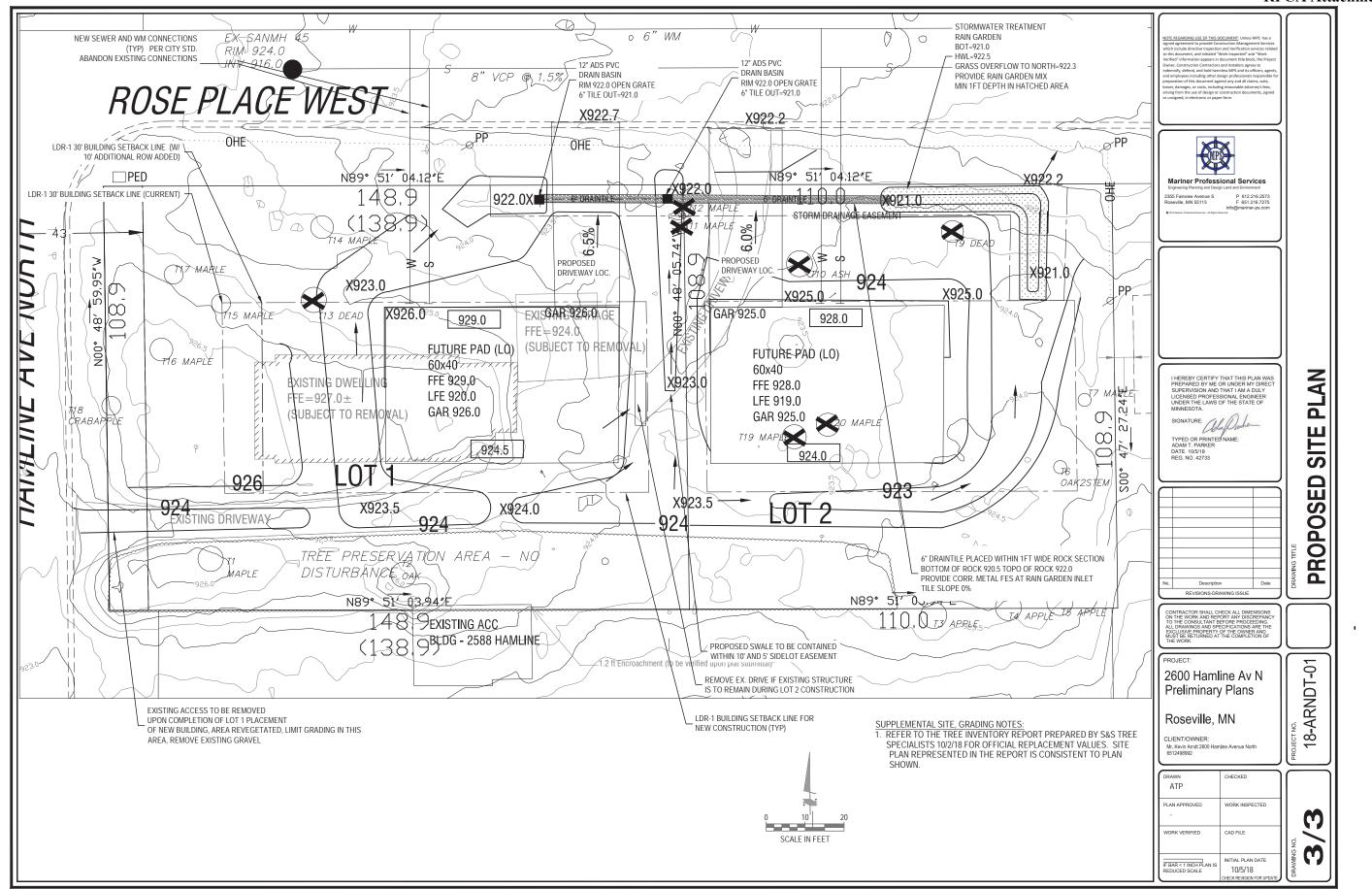


SUPPLEMENTAL NOTES: 1. EXISTING AERIAL SHOWN IS ORTHOCORRECTED FROM 2017.



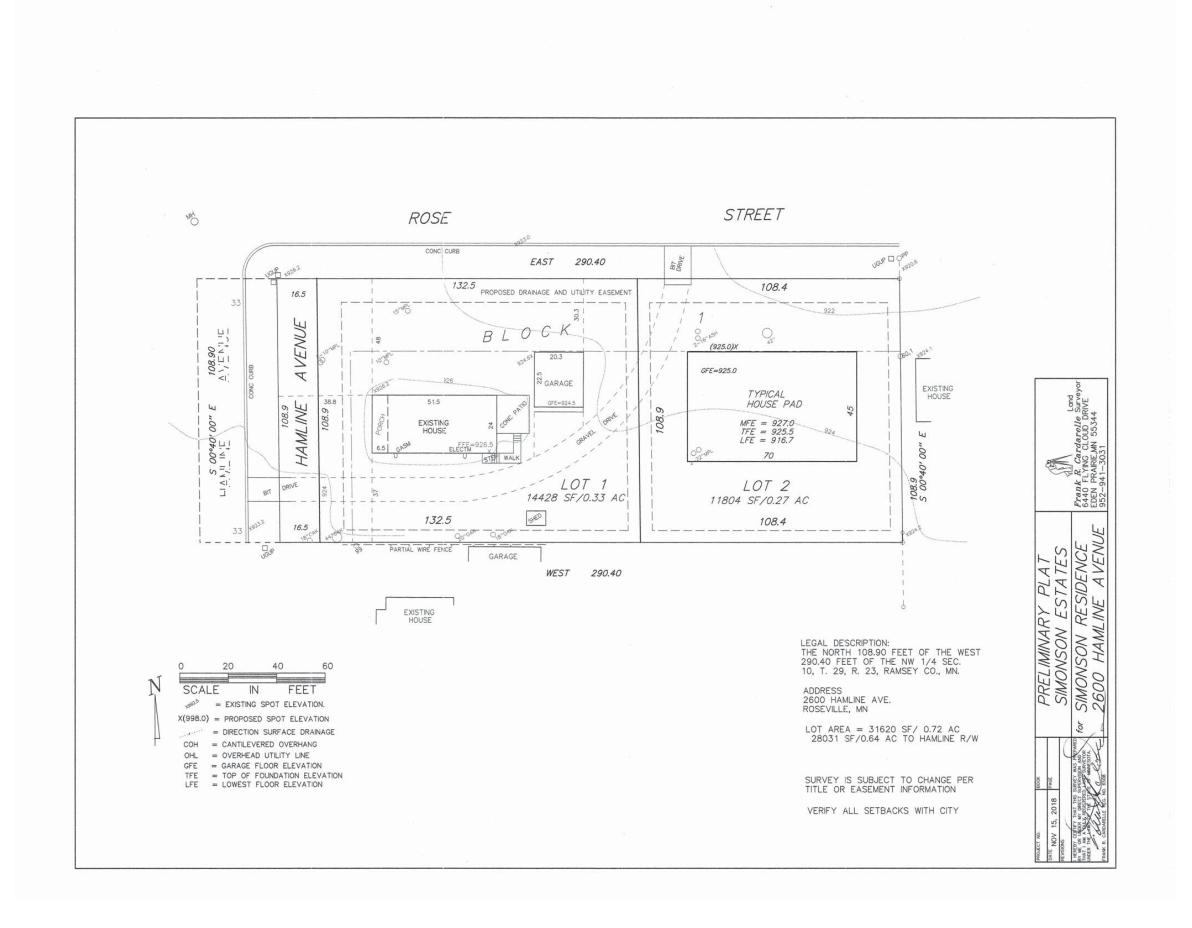
# **RPCA Attachment C**

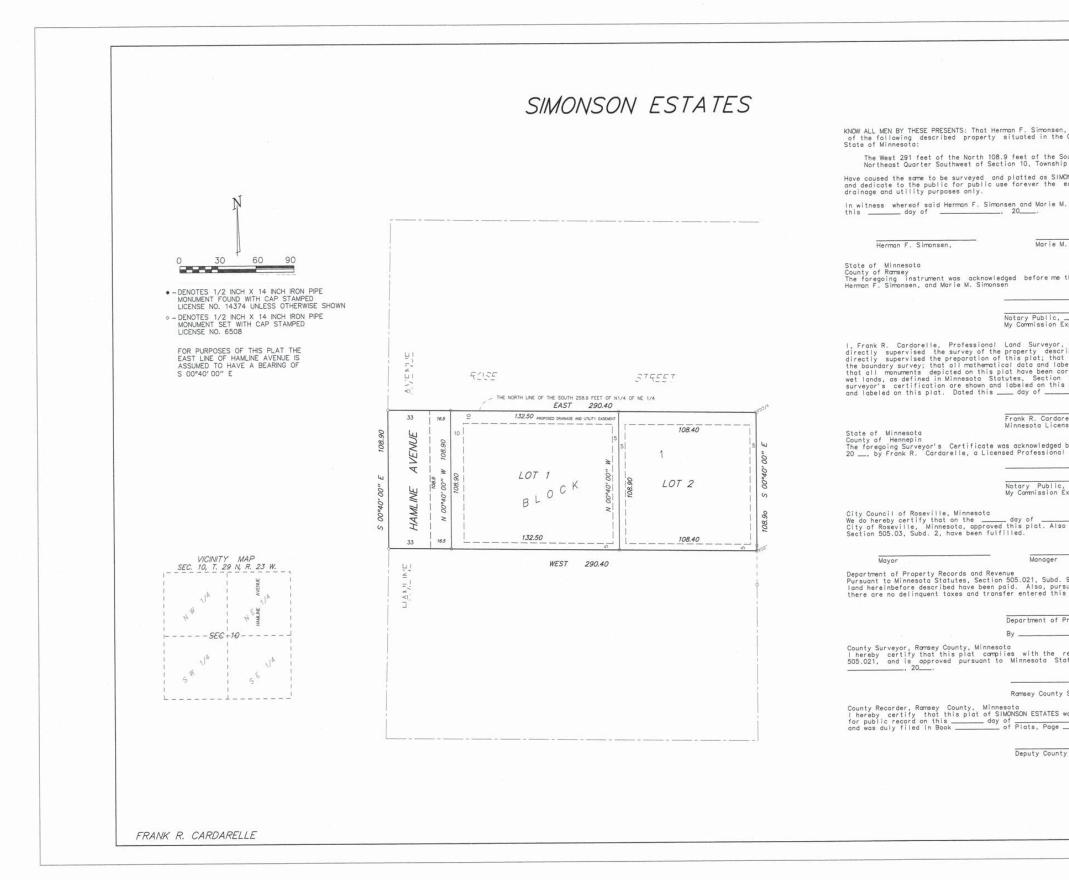
Page 1 of 4



# **RPCA Attachment C**

Page 2 of 4





# **RPCA Attachment C**

and Marie M. Simonsen, husband and wife, City of Roseville, County of Ramsey,	
buth 258.9 feet of the North Quarter of the 529, Range 23.	
DNSON ESTATES and do hereby donate sasements as shown on this plat for	
. Simonsen have hereunto set their hands	
Simonsen	
this day of, 20, by	
County Mo	
cpiresCounty, Mn.	
do hereby certify that I have surveyed or ibed on this plat; prepared this plat or this plat is a correct, representation of	
this plat is a correct representation of els are correctly designated on this plat; rrectly set; that all water boundaries and 505.01, Subd. 3, as of the date of the plat; and that all public ways are shown	
plat; and that all public ways are shown , 20	
elle, a Licensed Professional Land Surveyor.	
se No. 6508	
before me this day of, Land Surveyor.	
Hennepin County, Mn.	
Hennepin County, Mn. xpires	
20, the City Council of the the conditions of Minnesota Statutes,	
9, taxes payable in the year on the uant to Minnesoto Statutes, Section 272.12, day of, 20	
roperty Records and Revenue 	
requirements of Minnesota Statutes, Section stutes Section 383A.42, this day of	
nutes Section 383A.42, this day of	
Surveyor	
vas filed in the office of the County Recorder , at o'clock M., , as Document Number	
, as Document Number	
/ Recorder	
LAND SURVEYORS	

# **Reserville** Request for planning commission action

		Agenda Date:12/05/18Agenda Item:6B		
Prepared By	·	<b>Agenda Section</b> Public Hearing		
Item Description:	Roseville Lutheran Church Interim Use in support allow the hosting of 20 emergency shelter beds for ing the month of February (PF18-025).			
APPLICATION INFO	RMATION			
Applicant:		Roseville Lutheran Church		
Location:		1215 Roselawn Avenue		
Property Owner:		Same		
Application Submiss	sion:	October 23, 2018		
City Action Deadline:		December 22, 2018		
City riction Deadin	•.	December 22, 2018		

# 8 Level of Discretion in Decision Making:

9 Action taken on an Interim Use is **legislative** in nature; <u>the City has broad discretion in making</u>

10 land use decisions based on advancing the health, safety, and general welfare of the community.

# 11 BACKGROUND

- 12 For four years Roseville Lutheran Church has opened their doors in February for emergency
- 13 overnight shelter and without any incidents, issues, or concerns. The partnership is with Project
- 14 Home, an Interfaith Action of Greater St. Paul program, for 20-24 people (mostly families).
- 15 Project Home provides a snack, cold breakfast, and beds for sleeping overnight. Families are
- transported to and from each church daily. Project Home provides on-site staff support for the
- 17 entire time the guests are on location. Roseville Lutheran Church provides volunteers and the
- 18 emergency overnight shelter during the month of February each year.
- 19 Earlier this year the Planning Division met with the Roseville Fire Chief and Building Official to
- 20 discuss the overnight shelter and how best to address this non-typical church use. It was
- 21 determined that, similar to the Minnesota State Fair Park and Ride Lots, an interim use process
- 22 and approval would be the best way to support such a use on an annual basis, and at this specific
- 23 location.
- 24 Planning staff met with representatives of Roseville Lutheran Church to confirm the need to have
- such a use that is not typical of the standard type of church functions supported by the City and
- 26 to further discussed the process and provide the applicable applications.

# 27 **REVIEW OF INTERIM USE APPLICATION**

- 28 To arrive at its recommendation, the Planning Division considers the City code regulations, input
- 29 gathered at the Open House Meeting, and comments from DRC members. In this case the
- 30 relevant code section is 1009.03:

- 31 The purpose statement for this section indicates the following: *Certain land uses might*
- not be consistent with the land uses designated in the Comprehensive Land Use Plan, and
- 33 they might also fail to meet all of the zoning standards established for the district within
- 34 *which they are proposed; some such land uses may, however, be acceptable or even*
- beneficial if reviewed and provisionally approved for a limited period of time. The
- 36 *purpose of the interim use review process is to allow the approval of interim uses on a*
- 37 *case-by-case basis; approved interim uses shall have a definite end date and may be*
- subject to specific conditions considered reasonable and/or necessary for the protection
- *of the public health, safety, and general welfare.*
- Additionally, Section 1009.03D.1-3 of the City Code specifies the three specific criteria that must be satisfied in order to approve a proposed INTERIM USE (IU).
- 42 **Criteria** #1: *The proposed use will not impose additional costs on the public if it is necessary for* 43 *the public to take the property in the future.*
- 44 Criteria #1 Staff Analysis: This is generally intended to ensure that an interim use will not make
- the site costly to clean up if the City had to take possession of the property in the future. In this
- 46 case, the Planning Division does not anticipate taking possession of Roseville Lutheran Church if
- there are unanticipated issues or concerns with the emergency overnight shelters. Instead the
- 48 Planning Division envisions working with the Church and City Department to resolve
- 49 issues/concerns, or revoke the IU.
- 50 **Criteria #2:** *The proposed use will not create an excessive burden on parks, streets, and other* 51 *public facilities.*
- 52 Criteria #2 Staff Analysis: Planning Division believes that the proposed IU for emergency
- 53 overnight shelter would not constitute an excessive burden on streets, parks, or other facilities, as
- 54 there would be minimal traffic derived from the families being transported to the Church and
- 55 they would not be using other public facilities.
- 56 **Criteria #3:** The proposed use will not be injurious to the surrounding neighborhood or 57 otherwise harm the public health, safety, and general welfare.
- 58 Criteria #3 Staff Analysis: Planning Division staff believes that the proposed emergency
- 59 overnight shelter would not be injurious to the surrounding neighborhood, or otherwise harm the
- 60 public health, safety, or general welfare of the area. Our determination regarding this criteria is
- 61 grounded in the fact the program is housed within the Church and staffed by Church volunteers
- and Project Home staff; occurs for only one month per calendar year; and only supports between
- 63 20-24 people, mainly families.

# 64 SUGGESTED PLANNING COMMISSION ACTION

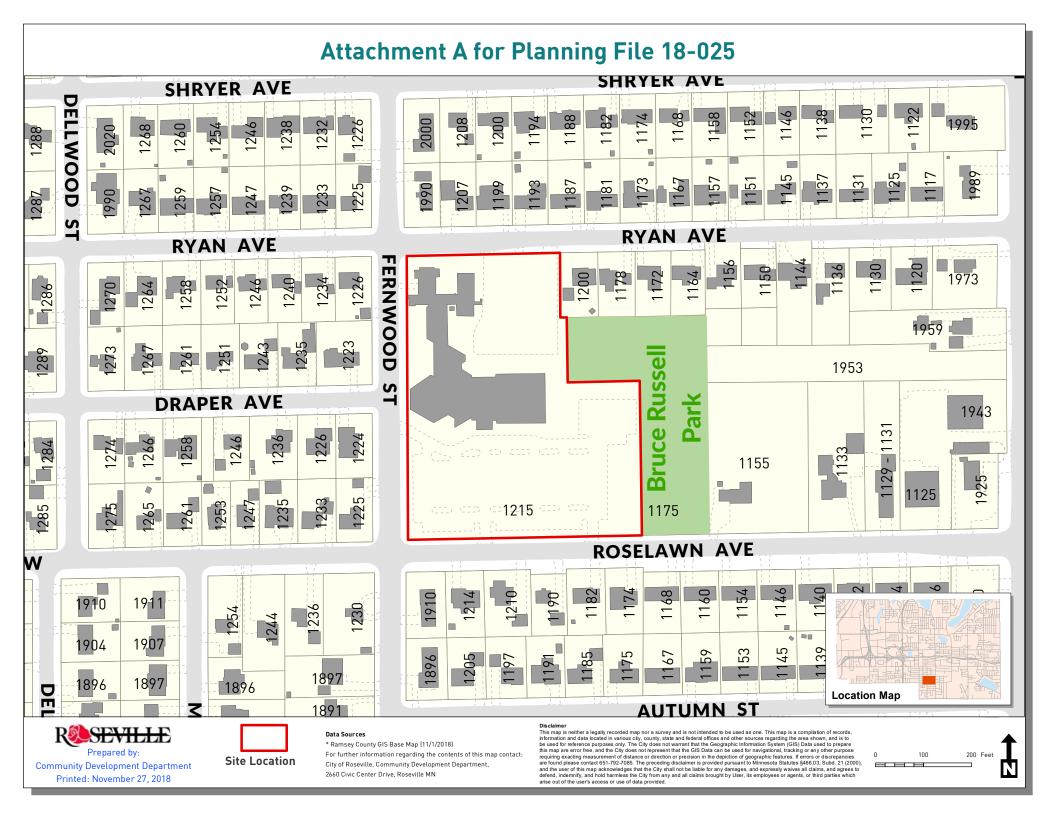
- By motion, recommend approval of a 5-year INTERIM USE for Roseville Lutheran Church, 1215
- 66 Roselawn Avenue, for an emergency overnight shelter during the month of February each year in
- 67 conjunction with Project Home, an Interfaith Action of Greater St. Paul, based on the
- 68 information contained in this report, community and neighborhood comments, and Planning
- 69 Commissioner input.

## 70 ALTERNATIVE ACTIONS

- **a.** Pass a motion to table the item for future action. An action to table must be tied to the need of clarity, analysis and/or information necessary to make a recommendation on the request.
- **b.** Pass a motion denying the proposal. An action to deny must include findings of fact
- 74 germane to the request.

# Report prepared by: Thomas Paschke, City Planner |651-792-7074| <u>thomas.paschke@cityofroseville.com</u>

- Attachments:A. Base mapCProject narrative
- B. Aerial map



# **Attachment B for Planning File 18-025**





#### Data Sources

Site Location

\* Ramsey County GIS Base Map (11/1/2018) \* Aerial Data: Sanborn (4/2017) For further information regarding the contents of this map contact: City of Roseville, Community Development Department, 2660 Civic Center Drive, Roseville MN

#### Disclaimer

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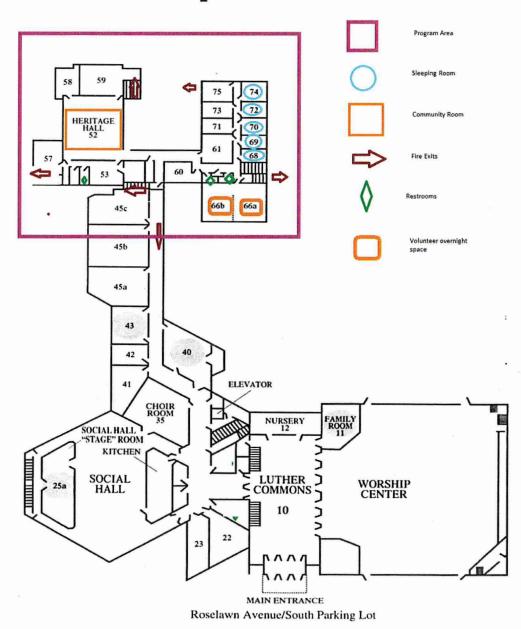
### Attachment C

#### Narrative & Map

Interfaith Action of Greater Saint Paul runs a program called "Project Home" which provides emergency overnight shelter space for Ramsey County families facing homelessness. Each month, two different area faith communities host 20 emergency shelter beds. Roseville Lutheran Church (RLC) and New Life Presbyterian Church (New Life) are two such faith communities in Roseville working with Project Home.

For one month each year, Feb for RLC and April for New Life, we act as an over-night shelter. All of the guests are vetted by Interfaith Action, they are bused to our locations about 5pm and then out to other locations by 7am the next day. Like homelessness in general the vast majority of the guests are children and mothers. Two volunteers act as on-site hosts overnight and a number of other volunteers come in for the evening to play and read with the kids. A snack is served to all in the evening and a breakfast the following morning. RLC has done this for the past four (4) years and New Life for the past thirteen (13) years.

# Lower Level Room locator map



Page 2

# **Reserville** Request for planning commission action

			Agenda Date:12/05/18Agenda Item:6C	
Prepared By			<b>Agenda Section</b> Public Hearing	
-	support of "Project Home	New Life Presbyterian Church Interim Use in ne" to allow the hosting of 20 emergency shelter lies during the month of February (PF18-026).		
Application Inform	IATION			
Applicant:		New Life Presbyter	ian	
Location:		965 Larpenteur Avenue		
Property Owner:		Same		
Application Submission:		October 23, 2018		
City Action Deadline:		December 22, 2018		
Planning File History:		None		

# 8 Level of Discretion in Decision Making:

9 Action taken on an Interim Use is **legislative** in nature; <u>the City has broad discretion in making</u>

10 land use decisions based on advancing the health, safety, and general welfare of the community.

# 11 BACKGROUND

- 12 For 10 years New Life Presbyterian Church has opened their doors in April for emergency
- 13 overnight shelter and without any incidents, issues, or concerns. The partnership is with Project
- 14 Home, an Interfaith Action of Greater St. Paul program, for 20-24 people, mostly families.
- 15 Project Home provides a snack, cold breakfast, and beds for sleeping overnight. Families are
- transported to and from each church daily. Project Home provides on-site staff support for the
- 17 entire time the guests are on location. New Life Presbyterian Church provides volunteers and the
- 18 emergency overnight shelter during the month of April each year.
- 19 Earlier this year the Planning Division met with the Roseville Fire Chief and Building Official to
- 20 discuss the overnight shelters and how best to address this non-typical church use. It was
- 21 determined that, similar to the Minnesota State Fair Park and Ride Lots, an interim use process
- 22 and approval would be the best way to support such a use on an annual basis, and at specific
- 23 locations.
- 24 Planning staff met with representatives of New Life Presbyterian Church to confirm the need to
- have such a use that is not typical of the standard type of church functions supported by the City
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- 46 case, the Planning Division does not anticipate taking possession of the Church if there are
- 47 unanticipated issues or concerns with the emergency overnight shelters. Instead the Planning
- 48 Division envisions working with the Church and City Department to resolve issues/concerns, or
- 49 revoke the IU.
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- 58 Criteria #3 Staff Analysis: Planning Division staff believes that the proposed emergency
- 59 overnight shelter would not be injurious to the surrounding neighborhood, or otherwise harm the
- 60 public health, safety, or general welfare of the area. Our determination regarding this criteria is
- 61 grounded in the fact the program is housed within the Church and staffed by Church volunteers
- and Project Home staff; occurs for only one month per calendar year; and only supports between
- 63 20-24 people, mainly families.

# 64 SUGGESTED PLANNING COMMISSION ACTION

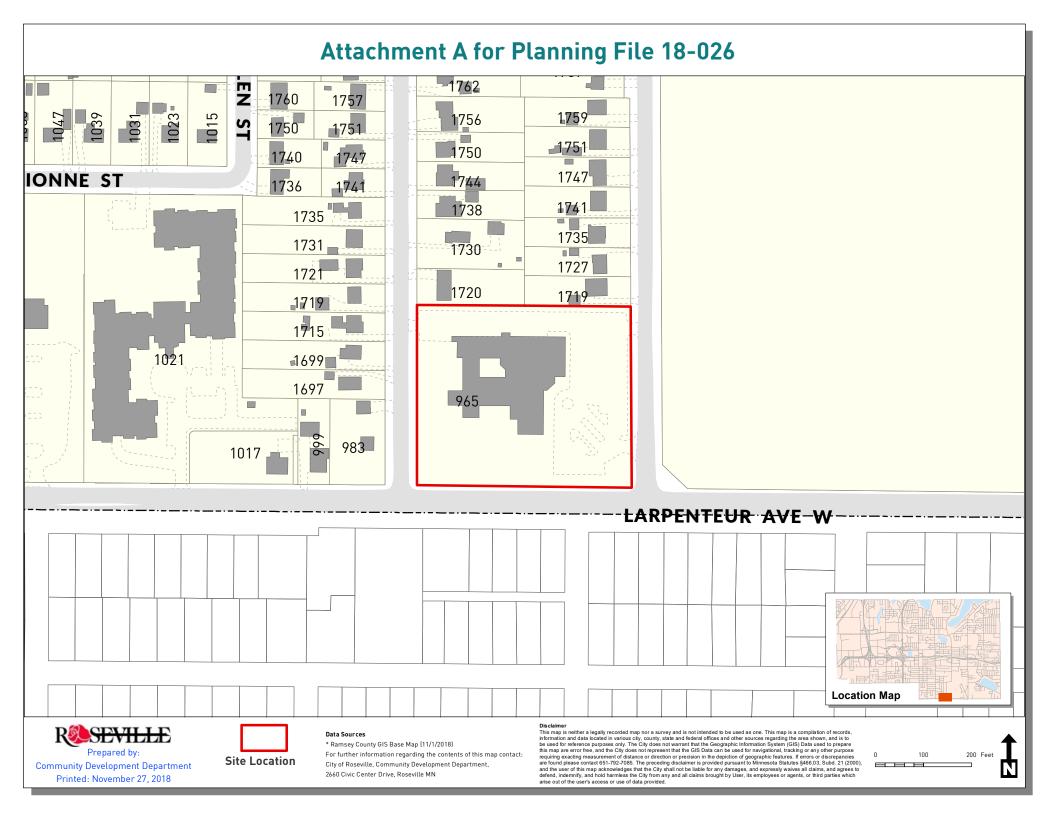
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- 66 Larpenteur Avenue, for an emergency overnight shelter during the month of April each year in
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- 68 information contained in this report, community and neighborhood comments, and Planning
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- 74 germane to the request.

# Report prepared by: Thomas Paschke, City Planner |651-792-7074| <u>thomas.paschke@cityofroseville.com</u>

- Attachments:A.Base mapCProject narrative
- B. Aerial map



# **Attachment B for Planning File 18-026**





Community Development Department Printed: November 27, 2018



\* Aerial Data: Sanborn (4/2017) For further information regards

Data Sources

For further information regarding the contents of this map contact: City of Roseville, Community Development Department, 2660 Civic Center Drive, Roseville MN

\* Ramsey County GIS Base Map (11/1/2018)

Disclaimer

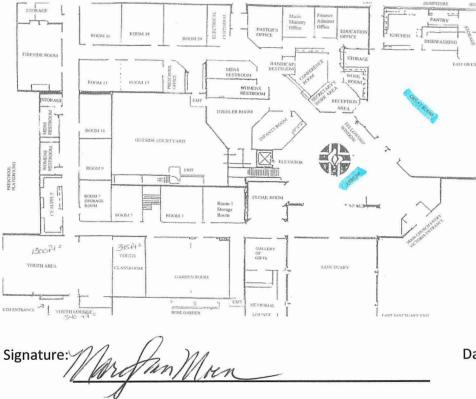
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Please include a brief narrative and sketch plan or site plan illustrating the intended uses and their general placement on the property along with any other information that would be useful in the consideration of the proposed project.

Interfaith Action of Greater St. Paul runs a program called Project Home, which provides emergency overnight shelter for families facing homelessness. Each month, two different faith communities host 20 emergency shelter beds for families. New Life Presbyterian and Roseville Lutheran are two such faith communities working with Project Home.

For one month each year, April for New Life and February for RLC, we provide overnight shelter to program families. All of the families are vetted by Interfaith Action and must meet the program requirements. This program is only for families with children. Interfaith Action busses participants to our location around 5 p.m. and then out by 7a.m. the next day. Two volunteers act as on-site hosts overnight, additional volunteers come in for the evening to play and read with the kids. A snack is served to all in the evening and a cold breakfast in the morning. New Life has hosted this program for the last 10 years, RLC for the last four years.



Date: 10/1/18

Updated January 2017