| Commissioners: <br> Julie Kimble <br> Michelle Kruzel <br> Tammy <br> McGehee <br> Michelle Pribyl <br> Karen <br> Schaffhausen <br> Erik Bjorum <br> Emily Leutgeb | Planning Commission Agenda <br> Wednesday, March 2, 2022 <br> 6:30pm <br> Members of the public who wish to speak during public comment or on an agenda item may do so in person during this meeting or virtually by registering at <br> www. cityofroseville.com/attendmeeting. | Address: <br> 2660 Civic Center Dr. <br> Roseville, MN 55113 <br> Phone: 651-792-7080 <br> Website: <br> www.cityofroseville.com/pc |
| :---: | :---: | :---: |

1. Call To Order
2. Roll Call
3. Approval Of Agenda
4. Review Of Minutes

Documents:

FEBRUARY 2, 2022 MINUTES.PDF
5. Communications And Recognitions
5.A. From The Public:

Public comment pertaining to general land use issues not on this agenda.
5.B. From The Commission Or Staff:

Information about assorted business not already on this agenda.
6. Public Hearing
6.A. Consider A Request By Driver Brands, LLC (Take 5 Car Wash) For A Conditional Use To Allow A Drive-Through At 1701 County Road C (PF21-020)

Documents:

6A REPORT AND ATTACHMENTS.PDF
7. Adjourn

Planning Commission Regular Meeting City Council Chambers, 2660 Civic Center Drive
Draft Minutes - Wednesday, February 2, 2022-6:30 p.m.
Pursuant to Minn. Stat. 13.D.021, Planning Commission members, City Staff, and members of the public participated in this meeting electronically due to the COVID-19 pandemic.

## 1. Call to Order

Chair Kimble called to order the regular meeting of the Planning Commission meeting at approximately 6:30 p.m. and reviewed the role and purpose of the Planning Commission.
2. Roll Call

At the request of Chair Kimble, City Planner Thomas Paschke called the Roll.
Members Present: Chair Julie Kimble, Vice-Chair Michell Pribyl, and Commissioners Michelle Kruzel, Tammy McGehee, Karen Schaffhausen, Erik Bjorum and Emily Leutgeb.

Members Absent: None

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\text { Staff Present: } \quad \text { City Planner Thomas Paschke, Senior Planner Bryan Lloyd, }
$$ Community Development Director Janice Gundlach.

## 3. Approve Agenda

MOTION
Member Pribyl moved, seconded by Member Schaffhausen, to approve the agenda as presented.

Ayes: 7
Nays: 0
Motion carried.

## 4. Review of Minutes

a. January 5, 2022 Planning Commission Regular Meeting

MOTION
Member Schaffhausen moved, seconded by Member McGehee, to approve the January 5, 2022 meeting minutes.

Ayes: 7
Nays: 0 Motion carried.

## 5. Communications and Recognitions:

a. From the Public: Public comment pertaining to general land use issues not on this agenda, including the 2040 Comprehensive Plan Update.

None.
b. From the Commission or Staff: Information about assorted business not already on this agenda, including a brief update on the 2040 Comprehensive Plan Update process.

Mr. Paschke indicated the Take 5 Car Wash Drive-Through which was noticed in a public hearing was pulled from the docket due to additional information needed. This will be before the Planning Commission at the March meeting.

## 6. Public Hearing

a. Consideration of a Request by Launch Properties for Preliminary Approval of a Major Plat to Subdivide 8.01 Acres to be Known as Twin Lakes $4^{\text {th }}$ Addition Into Five Commercial Lots for Future Developments (PF21-020)
Chair Kimble opened the public hearing for PF21-020 at approximately 6:40 p.m. and reported on the purpose and process of a public hearing.

City Planner Paschke summarized the request as detailed in the staff report dated February 2, 2022.

Member Schaffhausen asked when this plan was originally looked at was there a path going from this location so people could walk easily to the park on the other side or to the restaurants and retail area just beyond it.

Mr. Paschke did not believe the Planning Commission reviewed the minor plat but as a part of the development project, City staff did look at and has been working with the applicant on pedestrian access so there currently are sidewalks along County Road C as well as converting a ditch to be a culvert with a trail across it that connects up to or by Oasis Park and will actually connect into Oasis Park and then on either side of the road going into the residential development there are currently sidewalks to get there. There might also be a pathway that goes from the existing trail where the ditch system was over into the site as well.

Member McGehee asked if was possible to work with the developer so the path that is around the darker red development, the senior development, that has trees along the back edge, there seems to be a similar arrangement on the other side but she wondered if getting a path along that side between the fifth lot and County Road C to make what seems to her a somewhat connection to the retail area rather than going all the way down Hershel and making a big square. Then possibly having the owners discussing coming across and catching the sidewalk that goes around the front of the retail section.

Mr. Paschke believed staff could discuss this with the developer. He was not sure if that was a plat item but staff could work with them on that.

Member Leutgeb asked if staff could talk about the irregular lot shapes that are proposed in this plat, particularly lot 2 which is "L" shaped and narrow and she wondered what the future development could become.

Mr. Paschke explained as it relates to lot design, commercial properties are not treated like residential with perpendicular lines because their situations are much different. In this case, for the most part there is shared parking throughout and shared access throughout. He showed a different layout of the plans and explained the layout to the Commission.

Mr. Dan Regan, Roseville Investment Partners, addressed the Commission.
Member McGehee thanked Mr. Regan for his work on this and appreciated their efforts on getting some good things for the community.

## Public Comment

## Ms. Kathy Peterson, 1751 Rose Place

Ms. Peterson explained she lives behind this project and wondered how traffic will be minimized because traffic in the area already affects their neighborhood. She asked if there will be any plan for increased police presence because she anticipated more accidents with the increased traffic.

Mr. Paschke explained there was an EAW done for this project and through that process it put together mitigations to address those impacts. From a City standpoint they were pretty concerned about the added traffic from this site as was Ramsey County, however the study came back and did not indicate that there were any major outstanding issues where there would need to be major improvements to the roadway. The signal light going in on Hershel is actually an improvement and will assist in helping the traffic flow better and slow traffic down as well as to allow for proper movement of vehicles turning left onto or off of County Road C.

Chair Kimble closed the public hearing at 7:14 p.m.
MOTION
Member Pribyl moved, seconded by Member Kruzel, to recommend to the City Council approval of the proposed Twin Lakes $4^{\text {th }}$ Addition Preliminary Plat, based on the content of the RPCA, public input, and Planning Commission deliberation with the two conditions listed in the report (PF22-020).

Ayes: 7
Nays: 0
Motion carried.
b. Consider a Request by Nelson Architecture and Interiors, on Behalf of Bank Of America, for a Conditional Use to Allow a Drive-Through at 1755 County Road C (PF21-020)
Chair Kimble opened the public hearing for PF21-020 at approximately 7:16 p.m. and reported on the purpose and process of a public hearing.

City Planner Paschke summarized the request as detailed in the staff report dated February 2, 2022.

The applicant was at the meeting but did not want to add anything to the presentation.

## Public Comment

No one came forward to speak for or against this request.
Chair Kimble closed the public hearing at 7:28 p.m.

## MOTION

Member Schaffhausen moved, seconded by Member McGehee, to recommend to the City Council approval of a Conditional Use for 1755 County Road C, allowing a drive-through facility based on the comments, findings, and condition listed in the report (PF22-020).

Ayes: 7
Nays: 0
Motion carried.
c. Consider a Request by BFI Real Estate Holdings, LLC, on Behalf of Border Foods (Taco Bell), for a Conditional Use to Allow a Drive-Through at 1743 County Road C (PF21-020)
Chair Kimble opened the public hearing for PF21-020 at approximately 7:32 p.m. and reported on the purpose and process of a public hearing.

City Planner Paschke summarized the request as detailed in the staff report dated February 2, 2022.

Member McGehee explained she liked the way that the private road goes into the development but the backside of the taco bell, where the windows are, is pretty stark. She wondered if that will be landscaped along there to soften it up.

Mr. Paschke explained the design of the building is not necessarily a component of the drive-through conditional use. Staff has completed a review of various aspects of the building and has sought some modifications of the design. That would be one of them to try to dress up that side of the building. Landscaping will be installed to augment and reduce the drive-through impact.

Mr. Zack Ellington, BFI Real Estate Holdings, addressed the Commission.

## Public Comment

It was noted Mr. Kevin Neighbor, Fridley, Minnesota, submitted an online comment expressing design comments.

No one came forward to speak for or against this request.
Chair Kimble closed the public hearing at 7:46 p.m.

## MOTION

Member Kruzel moved, seconded by Member Bjorum, to recommend to the City Council approval of a Conditional Use for 1743 County Road C allowing a drive-through on the subject property based on the comments, findings, and two conditions listed in this report (PF22-020).

Ayes: 7
Nays: 0
Motion carried.
d. Request for Approval of an Interim Use Renewal Pursuant to $\S 1009.03$ of the City Code to Permit Park-And-Ride Facilities at Nine Locations During the 12Day Minnesota State Fair (PF21-019)
Chair Kimble opened the public hearing for PF21-019 at approximately 7:18 p.m. and reported on the purpose and process of a public hearing.

Senior Planner Bryan Lloyd summarized the request as detailed in the staff report dated February 2, 2022.

Member Leutgeb indicated there was one comment from the apartments at Pascal about the site at Roseville Covenant, mentioning noise and increased traffic down Pascal of the bus coming out and suggesting a turn-around in that parking lot. She wondered if that has been studied and considered as a condition for that site.

Mr. Lloyd indicated there has not been additional discussion about that this year. He reviewed the path of the buses going through Pascal Street and thought in general the circulation of buses does try to use the simplest, navigational route. He noted it is a complicated site there in the Centennial property and the shape of the buildings that are there as well as the shape of the buildings in the shopping center to the South and the Covenant site itself is fairly limited in the parking area as well. He thought it would be difficult for the buses to turn around there and not go down Pascal because of the limitations.

Member Pribyl indicated in the recommendation actions, Item C requires trash containers at every site and she did not recall from the last time she used a park-and-
ride if there was also recycling provided. She thought it would be nice to have those as well.

Mr. Lloyd indicated he thought that was a great idea and was in support of that. He thought this particular condition is focused on trash because that is a potential nuisance. He would not be surprised if there is also recycling but staff can ask the State Fair if recycle containers could be included as well at each site.

Member Kruzel asked if there were any statics on crime at any of the park-and-ride locations, especially in the evening at the drop off at the end. With that she noticed some of these drop off's do not have adequate lighting, especially the one at St. Rose. She indicated she was worried about the safety in the evening.

Mr. Lloyd explained he did not know of any statistics. The proposals are reviewed by the development review committee which includes people with the Police Department. Between that and the condition that each site have staff monitoring it through midnight, seems to have done fairly well. There are measures that have been put in place to discourage crime.

Member McGehee thought the City over the years has made significant improvements but she knew in 2021 there was difficulty in getting the buses to be able to run very often on these sites. She wondered if there would be more regular and more complete coverage of bus service to these sites this year.

Mr. Lloyd indicated he did not know the answer to that question and something the applicant might be able to answer.

Mr. Mike Hagan, Minnesota State Fair, addressed the Commission and answered questions previously asked questions regarding Pascal Street, recycling containers and crime.

Member Kruzel thought there needed to be some type of lighting in the front parking area at St. Rose. She also asked if there has ever been any consideration about in the fair, along Midway Parkway when people are waiting to catch some of the buses to have some sort of crowd control.

Mr. Hagan explained once people exit the fairground, the St. Paul Police Department covers the area and are in control of the intersection at Midway Parkway and Snelling Avenue and they would also be the ones to be around the extended distance on Midway Parkway. They have in past years tried to stack up buses along there so people are not waiting so long to transportation.

Chair Kimble complimented both the State Fair and staff for what they have done over the years to improve this experience for everybody.

## Public Comment

It was noted there were several comments through online and telephone in support of the park-and-ride locations.

No one came forward to speak for or against this request.
Chair Kimble closed the public hearing at 8:14 p.m.
MOTION
Member Bjorum moved, seconded by Member McGehee, to recommend to the City Council approval of the renewed approval of the nine specified Minnesota State Fair Park-and-ride lots as an interim use, based on the content of the RPCA, public input, and Planning Commission deliberations with the 12 conditions listed in the report (PF22-020).

Ayes: 7
Nays: 0 Motion carried.

## 7. Adjourn

MOTION
Member Pribyl, seconded by Member Leutgeb, to adjourn the meeting at 8:14 p.m.

Ayes: 7
Nays: 0
Motion carried.

Agenda Date:
03/02/22
Agenda Item:
6


Agenda Section
Public Hearings
Janue Gundiach
Item Description: Consider a request by Driver Brands, LLC (Take 5 Car Wash), for a Conditional Use to allow a drive-through at 1701 County Road C (PF21020)

## ApPLICATION INFORMATION

## Applicant:

Location:
Property Owner:
Application Submission:

## City Action Deadline:

Zoning:

Driven Brands, LLC
1701 County Road C
Launch Properties
11/19/21; deemed incomplete due to required traffic study and open house meeting for plat
Deemed complete 02/18/22
April 19, 2022
Community Mixed-Use (MU-2B) District

Level of Discretion in Decision Making: Action taken on a conditional use proposal is quasi-judicial; the City's role is to determine the facts associated with the request, and apply those facts to the legal standards contained in State Statute and City Code.

## Background

Launch Properties, owners of the Twin Lakes Station development have been working with representatives of Driven Brands (Take 5 Car Wash) on a drive-through car wash for the eastern portion of the subject property. A car wash, as a principle drive-through type
 facility, requires an approved conditional use that complies with City Code requirements, including §1009.02.C and §1009.02.D.12.
Planning Division staff have attached a number of development documents, mostly for reference purposes (Attachment C). The site plan is germane to the drive-through/conditional use discussion as it details access, vehicle site circulation, and drive-through stacking. This report, and the associated documents, only reviews the conditional use for the drive-through and otherwise assumes the project can or will comply with the required City and Zoning Code standards.

## Project Review

The proposed Take 5 Car Wash at the Twin Lakes Station development is one of five total users, two of which have already sought approval of a drive-through (Bank of America and Taco Bell). The main site access to Twin Lakes Station is via the signalized intersection at County Road C and Hershel Street (private road), with a secondary ingress located at the western-most point of the development site, adjacent to the proposed Bank of America.
The Take 5 Car Wash is an express, self-serve car wash facility with two full-time employees on site. When examining the overall site plan, the Take 5 Car Wash is located on the far right-hand side of the site (easterly side) adjacent to the Rosedale Square Shopping Center, which includes Lund's and Byerly's. Sole access to the car wash site is provided from the private roadway along the northern portion of the commercial development site. The private roadway could become a public street in the future. The ingress/egress to the site is designed so as to accommodate the possibility of the private roadway becoming public, but only if/when a future connection to the easterly property could be obtained.
Access to the car wash is designed as a one-way traveling north to south along the east side of the site to the payment kiosks. From there, customers travel further south to the wash building. Vehicles exit the wash building on the south, then turn right and head north to one of two vehicle vacuum canopy areas comprising 15 vehicle stalls and/or directly to the site exit. The west side of the site includes a two-way drive lane from the ingress/egress for employees and customers, and 5 additional parking stalls.
Typically, a traffic study is required for drive-through facilities. However, this proposed development was included in the 2020 Twin Lakes Station Environmental Assessment Worksheet (EAW), which included an extensive traffic study, albeit with only a single drivethrough facility (Bank of America). Given the proposed car wash use and the two other drivethrough businesses proposed at Twin Lakes Station (Taco Bell and Bank of America), the applicant was required to provide the City Engineer updated traffic information related to drivethrough facilities, including queuing and circulation within the site. This information was provided by Kimley-Horn and reviewed by the City's traffic consultant, SRF Consulting Group (Attachment D). It should be noted, in accordance with the EAW process, an extensive public notification and comment period occurred whereby many governmental entities and the broader public had the opportunity to comment on traffic and safety impacts from the proposed development, including any drive-through facilities that may be proposed.
Zoning Code Sections $\S 1009.02$.C and $\S 1009.02$.D. 12 establish general standards and criteria applying to all conditional uses and specific standards and criteria applying to drive-through facilities. The Planning Division's review of these criteria can be found below in the Conditional Use Analysis section.

## Conditional Use Analysis

Review of General Conditional Use Criteria: Section 1009.02.C of the Zoning Code establishes general standards and criteria for all conditional uses. When deciding on whether to approve or deny a conditional use, the Planning Commission (and City Council) must review the proposal and determine if compliance can be achieved with the stated findings.
The general code standards of $\S 1009.02$.C are as follows:
a. The proposed use is not in conflict with the Comprehensive Plan. While a drive-through facility doesn't appreciably advance the goals of the Comprehensive Plan aside from facilitating continued investment in a property, Planning Division staff believes it does not
conflict with the Comprehensive Plan either. More specifically, the General and Commercial Area Goals and Policies sections of the Comprehensive Plan include a number of policies related to reinvestment, redevelopment, quality development, and scale. The proposed drivethrough is one component of a larger investment at the Twin Lakes Station redevelopment area, which would align with the related goals and polices of the Comprehensive Plan.
b. The proposed use is not in conflict with a Regulating Map or other adopted plan. The subject property is located within the Twin Lakes Redevelopment Area, which area is required to comply with specific building placement and site design standards under the MU-2B zoning District and the applicable Regulating Plan. In the case of this proposed development, its development standards are guided by the Flexible Frontage (1005.07.E.2) and/or the Design Standards listed in $\S 1005.02$.A. Planning Division staff's review of the site plan concludes the proposed building and drive-through lane comply with the placement standards of the Regulating Plan and the City's Design Standards.
c. The proposed use is not in conflict with any City Code requirements. The proposed site plan addresses all applicable requirements of the City Code as it pertains to the proposed drivethrough CU. Moreover, a CU approval can be rescinded if the approved use fails to comply with all applicable Code requirements or any conditions of the approval. As part of the building permit review process, Planning Division staff will conduct a more comprehensive Code compliance analysis, including zoning standards such as landscaping, trash/recycling enclosures, vehicle parking, materials, etc.
d. The proposed use will not create an excessive burden on parks, streets, and other public facilities. Staff does not anticipate the proposal to intensify any practical impacts on parks, streets, or public infrastructure. The City Engineer has determined there will be no significant queueing or traffic issues associated with the proposed Take 5 Car Wash drivethrough. The drive-through will not create any significant increase in traffic on public streets, nor cause any negative impacts to public infrastructure. Similarly, the Traffic Consultant notes the site plan shows the car wash having approximately 480 feet of queueing space, whereby the average maximum queue for car washes is 5 vehicles or 100 feet. However, the 85 th percentile queue is 6 vehicles or 120 feet, which further suggests the queue lane for the car wash is more than sufficient to accommodate the queueing of vehicles without overflow onto the private road.
e. The proposed use will not be injurious to the surrounding neighborhood, will not negatively impact traffic or property values, and will not otherwise harm the public health, safety, and general welfare. The proposed car wash drive-through will not be injurious to the surrounding neighborhood; negatively impact traffic or property values; and will not otherwise harm the public health, safety, and general welfare. The City Engineer and Planning Division staff anticipates this proposed drive-through will increase vehicle trips within the Twin Lakes Station site and on the adjacent roadways, but, not significantly, for extended periods of time, or in a manner that negatively impacts the site's overall function. Based on the location of the proposed Take 5 Car Wash drive-through, movements through the drive-through lane will not cause any negative impacts to adjacent sites or any traffic entering Twin Lakes Station from the west. Further, based upon the proposed site plan, and the broader redevelopment plans identified in the 2020 EAW, access to public facilities has been improved through the signalized intersection and greater pedestrian connections both internally and externally to/from the property.

Review of Specific Conditional Use Criteria: §1009.02.D. 12 of the Zoning Code establishes additional standards and criteria that are specific to drive-through facilities:
a. Drive-through lanes and service windows shall be located to the side or rear of buildings and shall not be located between the principal structure and a public street except when the parcel and/or structure lies adjacent to more than one public street and the placement is approved by the Community Development Department (Ord. 1443, 6-17-2013). The basis for this criterion is to limit vehicular impacts on adjacent roadways and the pedestrian realm. Although a small portion of the drive-through lane lies between the vehicle wash building and County Road C, the payment kiosk is located in the side yard on the north side of the wash building. This drive-through lane orientation on the site is acceptable to the Community Development Department and functions well within the overall redevelopment area.
b. Points of vehicular ingress and egress shall be located at least 60 feet from the street right-of-way lines of the nearest intersection. The nearest access to the Twin Lakes Station development and the proposed Take 5 Car Wash site is the signalized intersection at County Road C, which lies west of the development site approximately 680 feet from the access into the car wash site.
c. The applicant shall submit a circulation plan that demonstrates that the use will not interfere with or reduce the safety of pedestrian and bicyclist movements. Site design shall accommodate a logical and safe vehicle and pedestrian circulation pattern. Queuing lane space shall be provided, sufficient to accommodate demand, without interfering with primary driving, entrance, exit, pedestrian walkways, or parking facilities on site. The circulation plan shall be made a condition of approval and shall survive any and all users of the drivethrough and may need to be amended from time to time to ensure continued compliance with this condition. Said amendments to the circulation plan will require an amendment to the conditional use. The vehicle circulation plan provided for the Planning Commission's consideration includes the north/south pathway connection requested by Commissioner McGhee at the February meeting, connecting the trail along County Road C to the pathway between the commercial development site and The Harbor residential complex. From that north/south pathway there is a connection on the south allowing pedestrians to walk to the car wash building. This pedestrian access does cross the exit lane from the wash building, however its location will afford exiting vehicles to stop or slow enough to not impede pedestrian safety. Further, the submitted Site Plan incorporates sufficient queuing space with logical and safe circulation and adequate parking facilities.
d. Speaker box sounds from the drive-through lane shall not be loud enough to constitute a nuisance on an abutting residentially zoned property or property in residential use. Notwithstanding this requirement, such speaker boxes shall not be located less than 100 feet from an existing residentially zoned property or property in residential use. Car wash drivethroughs are similar to ATM drive-throughs in that they are typically automated at a very low volume to guide the customer for payment or providing a wash number. Additionally, the Take 5 payment kiosk lies approximately 240 feet from The Harbor apartment units. The Take 5 Car Wash project included two options for the payment kiosk. The first includes up to three employees occupying the payment kiosks to offer various washes and collect payment. The second option is to install automated payment machines, much like an ATM. Regardless of which option is implemented, with both instances the noise emitted from either a human or an automated machine would not generate burdensome noise impacts to The Harbor.
e. Drive-through canopies and other structures, where present, shall be constructed from the same materials as the primary building and with a similar level of architectural quality and detailing. The Take 5 Car Wash proposal includes a number of canopies, however not all are affiliated with the drive-through. One canopy is designed as a component of the payment kiosk. This freestanding canopy covers three drive-through wash lanes and is of a modern design. The second canopy type is provided on the building, both at the entrance and exit of the wash bay. These are integrated into the building in a cantilever design similar to the design of the kiosk canopy. The last canopy type are those that cover the 15 vehicle vacuum stalls. There are 12 vacuum stalls on the west side of the property and 3 on the north, all of which are accommodated with the same canopy design and materials similar to that of the payment kiosk canopy. These proposed canopies are deemed by staff to satisfy this requirement, however Planning Division staff will confirm Code compliance during the building permit review and approval process.
f. A 10-foot buffer area with screen planting and/or an opaque wall or fence between 6 and 8 feet in height shall be required between the drive-through lane and any property line adjoining a public street or residentially zoned property or property in residential use and approved by the Community Development Department (Ord. 1443, 6-17-2013). The Community Development Department has determined this drive-through lane requires screen fencing at both of the curves of the exit lane from the wash building to properly screen headlights from County Road C. The revised site plan includes fence screens in these general areas, however, the Planning Division will work with the applicant on the exact location, as well as landscaping to augment the fencing prior to the building permit being issued.

## Planning Division Recommendation

The Planning Division recommends approval of the CU to allow a drive-through for Take 5 Car Wash at 1701 County Road C, based on the submitted site and development plans, subject to the following conditions:
a. The site, building placement, and drive-through lane shall be constructed substantially consistent with the plans submitted February 18, 2022, and provided as a component of the report packet, unless otherwise revised to comply with Zoning Code standards.
b. The applicant and their landscape consultant shall work with Planning Division staff on a full site landscaping and specifically an appropriate screen for the southern curves of the drivethrough lane to minimize or eliminate vehicle headlight impacts to County Road C.

## Suggested Planning Commission Action

By motion, recommend approval of a Conditional use for 1701 County Road C allowing a drive-through on the subject property based on the comments, findings, and two conditions stated in this report.

## Alternative Actions

a. Pass a motion to table the item for future action. An action to table must be tied to the need for clarity, analysis, and/or information necessary to make a recommendation on the request.
b. Pass a motion recommending denial of the proposal. A motion to deny must include findings of fact germane to the request.

Report prepared by: Thomas Paschke, City Planner, 651-792-7074 | thomas.paschke@cityofroseville.com
Attachments:
A. Location Map
B. Aerial photo
C. Narrative/plans
D. Traffic consultant memo

## Attachment A: Planning File 21-020



Attachment B: Planning File 21-018


## DrivenBrands

November 5, 2021
City of Roseville - Community Development Department
2660 Civic Center Dr
Roseville, MN 55113

Purpose: Project Narrative
Property Description: Take Five Express Car Wash to be located at 1743 County Road C, Roseville, MN 55113

## ABOUT DRIVEN BRANDS

Driven Brands, Inc. is one of the largest automotive service companies in North America, providing over 4,100 locations and over 5,000 employees across the United States and Canada. Founded in 2006 with the merger of Meineke and Maaco, Driven Brands has been rapidly expanding for the past 15 years. By providing a range of consumer and commercial automotive needs including paint, body, collision, glass, repair, oil change, and car wash. Driven Brands services over 50 million vehicles annually across the portfolio of businesses.

## PROJECT SUMMARY

This document shall serve as the project narrative to the City of Roseville for the Conditional Use Permit Application submitted by Kimley Horn acting as applicant on behalf of the current owner Driven Brands, Inc. The 1.0 acre site is part of the Twin Lakes Station re-development project that is ongoing on County Road C. The developer (Driven Brands) will develop an express selfservice car wash with two full time employees on-site. This property is CMUD-4 where car wash use would require the CUP due to the drive-through feature related to the use. The proposed use is not in conflict with any existing regulating maps, adopted plans, or the Comprehensive Plan of Roseville for 2040. Driven Brands is pursuing this property as part of our overall market plan of high-density corridors in the Minneapolis-St. Paul market to provide high quality car wash services to customers.

## GENERAL BUILDING AND SITE LAYOUT

The express car wash building area is 4,164 sf and will have 25 total spaces, ( 18 of which will be dedicated to self-service vacuums). The site will also include two ADA accessible spaces and an on-site dumpster enclosure. The parking counts have been accounted for the overall development to ensure this site will not be an encumbrance on the parking required for other uses in Twin Lakes Station. From the pay booth on the north, the customer's car will enter the building from the north into the car wash tunnel and exiting on the south side where they can go into one of the vacuum stalls from the exit drive lane. The express car wash will be utilizing stored water in tanks in the equipment room which will reduce tap size and capacity out of the
water main. This setup allows for the reclamation system to recycle approximately $80 \%$ of the used water.

## CONCLUSION

As described above, the proposed Take Five Express Car Wash appears to be consistent and in compliance with the City of Roseville land use plan and should not adversely affect the adjacent properties. The development of this site and additional landscaping should greatly improve the image of the site while continuing to offer the residents of the City of Roseville easy access to the services provided by Take Five Express Car Wash.

Sincerely,


Jerod Hanaman
Real Estate Manager






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| PROPERTY SUMMARY |  |
| :---: | :---: |
| TWIN LAEES STATION SRD ADDITION |  |
| TOTAL PROPERTY AREA | 4.67 AC |
| BANK PROPERTY AREA | 1.62 AC |
| FUTURE DEVELOPMENT AREA | 0.86 |
| RESTAUEANT PRopertr area | 1.19 AC |
| CAR WASH PROPERTY AREA | 1.00 |
| ExIITMNG MPERVIOUS AREA | 0.6 AC |
| PROPOSED IMPERVMOUS AREA | 2.93 AC |
| ExISTING PERVIOUS AREA | 4.07 AC |
| Proposed Pervious AREA | 1.74 AC |
| ZONING SUMMARY |  |
| Exsting zoning |  |
| Proposed zonn |  |
| Parking setachis | SIDE/REAR $=6$ ROAD $=25^{\prime}$ |
| -DNG SETBACKs |  |
| PARKING SUMMARY |  |
| Prooosed parkng (bank) | 54 stals |
| PROPOSED PARKING (FUTURE DEVELOPMENT) | 41 STalls |
| Proposed Parking (restaurant) | 30 stalls |
| Proposes parking (CAR Wash) | 25 stalls |






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# Draft Review Summary 

| To: | Jesse Freihammer, PE, City Engineer and Assistant Public Works Director <br> City of Roseville |
| :--- | :--- |
| From: | Tom Sachi, PE, Associate <br> Mark Powers, PE, PTOE, Senior Engineer |
| Date: | January 17, 2022 |
| Subject: | Twin Lakes Station Traffic Impact Study Review, Roseville, MN |

## Introduction

As requested, SRF has completed a review of the Twin Lakes Traffic Impact Study document, dated November 19, 2021 completed by Kimley-Horn. The proposed development is located north of County Road C on Herschel Street in the City of Roseville and includes multifamily housing, senior housing, multipurpose recreation facility and drinking place, medical-dental office building, drive-in bank, fast food restaurant with drive-through window, and an automated car wash. A review of the memorandum identified the following questions and comments for consideration.

## Review Summary

Based on our review, the following items were identified:

## Background Information

1. The data collected at the study intersections was taken in May 2019 before the impacts from COVID-19, which is reasonable. The intersections collected are appropriate for the study. Data was collected during the weekday a.m. and p.m. peak hours, which is appropriate.

## Volume Development

2. The peak hour trip generation using the Institute of Transportation Engineers Trip Generation Manual, 11 th Edition is accurate for the proposed land uses. Without knowing exactly what the multipurpose recreation facility/drinking place entails, the numbers for that facility cannot be verified.
3. The pass-by percentages are accurate for the drive-up bank are accurate. A pass by percentage was not applied to the fast-food restaurant with a drive thru.
4. The internal capture in the a.m. peak is reasonable. However, the p.m. peak internal capture of $33 \%$ could be high. This results in the a.m. peak generating more new trips than the p.m. peak, which seems unlikely given the land uses. If a tool or spreadsheet was used to arrive at the p.m. internal capture percentage, it could be included.
5. The entering/exiting trips presented in Exhibit 1 do not add up to the volumes presented within the trip generation table. However, the differences are negligible and could potentially be attributed to a rounding error.

## Existing Intersection Capacity Analysis

6. Traffic analysis was completed for the a.m. and p.m. peak hours. This is appropriate for the given land uses.
7. The delays and queues identified in the analysis results are provided from a HCM report and appear to be accurate.

## Alternative Traffic Control

8. The justification for installation of a signal at Herschel is adequate.

## Full Build Intersection Capacity Analysis

9. The report states that the Fairview Avenue intersection is LOS E in Opening Year analysis, but this not reflected in the table or HCM report. They may have meant to say Snelling Avenue.
10. The delays and queues identified in the analysis results are provided from a HCM report and appear to be accurate.

## Conclusion and Site Review

11. A site plan review was not completed at part of the study to identify any changes with the site plan.
12. The site plan shows the bank having approximately 290 feet of queueing space. A study by Spack Consulting, using empirical data, shows that the average maximum queue for banks is 6 vehicles ( 120 feet), and the 85 th percentile queue is 8 vehicles ( 160 feet). The proposed driveway for the bank should provide sufficient space for queueing.
13. The site plan shows the car wash having approximately 480 feet of queueing space. A study by Spack Consulting, using empirical data, shows that the average maximum queue for car washes is 5 vehicles ( 100 feet), and the 85 th percentile queue is 6 vehicles ( 120 feet). The proposed driveway for the car wash should provide sufficient space for queueing.
14. The site plan shows the restaurant having approximately 220 feet of queueing space. A study by Spack Consulting, using empirical data, shows that the average maximum queue for fast food restaurants is 8.5 vehicles ( 170 feet), and the 85 th percentile queue is 12 vehicles ( 240 feet). The proposed driveway for the restaurant should provide sufficient space for queueing at most times, but at its absolute peaks, queues may spillover into the parking area.
