Commissioners:

Julie Kimble
Michelle Kruzel
Tammy
McGehee
Michelle Pribyl
Karen
Schaffhausen
Erik Bjorum
Emily Leutgeb



Planning Commission Agenda

Wednesday, March 2, 2022 6:30pm

Members of the public who wish to speak during public comment or on an agenda item may do so in person during this meeting or virtually by registering at www.cityofroseville.com/attendmeeting.

Address:

2660 Civic Center Dr. Roseville, MN 55113

Phone:

651-792-7080

Website:

www.cityofroseville.com/pc

- 1. Call To Order
- 2. Roll Call
- 3. Approval Of Agenda
- 4. Review Of Minutes

Documents:

FEBRUARY 2, 2022 MINUTES.PDF

- 5. Communications And Recognitions
- 5.A. From The Public:

Public comment pertaining to general land use issues not on this agenda.

5.B. From The Commission Or Staff:

Information about assorted business not already on this agenda.

- 6. Public Hearing
- 6.A. Consider A Request By Driver Brands, LLC (Take 5 Car Wash) For A Conditional Use To Allow A Drive-Through At 1701 County Road C (PF21-020)

Documents:

6A REPORT AND ATTACHMENTS.PDF

7. Adjourn



Planning Commission Regular Meeting City Council Chambers, 2660 Civic Center Drive Draft Minutes – Wednesday, February 2, 2022 – 6:30 p.m.

Pursuant to Minn. Stat. 13.D.021, Planning Commission members, City Staff, and members of the public participated in this meeting electronically due to the COVID-19 pandemic.

1	1.	Call to Order			
2		Chair Kimble called to order the regular meeting of the Planning Commission meeting at			
3		approximately 6:30 p.m. and reviewed the role and purpose of the Planning Commission.			
4					
5	2.	Roll Call			
6		At the request of Chair Kimble, City Planner Thomas Paschke called the Roll.			
7					
8		Members Present:	Chair Julie Kimble, Vice-Chair Michell Pribyl, and		
9			Commissioners Michelle Kruzel, Tammy McGehee, Karen		
10			Schaffhausen, Erik Bjorum and Emily Leutgeb.		
11					
12		Members Absent:	None		
13					
14		Staff Present:	City Planner Thomas Paschke, Senior Planner Bryan Lloyd,		
15			Community Development Director Janice Gundlach.		
16					
17	3.	Approve Agenda			
18					
19		MOTION			
20		Member Pribyl moved, seconded by Member Schaffhausen, to approve the agenda			
21		as presented.			
22		_			
23		Ayes: 7			
24		Nays: 0			
25		Motion carried.			
26					
27	4.	Review of Minutes			
28					
29		a. January 5, 2022	Planning Commission Regular Meeting		
30		• ,			
31		MOTION			
32		Member Schaffl	hausen moved, seconded by Member McGehee, to approve the		
33			meeting minutes.		
34		v /			
35		Ayes: 7			
36		Nays: 0			
37		Motion carried.			

5. Communications and Recognitions:

a. From the Public: Public comment pertaining to general land use issues <u>not</u> on this agenda, including the 2040 Comprehensive Plan Update.

None.

b. From the Commission or Staff: Information about assorted business not already on this agenda, including a brief update on the 2040 Comprehensive Plan Update process.

Mr. Paschke indicated the Take 5 Car Wash Drive-Through which was noticed in a public hearing was pulled from the docket due to additional information needed. This will be before the Planning Commission at the March meeting.

6. Public Hearing

a. Consideration of a Request by Launch Properties for Preliminary Approval of a Major Plat to Subdivide 8.01 Acres to be Known as Twin Lakes 4th Addition Into Five Commercial Lots for Future Developments (PF21-020) Chair Kimble opened the public hearing for PF21-020 at approximately 6:40 p.m. and reported on the purpose and process of a public hearing.

City Planner Paschke summarized the request as detailed in the staff report dated February 2, 2022.

Member Schaffhausen asked when this plan was originally looked at was there a path going from this location so people could walk easily to the park on the other side or to the restaurants and retail area just beyond it.

Mr. Paschke did not believe the Planning Commission reviewed the minor plat but as a part of the development project, City staff did look at and has been working with the applicant on pedestrian access so there currently are sidewalks along County Road C as well as converting a ditch to be a culvert with a trail across it that connects up to or by Oasis Park and will actually connect into Oasis Park and then on either side of the road going into the residential development there are currently sidewalks to get there. There might also be a pathway that goes from the existing trail where the ditch system was over into the site as well.

Member McGehee asked if was possible to work with the developer so the path that is around the darker red development, the senior development, that has trees along the back edge, there seems to be a similar arrangement on the other side but she wondered if getting a path along that side between the fifth lot and County Road C to make what seems to her a somewhat connection to the retail area rather than going all the way down Hershel and making a big square. Then possibly having the owners discussing coming across and catching the sidewalk that goes around the front of the retail section.

Mr. Paschke believed staff could discuss this with the developer. He was not sure if that was a plat item but staff could work with them on that.

Member Leutgeb asked if staff could talk about the irregular lot shapes that are proposed in this plat, particularly lot 2 which is "L" shaped and narrow and she wondered what the future development could become.

Mr. Paschke explained as it relates to lot design, commercial properties are not treated like residential with perpendicular lines because their situations are much different. In this case, for the most part there is shared parking throughout and shared access throughout. He showed a different layout of the plans and explained the layout to the Commission.

Mr. Dan Regan, Roseville Investment Partners, addressed the Commission.

Member McGehee thanked Mr. Regan for his work on this and appreciated their efforts on getting some good things for the community.

Public Comment

Ms. Kathy Peterson, 1751 Rose Place

Ms. Peterson explained she lives behind this project and wondered how traffic will be minimized because traffic in the area already affects their neighborhood. She asked if there will be any plan for increased police presence because she anticipated more accidents with the increased traffic.

Mr. Paschke explained there was an EAW done for this project and through that process it put together mitigations to address those impacts. From a City standpoint they were pretty concerned about the added traffic from this site as was Ramsey County, however the study came back and did not indicate that there were any major outstanding issues where there would need to be major improvements to the roadway. The signal light going in on Hershel is actually an improvement and will assist in helping the traffic flow better and slow traffic down as well as to allow for proper movement of vehicles turning left onto or off of County Road C.

Chair Kimble closed the public hearing at 7:14 p.m.

MOTION

Member Pribyl moved, seconded by Member Kruzel, to recommend to the City
Council approval of the proposed Twin Lakes 4th Addition Preliminary Plat,
based on the content of the RPCA, public input, and Planning Commission
deliberation with the two conditions listed in the report (PF22-020).

Ayes: 7 Nays: 0

Motion carried.

b. Consider a Request by Nelson Architecture and Interiors, on Behalf of Bank Of America, for a Conditional Use to Allow a Drive-Through at 1755 County Road C (PF21-020)

Chair Kimble opened the public hearing for PF21-020 at approximately 7:16 p.m. and reported on the purpose and process of a public hearing.

City Planner Paschke summarized the request as detailed in the staff report dated February 2, 2022.

The applicant was at the meeting but did not want to add anything to the presentation.

Public Comment

No one came forward to speak for or against this request.

Chair Kimble closed the public hearing at 7:28 p.m.

MOTION

Member Schaffhausen moved, seconded by Member McGehee, to recommend to the City Council approval of a Conditional Use for 1755 County Road C, allowing a drive-through facility based on the comments, findings, and condition listed in the report (PF22-020).

Ayes: 7

Nays: 0
Motion carried.

c. Consider a Request by BFI Real Estate Holdings, LLC, on Behalf of Border Foods (Taco Bell), for a Conditional Use to Allow a Drive-Through at 1743 County Road C (PF21-020)

Chair Kimble opened the public hearing for PF21-020 at approximately 7:32 p.m. and reported on the purpose and process of a public hearing.

City Planner Paschke summarized the request as detailed in the staff report dated February 2, 2022.

Member McGehee explained she liked the way that the private road goes into the development but the backside of the taco bell, where the windows are, is pretty stark. She wondered if that will be landscaped along there to soften it up.

Mr. Paschke explained the design of the building is not necessarily a component of the drive-through conditional use. Staff has completed a review of various aspects of the building and has sought some modifications of the design. That would be one of them to try to dress up that side of the building. Landscaping will be installed to augment and reduce the drive-through impact.

Mr. Zack Ellington, BFI Real Estate Holdings, addressed the Commission. 180 181 **Public Comment** 182 183 It was noted Mr. Kevin Neighbor, Fridley, Minnesota, submitted an online comment 184 expressing design comments. 185 186 No one came forward to speak for or against this request. 187 188 Chair Kimble closed the public hearing at 7:46 p.m. 189 190 **MOTION** 191 Member Kruzel moved, seconded by Member Bjorum, to recommend to the 192 City Council approval of a Conditional Use for 1743 County Road C allowing a 193 drive-through on the subject property based on the comments, findings, and two 194 conditions listed in this report (PF22-020). 195 196 Ayes: 7 197 Navs: 0 198 Motion carried. 199 200 d. Request for Approval of an Interim Use Renewal Pursuant to §1009.03 of the 201 City Code to Permit Park-And-Ride Facilities at Nine Locations During the 12-202 Day Minnesota State Fair (PF21-019) 203 Chair Kimble opened the public hearing for PF21-019 at approximately 7:18 p.m. and 204 reported on the purpose and process of a public hearing. 205 206 Senior Planner Bryan Lloyd summarized the request as detailed in the staff report 207 208 dated February 2, 2022. 209 Member Leutgeb indicated there was one comment from the apartments at Pascal 210 about the site at Roseville Covenant, mentioning noise and increased traffic down 211 Pascal of the bus coming out and suggesting a turn-around in that parking lot. She 212 wondered if that has been studied and considered as a condition for that site. 213 214 Mr. Lloyd indicated there has not been additional discussion about that this year. He 215 reviewed the path of the buses going through Pascal Street and thought in general the 216 circulation of buses does try to use the simplest, navigational route. He noted it is a 217 complicated site there in the Centennial property and the shape of the buildings that 218 are there as well as the shape of the buildings in the shopping center to the South and 219 the Covenant site itself is fairly limited in the parking area as well. He thought it 220 would be difficult for the buses to turn around there and not go down Pascal because 221 of the limitations. 222 223 224 Member Pribyl indicated in the recommendation actions, Item C requires trash

containers at every site and she did not recall from the last time she used a park-and-

Regular Planning Commission Meeting Minutes – Wednesday, February 2, 2022 Page 6

ride if there was also recycling provided. She thought it would be nice to have those as well.

Mr. Lloyd indicated he thought that was a great idea and was in support of that. He thought this particular condition is focused on trash because that is a potential nuisance. He would not be surprised if there is also recycling but staff can ask the State Fair if recycle containers could be included as well at each site.

Member Kruzel asked if there were any statics on crime at any of the park-and-ride locations, especially in the evening at the drop off at the end. With that she noticed some of these drop off's do not have adequate lighting, especially the one at St. Rose. She indicated she was worried about the safety in the evening.

Mr. Lloyd explained he did not know of any statistics. The proposals are reviewed by the development review committee which includes people with the Police Department. Between that and the condition that each site have staff monitoring it through midnight, seems to have done fairly well. There are measures that have been put in place to discourage crime.

Member McGehee thought the City over the years has made significant improvements but she knew in 2021 there was difficulty in getting the buses to be able to run very often on these sites. She wondered if there would be more regular and more complete coverage of bus service to these sites this year.

Mr. Lloyd indicated he did not know the answer to that question and something the applicant might be able to answer.

Mr. Mike Hagan, Minnesota State Fair, addressed the Commission and answered questions previously asked questions regarding Pascal Street, recycling containers and crime.

Member Kruzel thought there needed to be some type of lighting in the front parking area at St. Rose. She also asked if there has ever been any consideration about in the fair, along Midway Parkway when people are waiting to catch some of the buses to have some sort of crowd control.

Mr. Hagan explained once people exit the fairground, the St. Paul Police Department covers the area and are in control of the intersection at Midway Parkway and Snelling Avenue and they would also be the ones to be around the extended distance on Midway Parkway. They have in past years tried to stack up buses along there so people are not waiting so long to transportation.

Chair Kimble complimented both the State Fair and staff for what they have done over the years to improve this experience for everybody.

Public Comment 273 274 It was noted there were several comments through online and telephone in support of 275 the park-and-ride locations. 276 277 278 No one came forward to speak for or against this request. 279 Chair Kimble closed the public hearing at 8:14 p.m. 280 281 282 **MOTION** Member Bjorum moved, seconded by Member McGehee, to recommend to the 283 City Council approval of the renewed approval of the nine specified Minnesota 284 State Fair Park-and-ride lots as an interim use, based on the content of the 285 RPCA, public input, and Planning Commission deliberations with the 12 286 conditions listed in the report (PF22-020). 287 288 Ayes: 7 289 Nays: 0 290 Motion carried. 291 292 7. **Adjourn** 293 294 **MOTION** 295 Member Pribyl, seconded by Member Leutgeb, to adjourn the meeting at 8:14 296 297 p.m. 298 Ayes: 7 299 Navs: 0 300 Motion carried. 301 302 303

Agenda Date: 03/02/22 Agenda Item: 6a

Prepared By Agenda Section

Public Hearings

Department Approval

Janue Gundiaen

Item Description: Consider a request by Driver Brands, LLC (Take 5 Car Wash), for a

Conditional Use to allow a drive-through at 1701 County Road C (PF21-

020)

1 APPLICATION INFORMATION

2 Applicant: Driven Brands, LLC
3 Location: 1701 County Road C
4 Property Owner: Launch Properties

5 Application Submission: 11/19/21; deemed incomplete due to required

traffic study and open house meeting for plat

Deemed complete 02/18/22

8 City Action Deadline: April 19, 2022

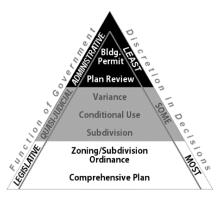
9 Zoning: Community Mixed-Use (MU-2B) District

- 10 LEVEL OF DISCRETION IN DECISION MAKING: Action taken on a
- conditional use proposal is **quasi-judicial**; the City's role is to
- determine the facts associated with the request, and apply those facts
- to the legal standards contained in State Statute and City Code.

14 BACKGROUND

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- Launch Properties, owners of the Twin Lakes Station development
- have been working with representatives of Driven Brands (Take 5
- 17 Car Wash) on a drive-through car wash for the eastern portion of the
- subject property. A car wash, as a principle drive-through type
- 19 facility, requires an approved conditional use that complies with City
- 20 Code requirements, including §1009.02.C and §1009.02.D.12.
- 21 Planning Division staff have attached a number of development documents, mostly for reference
- purposes (Attachment C). The site plan is germane to the drive-through/conditional use
- 23 discussion as it details access, vehicle site circulation, and drive-through stacking. This report,
- 24 and the associated documents, only reviews the conditional use for the drive-through and
- otherwise assumes the project can or will comply with the required City and Zoning Code
- 26 standards.



PROJECT REVIEW

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- The proposed Take 5 Car Wash at the Twin Lakes Station development is one of five total users,
- 29 two of which have already sought approval of a drive-through (Bank of America and Taco Bell).
- 30 The main site access to Twin Lakes Station is via the signalized intersection at County Road C
- and Hershel Street (private road), with a secondary ingress located at the western-most point of
- 32 the development site, adjacent to the proposed Bank of America.
- The Take 5 Car Wash is an express, self-serve car wash facility with two full-time employees on
- site. When examining the overall site plan, the Take 5 Car Wash is located on the far right-hand
- side of the site (easterly side) adjacent to the Rosedale Square Shopping Center, which includes
- Lund's and Byerly's. Sole access to the car wash site is provided from the private roadway
- 37 along the northern portion of the commercial development site. The private roadway could
- become a public street in the future. The ingress/egress to the site is designed so as to
- accommodate the possibility of the private roadway becoming public, but only if/when a future
- 40 connection to the easterly property could be obtained.
- 41 Access to the car wash is designed as a one-way traveling north to south along the east side of
- 42 the site to the payment kiosks. From there, customers travel further south to the wash building.
- Vehicles exit the wash building on the south, then turn right and head north to one of two vehicle
- vacuum canopy areas comprising 15 vehicle stalls and/or directly to the site exit. The west side
- of the site includes a two-way drive lane from the ingress/egress for employees and customers,
- and 5 additional parking stalls.
- 47 Typically, a traffic study is required for drive-through facilities. However, this proposed
- development was included in the 2020 Twin Lakes Station Environmental Assessment
- Worksheet (EAW), which included an extensive traffic study, albeit with only a single drive-
- 50 through facility (Bank of America). Given the proposed car wash use and the two other drive-
- 51 through businesses proposed at Twin Lakes Station (Taco Bell and Bank of America), the
- 52 applicant was required to provide the City Engineer updated traffic information related to drive-
- through facilities, including queuing and circulation within the site. This information was
- 54 provided by Kimley-Horn and reviewed by the City's traffic consultant, SRF Consulting Group
- 55 (Attachment D). It should be noted, in accordance with the EAW process, an extensive public
- 56 notification and comment period occurred whereby many governmental entities and the broader
- 57 public had the opportunity to comment on traffic and safety impacts from the proposed
- development, including any drive-through facilities that may be proposed.
- Zoning Code Sections §1009.02.C and §1009.02.D.12 establish general standards and criteria
- applying to all conditional uses and specific standards and criteria applying to drive-through
- 61 facilities. The Planning Division's review of these criteria can be found below in the Conditional
- 62 Use Analysis section.

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CONDITIONAL USE ANALYSIS

- 64 REVIEW OF GENERAL CONDITIONAL USE CRITERIA: Section 1009.02.C of the Zoning Code
- establishes general standards and criteria for all conditional uses. When deciding on whether to
- approve or deny a conditional use, the Planning Commission (and City Council) must review the
- proposal and determine if compliance can be achieved with the stated findings.
- The general code standards of §1009.02.C are as follows:
- **a.** The proposed use is not in conflict with the Comprehensive Plan. While a drive-through
- facility doesn't appreciably advance the goals of the Comprehensive Plan aside from
- facilitating continued investment in a property, Planning Division staff believes it does not

- conflict with the Comprehensive Plan either. More specifically, the General and Commercial Area Goals and Policies sections of the Comprehensive Plan include a number of policies related to reinvestment, redevelopment, quality development, and scale. The proposed drive-through is one component of a larger investment at the Twin Lakes Station redevelopment area, which would align with the related goals and polices of the Comprehensive Plan.
- **b.** The proposed use is not in conflict with a Regulating Map or other adopted plan. The subject property is located within the Twin Lakes Redevelopment Area, which area is required to comply with specific building placement and site design standards under the MU-2B zoning District and the applicable Regulating Plan. In the case of this proposed development, its development standards are guided by the Flexible Frontage (1005.07.E.2) and/or the Design Standards listed in §1005.02.A. Planning Division staff's review of the site plan concludes the proposed building and drive-through lane comply with the placement standards of the Regulating Plan and the City's Design Standards.
- c. The proposed use is not in conflict with any City Code requirements. The proposed site plan addresses all applicable requirements of the City Code as it pertains to the proposed drive-through CU. Moreover, a CU approval can be rescinded if the approved use fails to comply with all applicable Code requirements or any conditions of the approval. As part of the building permit review process, Planning Division staff will conduct a more comprehensive Code compliance analysis, including zoning standards such as landscaping, trash/recycling enclosures, vehicle parking, materials, etc.

- **d.** The proposed use will not create an excessive burden on parks, streets, and other public facilities. Staff does not anticipate the proposal to intensify any practical impacts on parks, streets, or public infrastructure. The City Engineer has determined there will be no significant queueing or traffic issues associated with the proposed Take 5 Car Wash drive-through. The drive-through will not create any significant increase in traffic on public streets, nor cause any negative impacts to public infrastructure. Similarly, the Traffic Consultant notes the site plan shows the car wash having approximately 480 feet of queueing space, whereby the average maximum queue for car washes is 5 vehicles or 100 feet. However, the 85th percentile queue is 6 vehicles or 120 feet, which further suggests the queue lane for the car wash is more than sufficient to accommodate the queueing of vehicles without overflow onto the private road.
- e. The proposed use will not be injurious to the surrounding neighborhood, will not negatively impact traffic or property values, and will not otherwise harm the public health, safety, and general welfare. The proposed car wash drive-through will not be injurious to the surrounding neighborhood; negatively impact traffic or property values; and will not otherwise harm the public health, safety, and general welfare. The City Engineer and Planning Division staff anticipates this proposed drive-through will increase vehicle trips within the Twin Lakes Station site and on the adjacent roadways, but, not significantly, for extended periods of time, or in a manner that negatively impacts the site's overall function. Based on the location of the proposed Take 5 Car Wash drive-through, movements through the drive-through lane will not cause any negative impacts to adjacent sites or any traffic entering Twin Lakes Station from the west. Further, based upon the proposed site plan, and the broader redevelopment plans identified in the 2020 EAW, access to public facilities has been improved through the signalized intersection and greater pedestrian connections both internally and externally to/from the property.

- REVIEW OF SPECIFIC CONDITIONAL USE CRITERIA: §1009.02.D.12 of the Zoning Code establishes additional standards and criteria that are specific to drive-through facilities:
- **a.** Drive-through lanes and service windows shall be located to the side or rear of buildings 119 and shall not be located between the principal structure and a public street except when the 120 parcel and/or structure lies adjacent to more than one public street and the placement is 121 approved by the Community Development Department (Ord. 1443, 6-17-2013). The basis 122 123 for this criterion is to limit vehicular impacts on adjacent roadways and the pedestrian realm. Although a small portion of the drive-through lane lies between the vehicle wash building 124 and County Road C, the payment kiosk is located in the side yard on the north side of the 125 wash building. This drive-through lane orientation on the site is acceptable to the Community 126 Development Department and functions well within the overall redevelopment area. 127
- b. Points of vehicular ingress and egress shall be located at least 60 feet from the street right-of-way lines of the nearest intersection. The nearest access to the Twin Lakes Station development and the proposed Take 5 Car Wash site is the signalized intersection at County Road C, which lies west of the development site approximately 680 feet from the access into the car wash site.
- 133 The applicant shall submit a circulation plan that demonstrates that the use will not interfere with or reduce the safety of pedestrian and bicyclist movements. Site design shall 134 accommodate a logical and safe vehicle and pedestrian circulation pattern. Queuing lane 135 136 space shall be provided, sufficient to accommodate demand, without interfering with primary driving, entrance, exit, pedestrian walkways, or parking facilities on site. The circulation 137 plan shall be made a condition of approval and shall survive any and all users of the drive-138 139 through and may need to be amended from time to time to ensure continued compliance with this condition. Said amendments to the circulation plan will require an amendment to the 140 conditional use. The vehicle circulation plan provided for the Planning Commission's 141 142 consideration includes the north/south pathway connection requested by Commissioner McGhee at the February meeting, connecting the trail along County Road C to the pathway 143 between the commercial development site and The Harbor residential complex. From that 144 north/south pathway there is a connection on the south allowing pedestrians to walk to the 145 car wash building. This pedestrian access does cross the exit lane from the wash building, 146 however its location will afford exiting vehicles to stop or slow enough to not impede 147 148 pedestrian safety. Further, the submitted Site Plan incorporates sufficient queuing space with logical and safe circulation and adequate parking facilities. 149
 - d. Speaker box sounds from the drive-through lane shall not be loud enough to constitute a nuisance on an abutting residentially zoned property or property in residential use. Notwithstanding this requirement, such speaker boxes shall not be located less than 100 feet from an existing residentially zoned property or property in residential use. Car wash drive-throughs are similar to ATM drive-throughs in that they are typically automated at a very low volume to guide the customer for payment or providing a wash number. Additionally, the Take 5 payment kiosk lies approximately 240 feet from The Harbor apartment units. The Take 5 Car Wash project included two options for the payment kiosk. The first includes up to three employees occupying the payment kiosks to offer various washes and collect payment. The second option is to install automated payment machines, much like an ATM. Regardless of which option is implemented, with both instances the noise emitted from either a human or an automated machine would not generate burdensome noise impacts to The Harbor.

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- **e.** *Drive-through canopies and other structures, where present, shall be constructed from the* 163 same materials as the primary building and with a similar level of architectural quality and 164 detailing. The Take 5 Car Wash proposal includes a number of canopies, however not all are 165 affiliated with the drive-through. One canopy is designed as a component of the payment 166 167 kiosk. This freestanding canopy covers three drive-through wash lanes and is of a modern design. The second canopy type is provided on the building, both at the entrance and exit of 168 the wash bay. These are integrated into the building in a cantilever design similar to the 169 design of the kiosk canopy. The last canopy type are those that cover the 15 vehicle vacuum 170 171 stalls. There are 12 vacuum stalls on the west side of the property and 3 on the north, all of which are accommodated with the same canopy design and materials similar to that of the 172 173 payment kiosk canopy. These proposed canopies are deemed by staff to satisfy this requirement, however Planning Division staff will confirm Code compliance during the 174 building permit review and approval process. 175
- **f.** A 10-foot buffer area with screen planting and/or an opaque wall or fence between 6 and 8 176 feet in height shall be required between the drive-through lane and any property line 177 178 adjoining a public street or residentially zoned property or property in residential use and approved by the Community Development Department (Ord. 1443, 6-17-2013). The 179 Community Development Department has determined this drive-through lane requires screen 180 fencing at both of the curves of the exit lane from the wash building to properly screen 181 headlights from County Road C. The revised site plan includes fence screens in these 182 general areas, however, the Planning Division will work with the applicant on the exact 183 location, as well as landscaping to augment the fencing prior to the building permit being 184 issued. 185

186 PLANNING DIVISION RECOMMENDATION

- The Planning Division recommends approval of the CU to allow a drive-through for Take 5 Car
- 188 Wash at 1701 County Road C, based on the submitted site and development plans, subject to the
- 189 following conditions:
- 190 **a.** The site, building placement, and drive-through lane shall be constructed substantially consistent with the plans submitted February 18, 2022, and provided as a component of the report packet, unless otherwise revised to comply with Zoning Code standards.
- b. The applicant and their landscape consultant shall work with Planning Division staff on a full
 site landscaping and specifically an appropriate screen for the southern curves of the drive through lane to minimize or eliminate vehicle headlight impacts to County Road C.

196 SUGGESTED PLANNING COMMISSION ACTION

- 197 By motion, recommend approval of a CONDITIONAL USE for 1701 County Road C allowing a
- drive-through on the subject property based on the comments, findings, and two conditions
- 199 stated in this report.

200 ALTERNATIVE ACTIONS

- 201 **a.** Pass a motion to table the item for future action. An action to table must be tied to the need for clarity, analysis, and/or information necessary to make a recommendation on the request.
- b. Pass a motion recommending denial of the proposal. A motion to deny must include findings of fact germane to the request.

Report prepared by: Thomas Paschke, City Planner, 651-792-7074 | thomas.paschke@cityofroseville.com

Attachments: A.

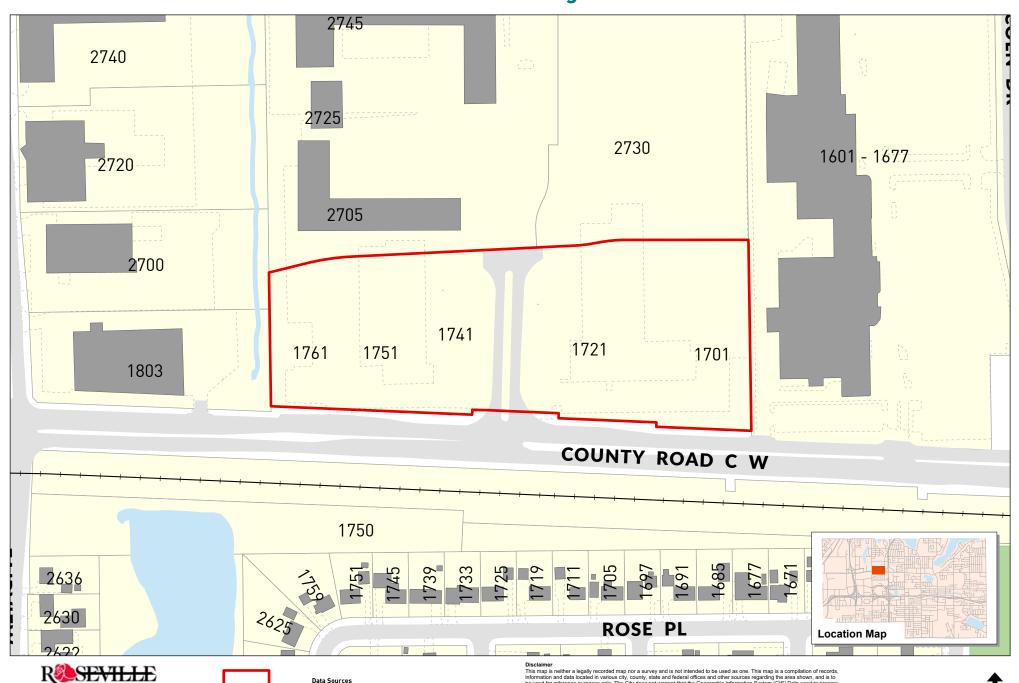
A. Location Map

B. Aerial photo

C. Narrative/plans

D. Traffic consultant memo

Attachment A: Planning File 21-020







* Ramsey County GIS Base Map [12/4/2021] For further information regarding the contents of this map contact: City of Roseville, Community Development Department, 2660 Civic Center Drive, Roseville MN

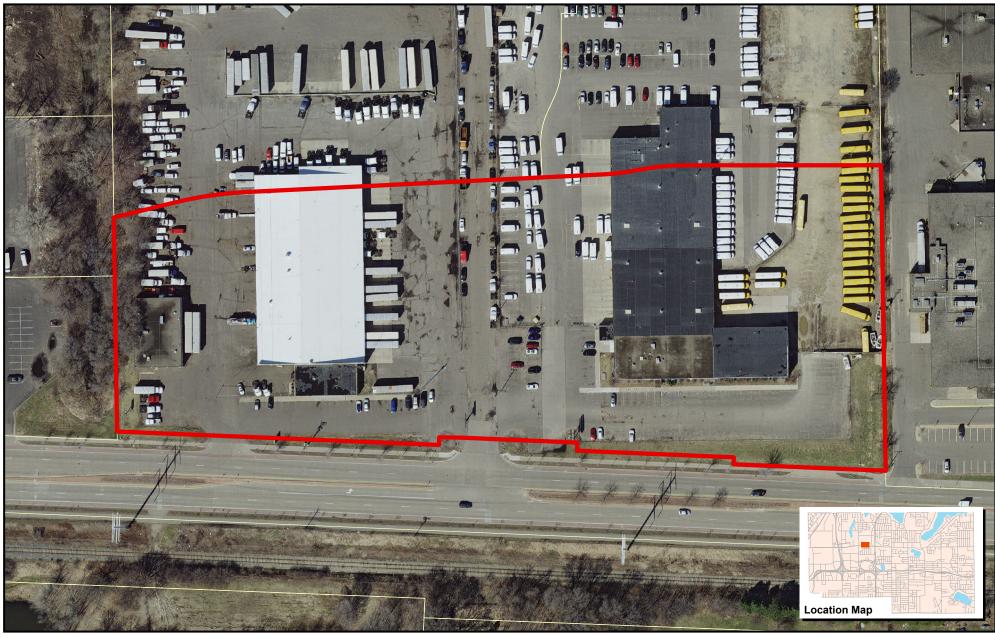
Disclaimer

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Attachment B: Planning File 21-018





Prepared by: Community Development Department Printed: January 26, 2022

Data Sources

- * Ramsey County GIS Base Map (12/4/2021) * Aerial Data: Surdex (4/2020)

For further information regarding the contents of this map contact: City of Roseville, Community Development Department, 2660 Civic Center Drive, Roseville MN

Disclaimer

This map is neither a legally recorded map nor a survey and is not intended to be used as one. This map is a compilation of records, information and data located in various city, county, state and federal offices and other sources regarding the area shown, and is to be used for reference purposes only. The City does not warrant that the Geographic information System (GIS) Data used to prepare this map are error free, and the City does not represent that the GIS Data can be used for navigational, tracking or any other purpose requiring exacting measurement of distance or direction or precisions in the depiction of geographic Features. If errors or discrepancies are found please contact 51-792-7085. The preceding disclaimer is provided pursuant to Minnesota Statutes §466.03, Subd. 21 (2000), and the user of this map acknowledges that the City shall not be take for any damages, and expressly waives all claims day agrees to define the control of the contro









November 5, 2021

City of Roseville – Community Development Department 2660 Civic Center Dr Roseville, MN 55113

Purpose: Project Narrative

Property Description: Take Five Express Car Wash to be located at 1743 County Road C,

Roseville, MN 55113

ABOUT DRIVEN BRANDS

Driven Brands, Inc. is one of the largest automotive service companies in North America, providing over 4,100 locations and over 5,000 employees across the United States and Canada. Founded in 2006 with the merger of Meineke and Maaco, Driven Brands has been rapidly expanding for the past 15 years. By providing a range of consumer and commercial automotive needs including paint, body, collision, glass, repair, oil change, and car wash. Driven Brands services over 50 million vehicles annually across the portfolio of businesses.

PROJECT SUMMARY

This document shall serve as the project narrative to the City of Roseville for the Conditional Use Permit Application submitted by Kimley Horn acting as applicant on behalf of the current owner Driven Brands, Inc. The 1.0 acre site is part of the Twin Lakes Station re-development project that is ongoing on County Road C. The developer (Driven Brands) will develop an express self-service car wash with two full time employees on-site. This property is CMUD-4 where car wash use would require the CUP due to the drive-through feature related to the use. The proposed use is not in conflict with any existing regulating maps, adopted plans, or the Comprehensive Plan of Roseville for 2040. Driven Brands is pursuing this property as part of our overall market plan of high-density corridors in the Minneapolis-St. Paul market to provide high quality car wash services to customers.

GENERAL BUILDING AND SITE LAYOUT

The express car wash building area is 4,164 sf and will have 25 total spaces, (18 of which will be dedicated to self-service vacuums). The site will also include two ADA accessible spaces and an on-site dumpster enclosure. The parking counts have been accounted for the overall development to ensure this site will not be an encumbrance on the parking required for other uses in Twin Lakes Station. From the pay booth on the north, the customer's car will enter the building from the north into the car wash tunnel and exiting on the south side where they can go into one of the vacuum stalls from the exit drive lane. The express car wash will be utilizing stored water in tanks in the equipment room which will reduce tap size and capacity out of the





Phone: 800-275-5200 Fax: 800-437-9913

water main. This setup allows for the reclamation system to recycle approximately 80% of the used water.

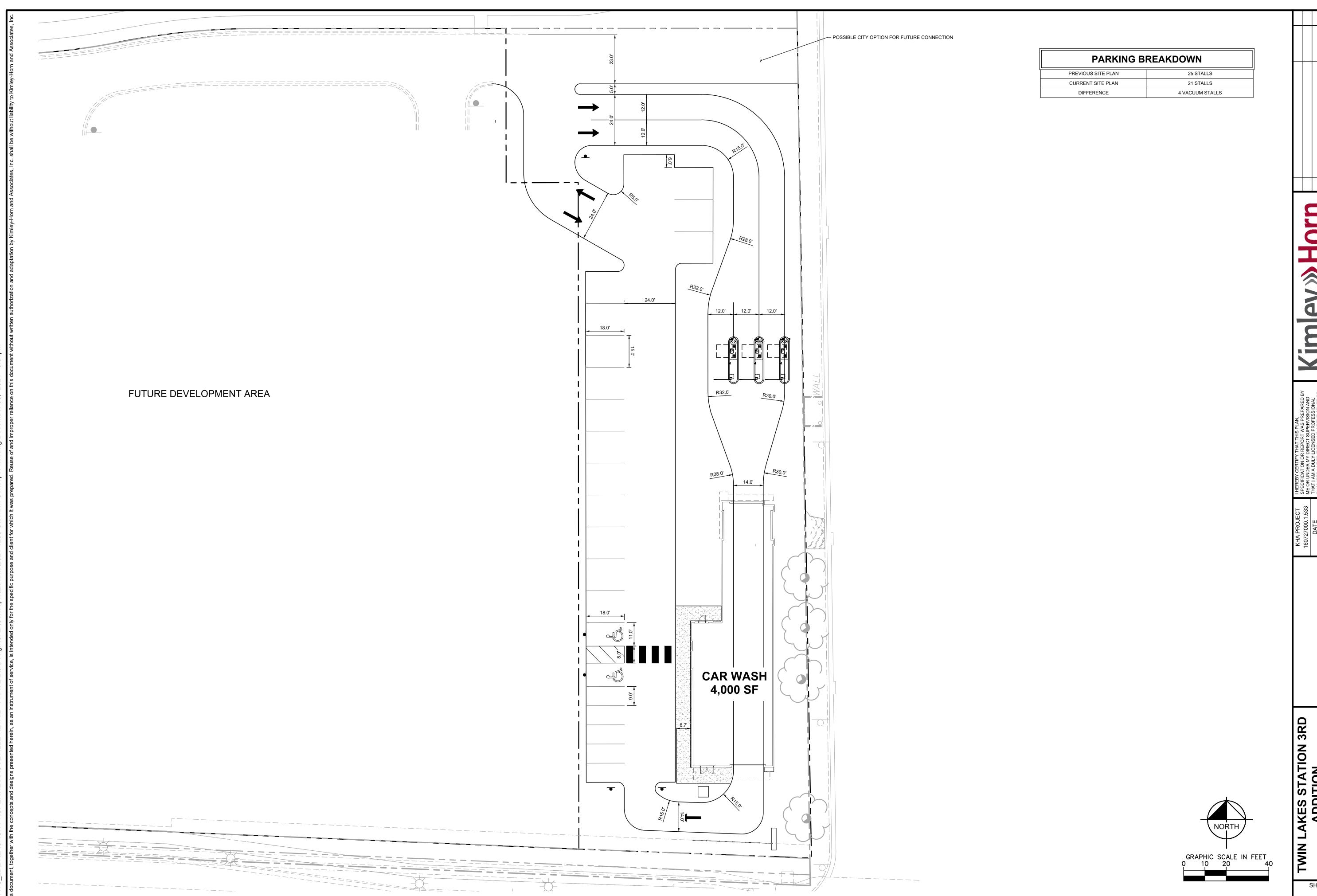
CONCLUSION

As described above, the proposed Take Five Express Car Wash appears to be consistent and in compliance with the City of Roseville land use plan and should not adversely affect the adjacent properties. The development of this site and additional landscaping should greatly improve the image of the site while continuing to offer the residents of the City of Roseville easy access to the services provided by Take Five Express Car Wash.

Sincerely,

Jerod Hanaman

Real Estate Manager



REVISIONS DATE

KIMLEY-HORN AND ASSOCIATES, INC.

IS STREET, SUITE 100, ST. PAUL, MN 55114

PHONE: 651-645-4197

WWW.KIMLEY-HORN.COM

NO.

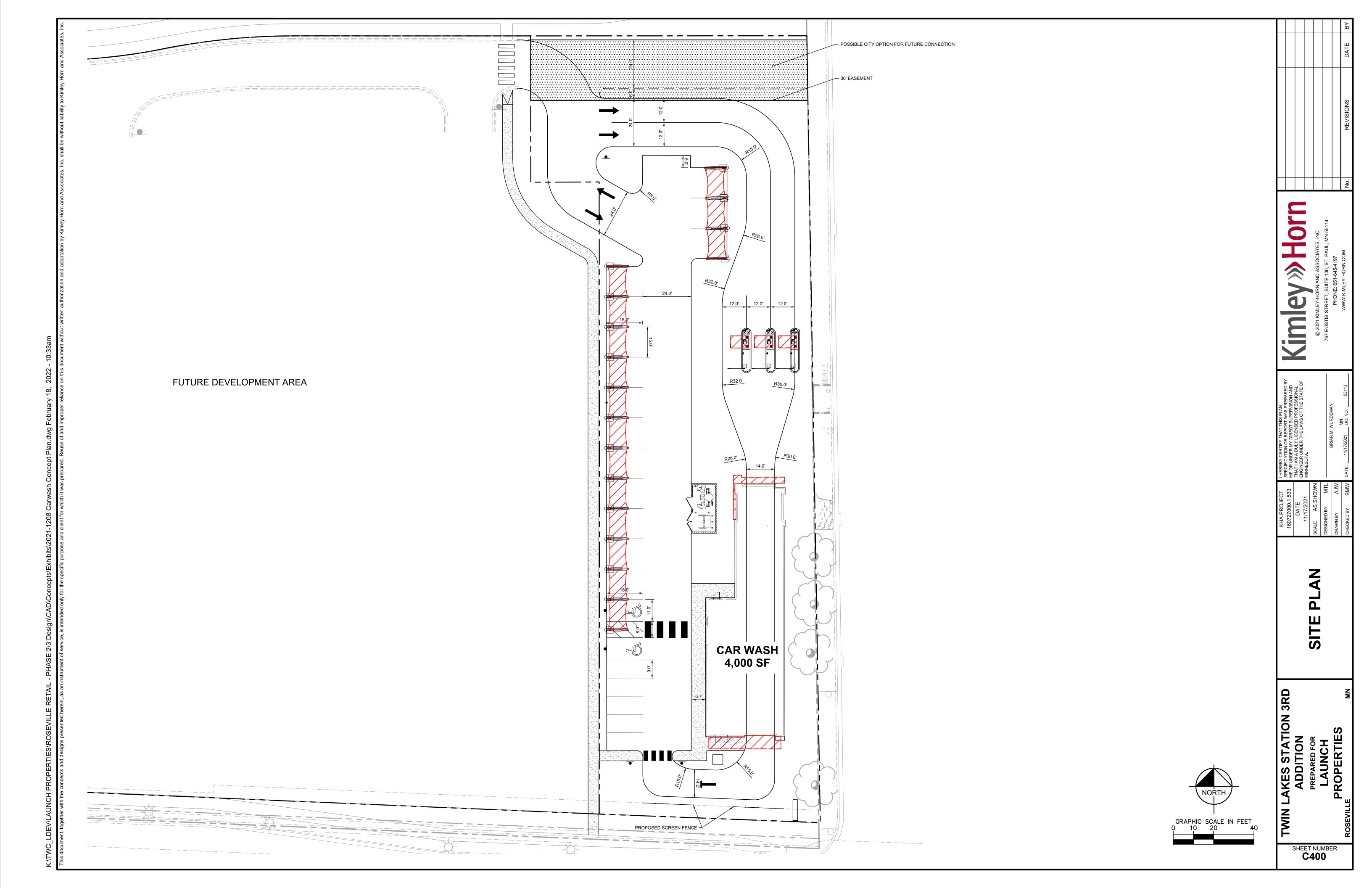
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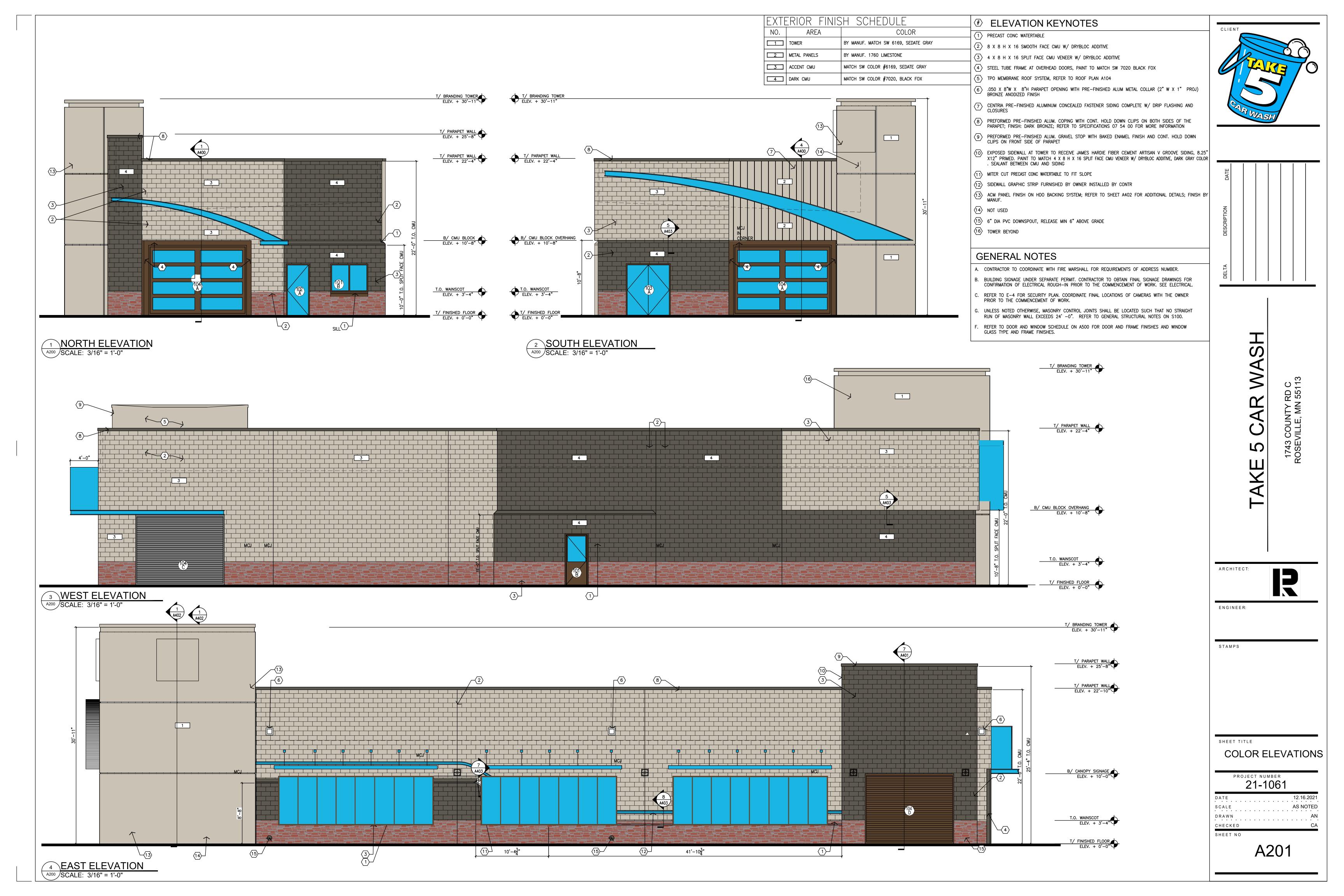
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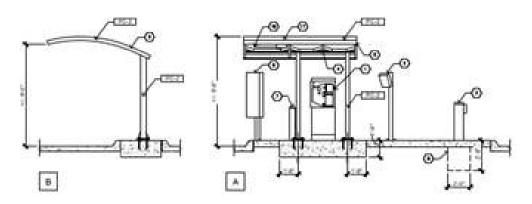
IN LAKES STATION 3RD
ADDITION
PREPARED FOR
LAUNCH
PROPERTIES

SHEET NUMBER **C400**

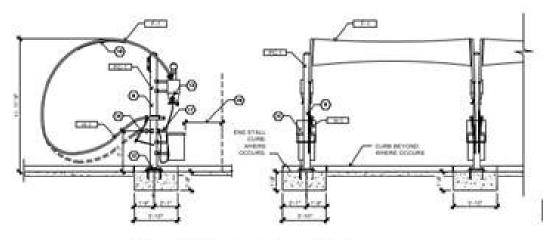




1.07 + 1.07



PAY KIOSK ISLAND SECTION



KEYNOTES

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REFER TO MAIN FOR FINISH SCHEDULE

TYPICAL VACUUM ARCH SECTION

SITE PLAN NOTES

- 1. ALL WORK AND MATERIALS SHALL COMPLY WITH ALL CITY OF ROSEVILLE AND MNDOT REGULATIONS AND CODES AND O.S.H.A. STANDARDS.
- CONTRACTOR SHALL REFER TO THE ARCHITECTURAL PLANS FOR EXACT LOCATIONS AND DIMENSIONS OF VESTIBULES, SLOPE PAVING, SIDEWALKS, EXIT PORCHES, TRUCK DOCKS, PRECISE BUILDING DIMENSIONS AND EXACT BUILDING UTILITY ENTRANCE LOCATIONS.
- 3. ALL DISTURBED AREAS ARE TO RECEIVE FOUR INCHES OF TOPSOIL, SEED, MULCH AND WATER UNTIL A HEALTHY STAND OR GRASS IS ESTABLISHED
- 4. ALL INNER CURBED RADII ARE TO BE 3' AND OUTER CURBED RADII ARE TO BE 10' UNLESS OTHERWISE NOTED. STRIPED RADII ARE TO BE 5'.
- ALL DIMENSIONS AND RADII ARE TO THE FACE OF CURB UNLESS OTHERWISE NOTED.
- 6. EXISTING STRUCTURES WITHIN CONSTRUCTION LIMITS ARE TO BE ABANDONED, REMOVED OR RELOCATED AS NECESSARY. ALL COST SHALL BE INCLUDED IN BASE BID.
- 7. CONTRACTOR SHALL BE RESPONSIBLE FOR ALL RELOCATIONS, (UNLESS OTHERWISE NOTED ON PLANS) INCLUDING BUT NOT LIMITED TO, ALL UTILITIES, STORM DRAINAGE, SIGNS, TRAFFIC SIGNALS & POLES, ETC. AS REQUIRED. ALL WORK SHALL BE IN ACCORDANCE WITH GOVERNING AUTHORITIES REQUIREMENTS AND PROJECT SITE WORK SPECIFICATIONS AND SHALL BE APPROVED BY SUCH. ALL COST SHALL BE INCLUDED IN BASE BID.
- 8. SITE BOUNDARY, TOPOGRAPHY, UTILITY AND ROAD INFORMATION TAKEN FROM A SURVEY BY A LAND SURVEYOR.
- KIMLEY-HORN ASSUMES NO LIABILITY FOR ANY ERRORS, INACCURACIES, OR OMISSIONS CONTAINED THEREIN.
- 9. TOTAL LAND AREA IS 3.67± ACRES.
- 10. NO WETLANDS WERE PRESENT ON THIS SITE. DRAINAGE DITCH IS LOCATED ALONG THE WESTERLY PROPERTY LINE
- 11. THE SITE WORK FOR THIS PROJECT SHALL MEET OR EXCEED "THE SITE SPECIFIC SPECIFICATIONS".
- 12. CONTRACTOR SHALL REFERENCE ARCH / MEP PLANS FOR SITE LIGHTING AND ELECTRICAL PLAN.

PROPERTY SUMMARY

TWIN LAKES STATION 3RD ADDITION				
TOTAL PROPERTY AREA	4.67 AC			
BANK PROPERTY AREA	1.62 AC			
FUTURE DEVELOPMENT AREA	0.86 AC			
RESTAURANT PROPERTY AREA	1.19 AC			
CAR WASH PROPERTY AREA	1.00 AC			
EXISTING IMPERVIOUS AREA	0.6 AC			
PROPOSED IMPERVIOUS AREA	2.93 AC			
EXISTING PERVIOUS AREA	4.07 AC			
PROPOSED PERVIOUS AREA	1.74 AC			
ZONING SLIMMARY				

PROPOSED PERVIOUS AREA	1.74 AC
ZONING SUMM	ARY
EXISTING ZONING	CMU4- COMMERCIAL MIXED USE-4
PROPOSED ZONING	CMU4- COMMERCIAL MIXED USE-4
PARKING SETBACKS	SIDE/REAR = 6' ROAD = 25'
BUILDING SETBACKS	FRONT = 0' SIDE = 0' REAR = 25' TO FRONT

PARKING SUMMARY			
PROPOSED PARKING (BANK)	54 STALLS		
PROPOSED PARKING (FUTURE DEVELOPMENT)	41 STALLS		
PROPOSED PARKING (RESTAURANT)	30 STALLS		
PROPOSED PARKING (CAR WASH)	25 STALLS		

KEYNOTE LEGEND

CONCRETE SIDEWALK

MATCH EXISTING EDGE OF PAVEMENT/ CURB & GUTTER

C ACCESSIBLE CURB RAMP

ACCESSIBLE PARKING SIGN SET WITHIN BOLLARD

ACCESSIBLE PARKING STALL

F AREA STRIPED WITH 4" SYSL @ 45° 2' O.C.

G LANDSCAPE AREA

) B612 CURB & GUTTER (TYP.)

DIRECTIONAL TRAFFIC ARROW. PER GREENBOOK STANDARDS
 STOP SIGN

(K) 'DO NOT ENTER' SIGN

) TRASH ENCLOSURE (SEE ARCH. PLANS)

TRANSFORMER PAD (SEE ARCH./MEP PLANS)

DRIVE-THRU EQUIPMENT (TYP., SEE ARCH. PLANS)

O ASHPALT PAVEMENT

P CONCRETE PAVEMENT

FENCE SCREENING (SEE LANDSCAPE DETAILS)

R HEAVY DUTY ASPHALT PAVEMENT

RIGHT TURN ONLY SIGN

(U) 15' WIDE VACUUM STALLS

BIKE RACK

LEGEND

PROPERTY LINE

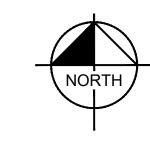
SETBACK LINE
PROPOSED CURB AND GUTTER

PROPOSED STANDARD DUTY ASPHALT

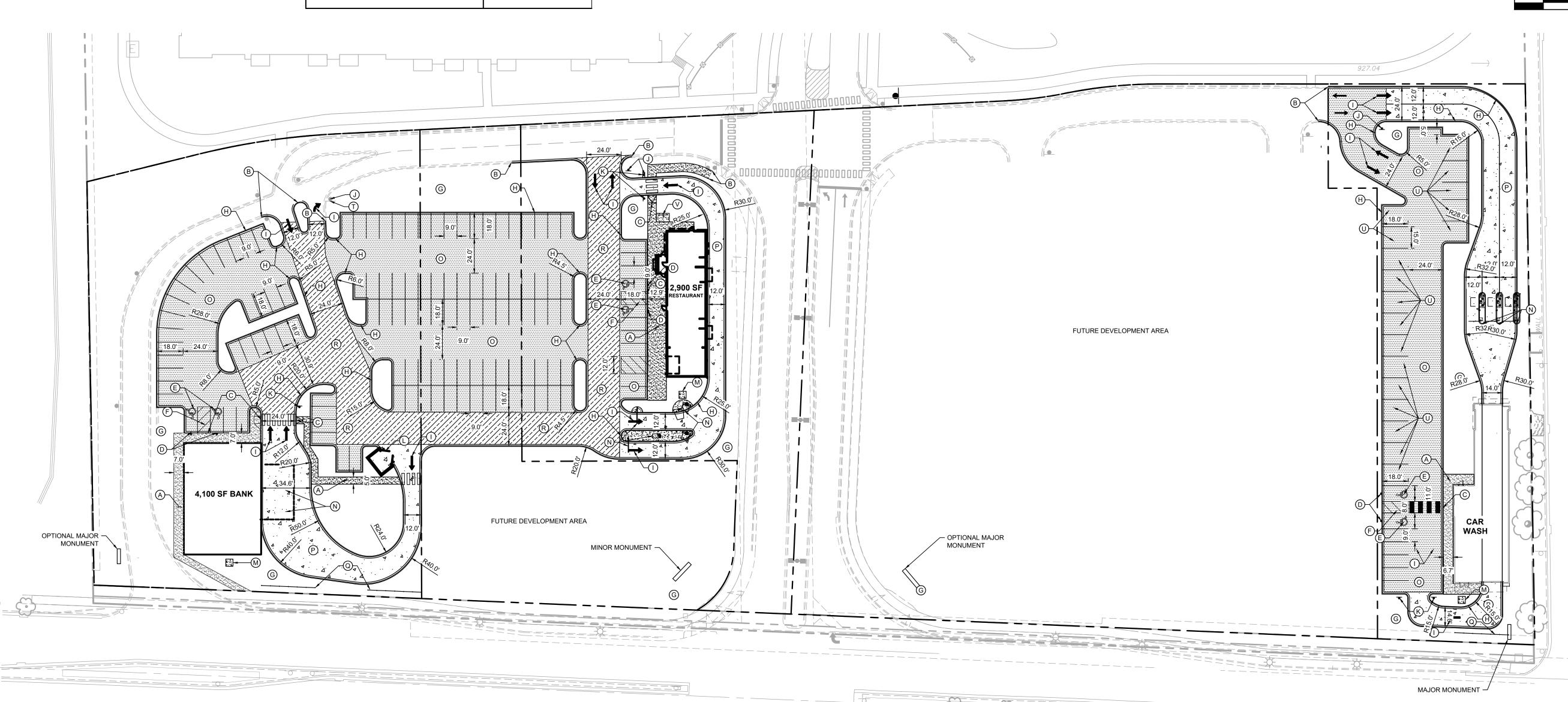
PROPOSED CONCRETE PAVEMENT

PROPOSED CONCRETE SIDEWALK

PROPOSED HEAVY DUTY ASPHALT



GRAPHIC SCALE IN FEET
0 20 40 80

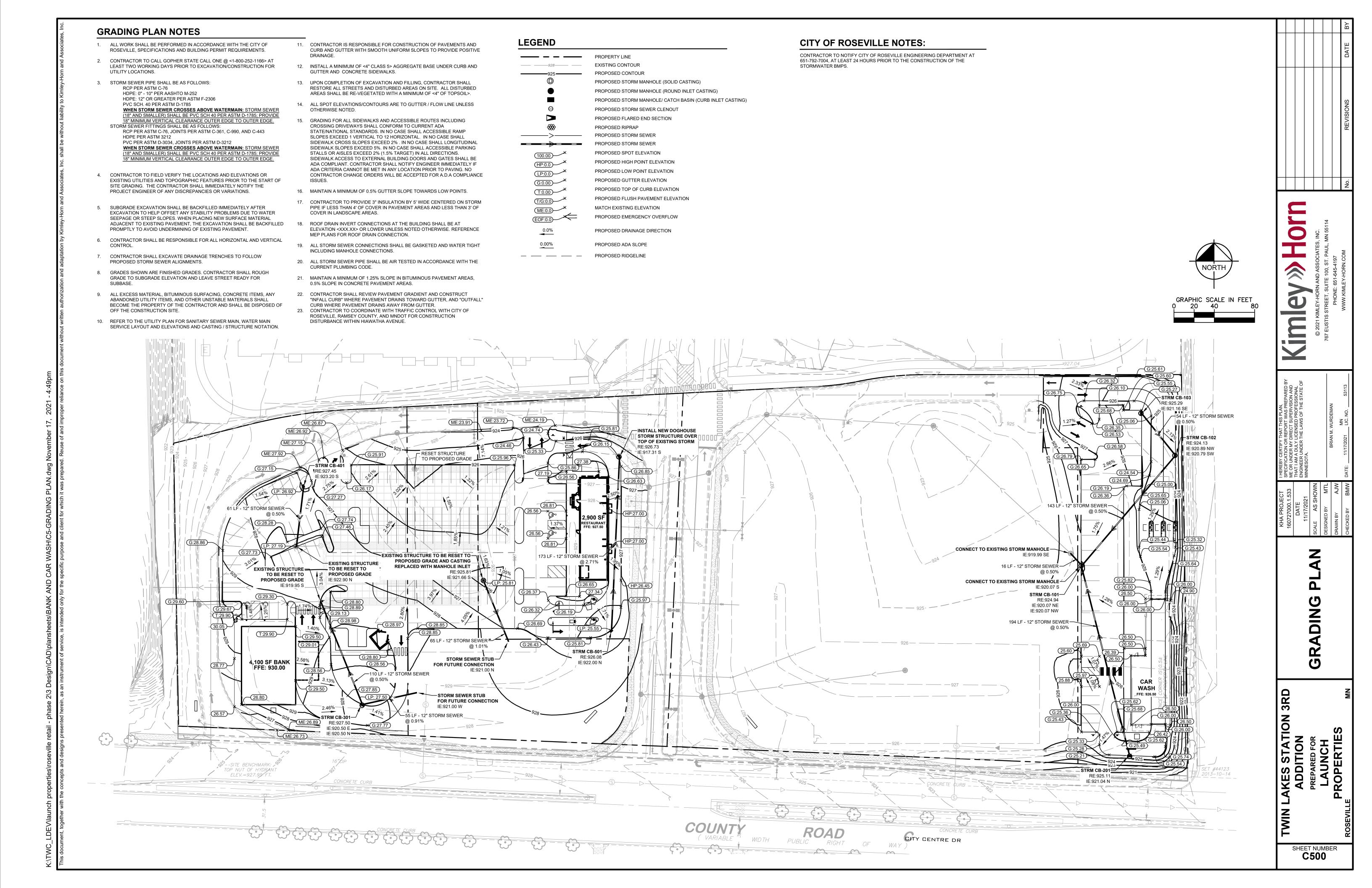


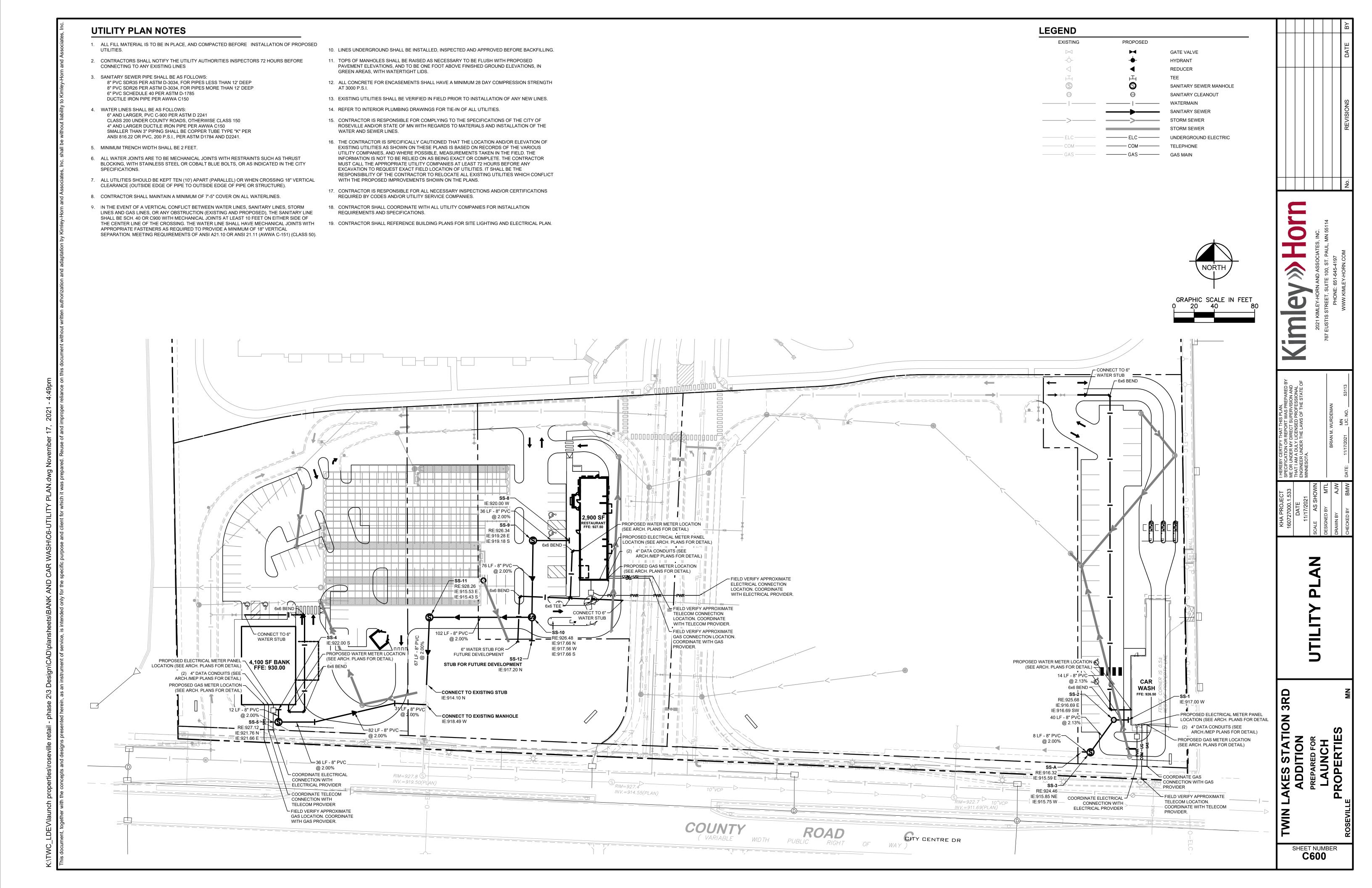
ROAD

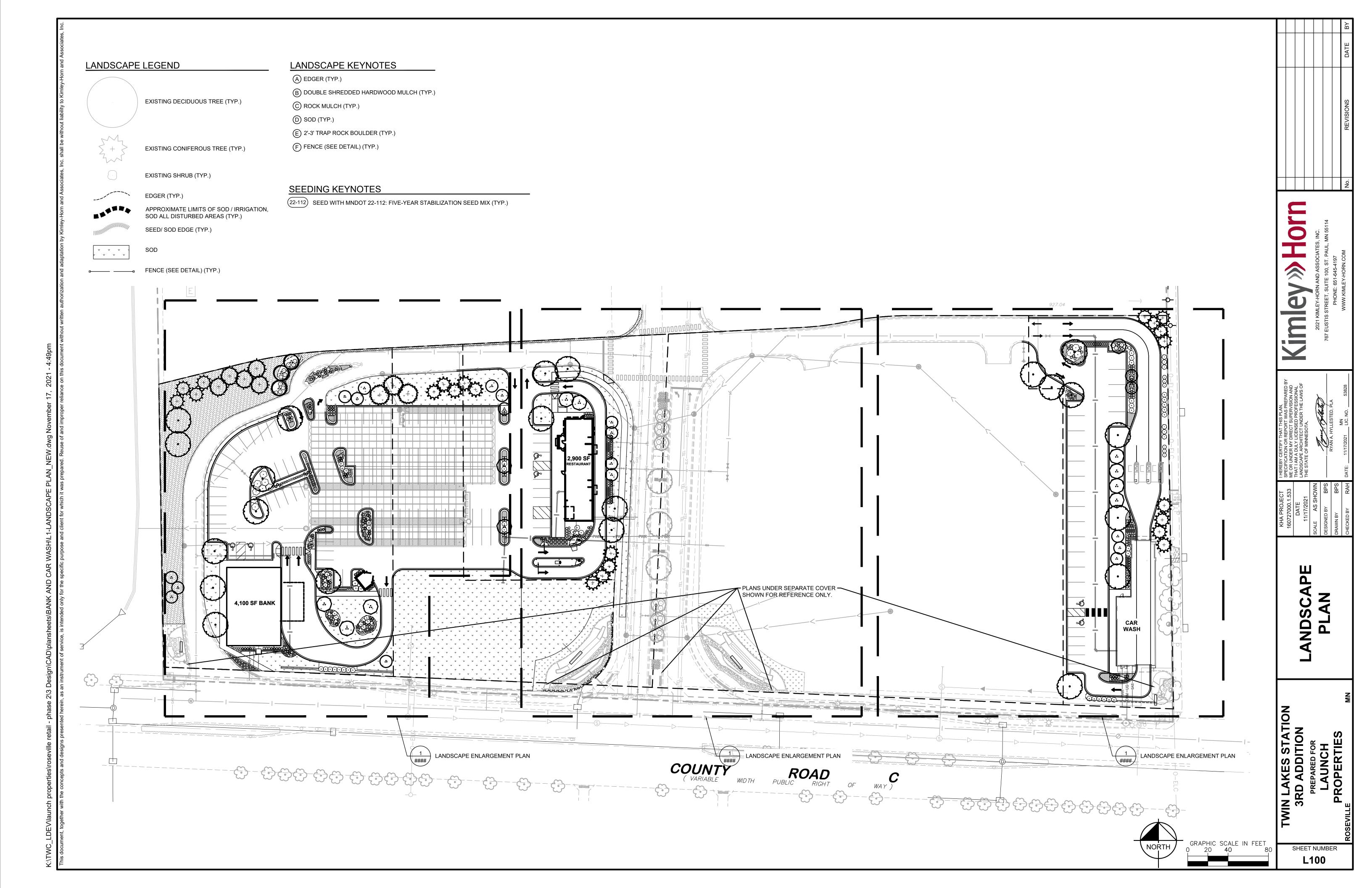
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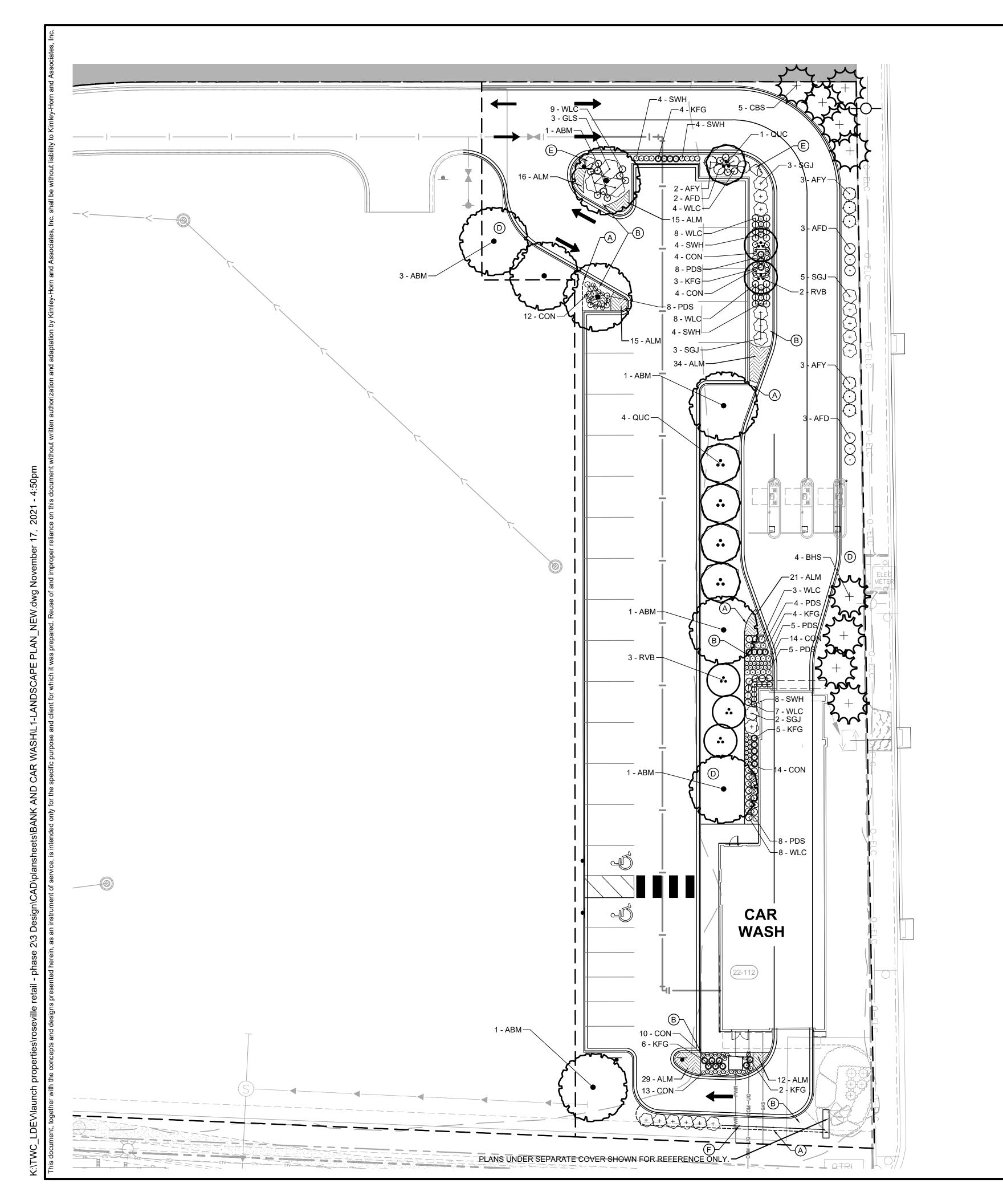
TWIN LA

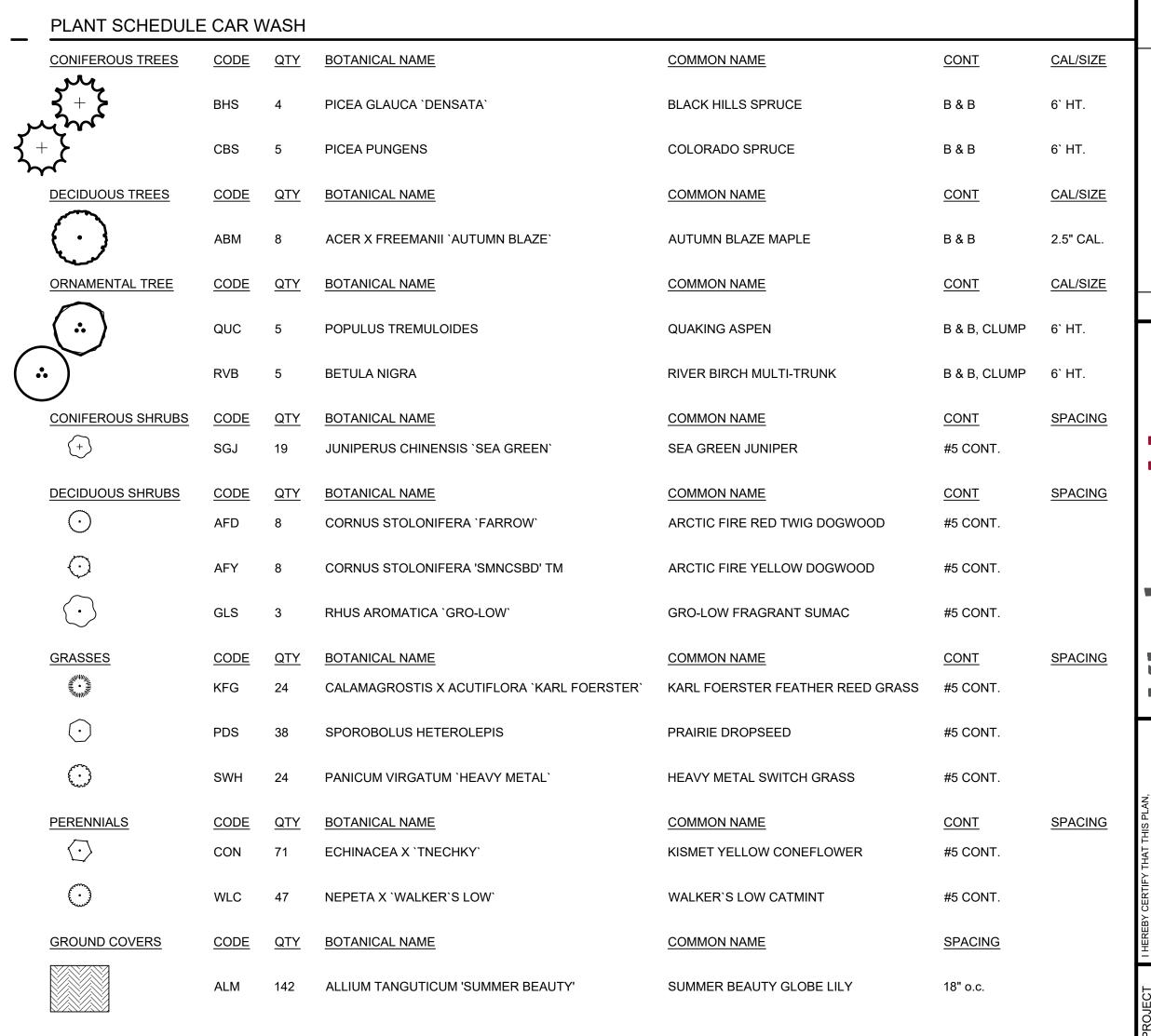
SHEET NUMBER **C400**







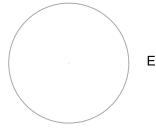




LANDSCAPE KEYNOTES

- A EDGER (TYP.)
- B DOUBLE SHREDDED HARDWOOD MULCH (TYP.)
- © ROCK MULCH (TYP.)
- D SOD (TYP.)
- E 2'-3' TRAP ROCK BOULDER (TYP.)
- F FENCE (SEE DETAIL) (TYP.)

LANDSCAPE LEGEND

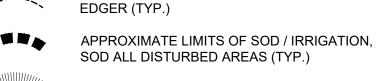


EXISTING DECIDUOUS TREE (TYP.)



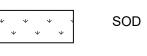
EXISTING CONIFEROUS TREE (TYP.)





EXISTING SHRUB (TYP.)

SEED/ SOD EDGE (TYP.)



FENCE (SEE DETAIL) (TYP.)

SEEDING KEYNOTES

(22-112) SEED WITH MNDOT 22-112: FIVE-YEAR STABILIZATION SEED MIX (TYP.)

LANDSCAPE SUMMARY

ZONED: RB - REGIONAL BUSINESS

MINIMUM LANDSCAPE REQUIREMENTS

UIRED TREES: 4 CANOPY/ EVERGREEN TREES = 1* 3,796 GROSS BUILDING FLOOR AREA/ 1,000 OR (WHICHEVER IS GREATER)
22 CANOPY/ EVERGREEN TREES = 1* 1,055 L.F. SITE PERIMETER/

PROVIDED TREES: 22 TREES = 9 EVERGREEN TREES + 8 CANOPY TREES + (10

ORNAMENTAL TREES / 2)

*UP TO 25% OF THE REQUIRED NUMBER OF CANOPY OR EVERGREEN TREES MAY BE SUBSTITUTED WITH ORNAMENTAL TREES AT A RATIO OF 2 ORNAMENTAL TREES TO 1 CANOPY OR EVERGREEN TREE.

THE COMPLEMENT OF TREES REQUIRED SHALL BE AT LEAST 25% DECIDUOUS AND AT LEAST 25% CONIFEROUS. NOT MORE THAN 30% OF THE REQUIRED NUMBER OF TREES SHALL BE COMPOSED OF A SINGLE SPECIES.

REQUIRED SHRUBS: 24 SHRUBS= 6*(3,796 GROSS BUILDING FLOOR AREA/ 1,000)

OR (WHICHEVER IS GREATER)
132 SHRUBS= 6*(1,055 L.F. SITE PERIMETER/ 50)

PROVIDED SHRUBS: 140 SHRUBS* = 38 SHRUBS + (102 PERENNIALS/2)

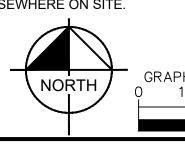
*PERENNIALS SUBSTITUTED AT A RATIO OF 2 PERENNIALS TO 1 SHRUB

PARKING LOT LANDSCAPE

ISLAND PLANTING REQUIREMENTS: 5 CANOPY TREES / MIN. 1 CANOPY TREE IN EACH ISLAND, IN ADDITION TO ASSORTED SHRUBS, PERENNIALS, AND ORNAMENTAL GRASS.

PROVIDED: 5 CANOPY TREES AND SHRUBS, PERENNIALS AND ORNAMENTAL GRASS.

*UNABLE TO PLANT TREES IN SOME OF THE ISLANDS DUE TO UNDERGROUND FILTRATION BASIN & SIDEWALK SYSTEM. TREES PLANTED ELSEWHERE ON SITE.



GRAPHIC SCALE IN FEET
0 10 20 4

TWIN LA 3RD

SHEET NUMBER L103



Draft Review Summary

SRF No. 15234

To: Jesse Freihammer, PE, City Engineer and Assistant Public Works Director

City of Roseville

From: Tom Sachi, PE, Associate

Mark Powers, PE, PTOE, Senior Engineer

Date: January 17, 2022

Subject: Twin Lakes Station Traffic Impact Study Review, Roseville, MN

Introduction

As requested, SRF has completed a review of the *Twin Lakes Traffic Impact Study* document, dated November 19, 2021 completed by Kimley-Horn. The proposed development is located north of County Road C on Herschel Street in the City of Roseville and includes multifamily housing, senior housing, multipurpose recreation facility and drinking place, medical-dental office building, drive-in bank, fast food restaurant with drive-through window, and an automated car wash. A review of the memorandum identified the following questions and comments for consideration.

Review Summary

Based on our review, the following items were identified:

Background Information

1. The data collected at the study intersections was taken in May 2019 before the impacts from COVID-19, which is reasonable. The intersections collected are appropriate for the study. Data was collected during the weekday a.m. and p.m. peak hours, which is appropriate.

Volume Development

- 2. The peak hour trip generation using the *Institute of Transportation Engineers Trip Generation Manual*, 11th Edition is accurate for the proposed land uses. Without knowing exactly what the multipurpose recreation facility/drinking place entails, the numbers for that facility cannot be verified.
- 3. The pass-by percentages are accurate for the drive-up bank are accurate. A pass by percentage was not applied to the fast-food restaurant with a drive thru.
- 4. The internal capture in the a.m. peak is reasonable. However, the p.m. peak internal capture of 33% could be high. This results in the a.m. peak generating more new trips than the p.m. peak, which seems unlikely given the land uses. If a tool or spreadsheet was used to arrive at the p.m. internal capture percentage, it could be included.
- 5. The entering/exiting trips presented in Exhibit 1 do not add up to the volumes presented within the trip generation table. However, the differences are negligible and could potentially be attributed to a rounding error.

Existing Intersection Capacity Analysis

- 6. Traffic analysis was completed for the a.m. and p.m. peak hours. This is appropriate for the given land uses.
- 7. The delays and queues identified in the analysis results are provided from a HCM report and appear to be accurate.

Alternative Traffic Control

8. The justification for installation of a signal at Herschel is adequate.

Full Build Intersection Capacity Analysis

- 9. The report states that the Fairview Avenue intersection is LOS E in Opening Year analysis, but this not reflected in the table or HCM report. They may have meant to say Snelling Avenue.
- 10. The delays and queues identified in the analysis results are provided from a HCM report and appear to be accurate.

Conclusion and Site Review

- 11. A site plan review was not completed at part of the study to identify any changes with the site plan.
- 12. The site plan shows the bank having approximately 290 feet of queueing space. A study by Spack Consulting, using empirical data, shows that the average maximum queue for banks is 6 vehicles (120 feet), and the 85th percentile queue is 8 vehicles (160 feet). The proposed driveway for the bank should provide sufficient space for queueing.
- 13. The site plan shows the car wash having approximately 480 feet of queueing space. A study by Spack Consulting, using empirical data, shows that the average maximum queue for car washes is 5 vehicles (100 feet), and the 85th percentile queue is 6 vehicles (120 feet). The proposed driveway for the car wash should provide sufficient space for queueing.
- 14. The site plan shows the restaurant having approximately 220 feet of queueing space. A study by Spack Consulting, using empirical data, shows that the average maximum queue for fast food restaurants is 8.5 vehicles (170 feet), and the 85th percentile queue is 12 vehicles (240 feet). The proposed driveway for the restaurant should provide sufficient space for queueing at most times, but at its absolute peaks, queues may spillover into the parking area.