Commissioners:

Julie Kimble
Michelle Kruzel
Tammy
McGehee
Michelle Pribyl
Karen
Schaffhausen
Erik Bjorum
Pamela Aspnes



Planning Commission Agenda

Wednesday, January 4, 2023 6:30pm

Members of the public who wish to speak during public comment or on an agenda item may do so in person during this meeting or virtually by registering at www.cityofroseville.com/attendmeeting.

Address:

2660 Civic Center Dr. Roseville, MN 55113

Phone:

651-792-7080

Website:

www.cityofroseville.com/pc

- 1. Call To Order
- 2. Roll Call
- 3. Approval Of Agenda
- 4. Review Of Minutes

Documents:

DECEMBER 7, 2022 MINUTES.PDF

- 5. Communications And Recognitions
- 5.A. From The Public:

Public comment pertaining to general land use issues not on this agenda.

5.B. From The Commission Or Staff:

Information about assorted business not already on this agenda.

- 6. Public Hearing
- 6.A. Consider A Request By AUNI Holdings In Coordination With FedEx For A Conditional Use To Allow A Parking Lot As A Principal Use At 2373 And 2395 County Road C2 (PF22-015)

Documents:

6A REPORT.PDF
ATTACHMENT A.PDF
ATTACHMENT B.PDF
ATTACHMENT C.PDF
6A BENCH HANDOUT.PDF

7. Adjourn



Planning Commission Regular Meeting City Council Chambers, 2660 Civic Center Drive Draft Minutes – Wednesday, December 7, 2022 – 6:30 p.m.

1 2 3 4	1.	Call to Order Chair Kimble called to order the regular meeting of the Planning Commission meeting at approximately 6:30 p.m. and reviewed the role and purpose of the Planning Commission.		
5 6	2.	Roll Call At the request of Chair Kimble, City Planner Thomas Paschke called the Roll.		
7 8 9		Members Present:	Chair Julie Kimble, and Commissioners Tammy McGehee, Karen Schaffhausen, Pamela Aspnes and Erik Bjorum.	
10 11		Members Absent:	Vice Chair Michelle Pribyl and Commissioner Michelle Kruzel	
12 13 14		Staff Present:	City Planner Thomas Paschke, Community Development Director Janice Gundlach and Senior Planner Bryan Lloyd.	
15 16	3.	3. Approve Agenda MOTION Member McGehee moved, seconded by Member Schaffhausen, to approve the agenda as presented.		
17 18 19 20				
21 22 23 24		Ayes: 5 Nays: 0 Motion carried.		
25 26	4.	Review of Minutes a. November 2, 2022 Planning Commission Regular Meeting		
27 28				
29 30 31 32		Chair Kimble indicated there were some changes made that were sent to staff as well as her name was misspelled in a few places.		
33 34		MOTION Member McCahaa mayad, sacandad by Mambar Biarum, to approve the		
35		Member McGehee moved, seconded by Member Bjorum, to approve the November 2, 2022 meeting minutes.		
36 37		Ayes: 5		
38		Nays: 0		
39		Motion carried.		
40		1,1001011 cm111cm		
41	5.	Communications ar	nd Recognitions:	

a. From the Public: Public comment pertaining to general land use issues <u>not</u> on this agenda, including the 2040 Comprehensive Plan Update.

None.

b. From the Commission or Staff: Information about assorted business not already on this agenda, including a brief update on the 2040 Comprehensive Plan Update process.

None.

6. Public Hearing

a. Hold a Public Hearing and Make A Recommendation Regarding Phase Two Zoning Code Amendments

 Chair Kimble opened the public hearing for Phase Two Zoning Code Amendments at approximately 6:34 p.m. and reported on the purpose and process of a public hearing. She advised this item will be before the City Council January 30, 2023.

Community Development Director Gundlach summarized the request as detailed in the staff report dated December 7, 2022. She introduced the Jeff Miller and Rita Trapp from HKGI Consulting.

Mr. Miller and Ms. Trapp highlighted the Phase Two Zoning Code Amendments with the Commission.

Chair Kimble thanked staff, the Commission, and the consultants for everything that has been done and discussed.

Member McGehee wondered if there could be an addition made to impervious surface because there was a huge issue a while ago that swimming pools are impervious surface, and they are impervious surface and the DNR agreed but it was not in the list of three items. She asked if anything was done with wetlands or was it something separate from this shoreland. She did not see anything regarding DNR regulated wetlands.

Ms. Gundlach knew there were some wetland regulations in the existing Shoreland Ordinance which is being pulled out and putting into a different section of City Code which is not under the purview of the Planning Commission, which is why it is not being seen in this information.

Ms. Trapp explained in the Public Works area where all of the ponding and stormwater management is listed there will be a new section added. The best practices from the Watershed District were taken and will continue to be a part of it.

Member McGehee explained she did not know if the gross square footage of a building was the amount of first floor coverage, or it based on how many floors. She wondered how gross square footage for a building was computed.

Chair Kimble explained gross square footage is everything and is specific to where it is measured on the exterior of the wall. She indicated there are very specific calculations done to figure it out.

Member McGehee indicated she would like an example of a building that is built to the current requirements of Roseville, how much open square footage there typically is.

Ms. Gundlach indicated staff would have to go back to one of the first meetings to get that information because Mr. Paschke did go and do some examples of what the City actually did recently with some of the newer apartment-built sites to see if that made sense based on what was actually happening. This information was previously provided to the Commission.

Member McGehee explained one other thing was in the table of points, the Shoreland Ordinance, restoring the shoreland only gets one point and it seemed fairly important to her in terms of public waters, unless staff feels it is sufficiently covered in the materials being put in Code. She thought it seemed a little low unless staff felt it is unnecessary because it is so heavily done but if nobody asks for a permit or variance then there is no particular reason for restoration.

Chair Kimble felt like where the City landed on the chart and points was that because this can be changed, she thought everyone agreed to leave the points as they are and test it. She thought quite a few changes were made prior to what is being presented for approval now.

Ms. Gundlach explained the number of points assigned; staff tried to correlate to the actual cost that the developer would incur in order to do that. The shoreland restoration, depending on how it is done might not be as costly, but in addition to cost is the ease of being able to do it, and these reasons deserved larger points. She noted that is what she recalled the Commission discussion being surrounding the point values. Obviously, the Planning Commission can make a decision of what that number should be but that was the decision that was made at previous discussions.

The Commission discussed with staff the definition of swimming pools and thought the definition should include "in ground swimming pools".

Member McGehee asked what the City wanted to do as a sustainability effort because a tree has a big definition. There is everything from a Columnar Oak to an actual Savannah Tree and what is it that the City is really aiming for.

Ms. Gundlach thought what the City was aiming for is a good balance between how many trees are suitable to be planted on a site based on how the Zoning Code allows

Regular Planning Commission Meeting Minutes – Wednesday, December 7, 2022 Page 4

that site to be developed. If the Zoning Code allows a multi-family property of a certain number of units and a certain amount of parking stalls once it is put on a site, there is only so much space left to plant trees. Staff was trying to come up with a reasonable standard for how many trees could fit in that space left to be planted. That is where staff came up with what is in the amendment based on review of what other cities had done, based on what the City Forester felt was reasonable, and then just to make sure Mr. Paschke went and looked at some multi-family properties that the City recently developed to see if things were sort of in line and she thought what Mr. Paschke was saying is those sites generally shoved more trees than probably will be able to thrive just because the development needed a variance and were trying to get them as close to compliance as possible so the standard staff came up with was kind of striking the right balance.

Member McGehee wondered if staff wanted to look at the broader sustainability picture, the shade, the canopy of the City and so on and how much impervious surface the City Code actually allows for commercial and multi-family. Apart from this, that is a separate question that she was simply raising as the City moves toward sustainability and environmental issues.

Ms. Gundlach noted on the Phase One amendments the City decreased the amount of improvement area for E-1 zoned properties and one could argue there is a sustainability element to that because they decreased how much a site could be covered. This was done to address the intensity across the commercial/industrial uses.

Member Schaffhausen indicated regarding equitability, she wondered that because this is innovative with not a lot of a benchmark with regard to how the City is going to apply this, how can the City create some sort of a rubric or because it is not included in the Zoning Code, how does the City make sure that the rules are applied equitably and that the changes are made in a way so that if the City decides to change the points available and what sits in the points, that it is clear and there is some degree of consistency to the people that are applying and asking for this. She thought it is an imperfect approach because this is new and she thought it was appropriate to keep it out of the Zoning Code for that exact reason, which means the City needs to be able to be flexible with it and both being flexible as well as equitable. She did not know if there was thought regarding how to apply this so that for each person that shows up it is fair.

Chair Kimble indicated staff has noted that any changes made will come back to the Planning Commission.

Ms. Gundlach indicated if staff were to make changes in the worksheet, because the worksheet is referenced in the Zoning Code the Planning Commission would get to weigh in and the Planning Commission cannot make any decision on its own so the City Council would be involved as well. She thought she understood the concern about making sure the standards are applied equitably across various projects, but every project is unique and almost impossible to achieve. She noted that this is also a

voluntary process, and the developer understands going into it that this is a little bit of a negotiation based on the specific characteristics of their project. What the developer is proposing to do and the incentives that the developer will be unlocking. The other thing she thought was important is the City Manager and City Council funded a full-time sustainability specialist beginning in 2023 and that person will have the primary responsibility, working with the planners, to review what is being proposed to make sure that the City is maximizing whatever it can, and the decisions being made are reasonable based on the specific characteristics of the project, but it is not a perfect system.

Chair Kimble noted when she looked at this it is very quantitative and is not a very subjective list so she did not know how it could be applied inequitably.

Commissioner Aspnes asked how the City will know this is worthwhile or whether it is achieving its purpose. Is there a process in place for this.

Ms. Gundlach explained it is going to take a project or two to see if it is worth their while and if people are not using it then there is no harm in it being in the Code. If people are using it, theoretically the sustainability specialist and the City planners, in working through the worksheet have found value otherwise the worksheet will not be approved.

Public Comment

No one came forward to speak for or against this request.

MOTION

Member McGehee moved, seconded by Member Aspnes, to recommend to the City Council approval of the Shoreland Overlay District, Repeal Chapter 1017 and replace into Chapter 1012, EV Charging Standards, amend Section 1019.04, new and revised definitions. Amend Section 1001.10, revise landscaping standards. Amend Section 1011.03, and add an amendment to create the sustainability incentives, Section 1001.13.

Ayes: 5 Nays: 0

Motion carried.

7. Other Business

a. Consider 2023 Variance Board and Planning Commission Meeting Calendar Community Development Director Janice Gundlach presented the 2023 Variance Board and Planning Commission meeting calendar.

The Commission reviewed the meeting dates.

8. Adjourn

Regular Planning Commission Meeting Minutes – Wednesday, December 7, 2022 Page 6

MOTION
Member McGehee, seconded by Member Bjorum, to adjourn the meeting at
7:26 p.m.
Ayes: 5
Nays: 0
Motion carried.

REQUEST FOR PLANNING COMMISSION ACTION

01/04/23 Agenda Date: Agenda Item: 6a

Department Approval Janus Gundlach

Agenda Section **Public Hearings**

Item Description: Consider a Request by AUNI Holdings in coordination with FedEx for a

Conditional Use to allow a parking lot as a principal use at 2373 and 2395

County Road C2 (**PF22-015**)

1 **APPLICATION INFORMATION**

2 Applicant: **AUNI Holdings**

Location: 2373 & 2395 County Road C2 3

Application Submission: 11/28/22; deemed complete 12/08/22 4

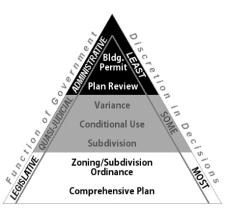
5 City Action Deadline: January 26, 2023

Corridor Mixed-Use (MU-3) District 6 Zoning:

- LEVEL OF DISCRETION IN DECISION MAKING: Action taken on a conditional use proposal is 7
- quasi-judicial; the City's role is to determine the facts associated with the request, and apply 8
- 9 those facts to the legal standards contained in State Statute and City Code.

10 **BACKGROUND**

- AUNI Holding, owner of 2929 Long Lake Road, recently 11
- executed a lease with FedEx to occupy and make substantial 12
- improvements to the existing building located at 2929 Long 13
- Lake Road. This lease also includes a commitment to improve 14
- the parcels immediately west of 2929 Long Lake Road along 15
- County Road C2 with surface parking facilities. FedEx's 16
- 17 proposed use and employment needs at 2929 Long Lake Road
- necessitates the need to create additional employee parking and 18
- parking for FedEx delivery vans at 2373 and 2395 County Road 19
- 20 C2.
- Table 1005-1 for the Mixed-Use Districts includes parking as a principal use and requires an 21
- 22 approved Conditional Use (CU) that complies with City Code requirements, including
- §1009.02.C. The applicant has entered into a purchase agreement with Robert Beugen, owner of 23
- the two adjacent residentially-used properties at 2373 and 2395 County Road C2, and seeks 24
- 25 approval of a CU to facilitate construction of surface parking lots on these two parcels.
- The proposed site plan illustrates two distinct parking areas lying on each of the parcels located 26
- at 2373 and 2395 County Road C2. The storm water management facility serving the proposed 27
- surface parking areas lies within the unaddressed parcel located between 2929 Long Lake Road 28
- and 2373 County Road C2. The 2395 County Road C2 lot includes the secure van parking and 29
- 30 the 2373 County Road C2 includes an employee parking lot. As currently proposed, the
- employee parking lot crosses over the shared lot line between 2395 and 2373 County Road C2. 31



- In order to maintain this design, the property owner must combine 2373 and 2395 County Road
- C2 into a single property as the MU-3 zoning district requires a minimum 15-foot side vard
- parking setback. Alternatively, the property owner may elect to revise the proposed site plan to
- meet the minimum setback requirement.
- While the Zoning Code provides little guidance for a parking lot as a principal use, aside from
- 37 the general criteria found in §1009.02.C, Planning Division staff relies on other specific sections
- of the Zoning Code to determine overall compliance with other Zoning Code standards. These
- sections include 1011.03.B, Buffer Area Screening, 1011.03.C, Parking Lot Landscaping, and
- 40 1011.12.E.9, Outdoor storage, fleet vehicles. This report, and the associated site plan, only
- reviews the conditional use for the parking lots and otherwise assumes the project can or will
- 42 comply with required City and Zoning Code standards prior to release of any necessary building
- permits, including rectifying the side yard parking lot setback issue.

44 CONDITIONAL USE ANALYSIS

- 45 REVIEW OF GENERAL CONDITIONAL USE CRITERIA: Section 1009.02.C of the Zoning Code
- establishes general standards and criteria for all conditional uses. When deciding on whether to
- 47 approve or deny a conditional use, the Planning Commission (and City Council) must review the
- 48 proposal and determine if compliance can be achieved with the stated findings.
- 49 The general code standards of §1009.02.C are as follows:
- 50 a. The proposed use is not in conflict with the Comprehensive Plan. While a parking lot doesn't
- appreciably advance the goals of the Comprehensive Plan aside from facilitating continued
- 52 investment in a property, Planning Division staff believes it does not conflict with the
- Comprehensive Plan either. More specifically, the General and Commercial Area Goals and
- Policies sections of the Comprehensive Plan include a number of policies related to
- reinvestment, redevelopment, quality development, and scale. The proposed parking lot is
- one component of a larger investment, which would align with the related goals and polices
- of the Comprehensive Plan.
- 58 **b.** The proposed use is not in conflict with a Regulating Map or other adopted plan. The proposed use is not in conflict with such plans because none apply to the property.
- 60 c. The proposed use is not in conflict with any City Code requirements. Planning Division staff
- finds the proposed parking can and will meet all applicable City Code requirements;
- moreover, a CONDITIONAL USE approval can be rescinded if the approved use fails to comply
- with all applicable Code requirements or any conditions of the approval.
- 64 d. The proposed use will not create an excessive burden on parks, streets, and other public
- 65 facilities. City staff has determined the proposed parking lot improvement will not create an
- excessive burden on parks, streets, or other public facilities. Specifically, these parking lots
- are associated with a major package delivery service (FedEx), whereby many employees do
- not work on-site as they are delivering packages. For those that do work on-site, it is not
- anticipated their use of the park and/or trail system would result in a burden, nor have City
- Parks Department staff expressed concerns to Planning Division staff. In fact,
- 71 implementation of a condition of approval requiring installation of a trail will only improve
- 72 upon the City's trail amenities.
- 73 The City Engineer has also determined there will be no significant traffic issues associated
- vith the parking lot. A formal traffic study is not required. Existing traffic on County Road
- 75 C2 is 3,300 vehicles per day and has adequate capacity for any increase in traffic. A

- conservative estimate of new traffic generated from the parking lot is 752 new trips per day.
 The existing three-lane design of County Road C2 can accommodate the increased vehicle use.
- **e.** The proposed use will not be injurious to the surrounding neighborhood, will not negatively 79 80 impact traffic or property values, and will not otherwise harm the public health, safety, and general welfare. Planning Division staff have determined the proposed parking lot(s) will not 81 be injurious to the surrounding neighborhood; negatively impact traffic or property values; 82 and will not otherwise harm the public health, safety, and general welfare given the existing 83 impact of commercial uses already present and utilizing this corridor of County Road C2. 84 Specifically, the 2040 Roseville Comprehensive Plan guides these parcels and those in direct 85 proximity for Mixed-Use, and a rezoning to Corridor Mixed-Use was accomplished in 86 November of 2021 to ensure consistency between the City's official Zoning Map and 87 88 Comprehensive Plan. Prior to this change, the 2030 Comprehensive Plan and official City Zoning Map designated these parcels for High Density Residential. This change was made in 89 anticipation of the residential parcels along County Road C2 to someday be redeveloped 90 91 under more flexible zoning standards than the high-density residential designation offered. County Road C2, with existing traffic of 3,300 vehicles per day and a conservative increase 92 of roughly 752 new vehicle trips, is adequately designed to accommodate this increase in 93 94 traffic given the three-lane roadway design. Further, County Road C2 is already utilized by numerous industrial uses in the area with no issues. Lastly, although this parking lot will 95 generate new trips within the general area, this use is less impactful than a number of 96 permitted uses that could be redeveloped on the subject parcels. 97

PLANNING DIVISION RECOMMENDATION

98

- On December 8 the Roseville Development Review Committee (DRC) met to review and consider the submitted parking lot proposal for 2373 & 2395 County Road C2. Although noting specific permit processes are required prior to receiving final approval, the DRC did not have any concerns with the application. The Planning Division recommends approval of the CU request to allow surface parking facilities as a principle use at 2373 & 2395 County Road C2, subject to the following conditions:
- The installation of an 8-foot wide trail with 5-foot boulevard being installed along County
 Road C2 the length of the three parcels, per the Roseville Pathway Master Plan.
- 107 2. The property owner dedicates a pathway easement to the City for the 8-foot wide pathway prior to release of any permits.
- 3. Storm water management will be required per watershed and City requirements.
- The wetland present at 2395 County Road C2 is delineated and the property owner/applicant
 meet RCWD's requirements to replace any permissible wetland loss either onsite or offsite
 through credits.
- 5. The improvements meet all applicable requirements of § 1011.03.B, Buffer Area Screening, §1011.03.C, Parking Lot Landscaping, and §1011.12.E.9, Outdoor storage, fleet vehicles, to the satisfaction of the City Planner, prior to submittal of a building permit.
- 116 6. The site plan is modified such that the employee parking includes a minimum 15-foot setback from the west property line or the property owner shall legally combine 2395 and 2373 County Road C2 into a single lot negating the need to meet the side yard setback requirement.

- SUGGESTED PLANNING COMMISSION ACTION 120
- By motion, recommend approval of a CONDITIONAL USE for 2373 & 2395 County Road C2, 121
- allowing surface parking as a principle use on the subject properties based on the comments, 122
- findings, and six conditions stated in this report. 123
- **ALTERNATIVE ACTIONS** 124
- a. Pass a motion to table the item for future action. An action to table must be tied to the need 125 for clarity, analysis, and/or information necessary to make a recommendation on the request. 126
- **b.** Pass a motion recommending denial of the proposal. A motion to deny must include findings 127 128 of fact germane to the request.

Report prepared by: Thomas Paschke, City Planner, 651-792-7074 | thomas.paschke@cityofroseville.com

Attachments:

A. Location Map

B. Aerial photo

C. Narrative/plans

Attachment A: Planning File 22-015





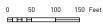


Data Sources

* Ramsey County GIS Base Map (11/29/2022)
For further information regarding the contents of this map contact:
City of Roseville, Community Development Department,
2660 Civic Center Drive, Roseville MN

Disclaimer

This map is neither a legally recorded map nor a survey and is not intended to be used as one. This map is a compilation of records, information and data located in various city, county, state and federal offices and other sources regarding the area shown, and is to be used for reference purposes only. The City does not warrant that the Geographic Information System (GIS) Data used to prepare hits map are error free, and the City does not represent that the GIS Data can be used for navigational, tracking or any other purpose requiring exacting measurement of distance or direction or precision in the depiction of geographic features. He errors or discrepancies are found please contact 651-792-7085. The preceding disclaimer is provided pursuant to Minnesota Statutes 9460. 30.24 (2000), and the user of this map acknowledges that the City shall not be liable for any damages, and expressly waives all claims, and agrees to defend, indemnify, and hold hammelss the City from any and all claims brought by User, its employees or agents, or third parties which arise out of the user's access or use of data provided.





Attachment B: Planning File 22-015





Prepared by: Community Development Department Printed: December 15, 2022

Data Sources

- * Ramsey County GIS Base Map (11/29/2022)
- * Aerial Data: EagleView (4/2022)

For further information regarding the contents of this map contact: City of Roseville, Community Development Department, 2660 Civic Center Drive, Roseville MN

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November 22nd, 2022

City of Roseville 2660 Civic Center Drive Roseville, MN 55113

RE: Conditional Use Application for:

PID: 052923240015

SECTION 5 TOWN 29 RANGE 23 FORMER LOTS 9 AND 10 OF BLK 4 VAC ...TO RD) IN SEC 5 TN 29 RN 23

PID: 052923240014

SECTION 5 TOWN 29 RANGE 23 SUBJ TO CO RD C 2 AND WITH ESMTS OF RECORD ...OF NW 1/4 OF SEC 5 TN 29 RN 23

PID: 052923240016

SECTION 5 TOWN 29 RANGE 23 SUBJ TO RD, THE E 279 FT OF THE W 1820 FT ...THE NW 1/4 OF SEC 5 TN 29 RN 23

Introduction:

We are writing to request the City of Roseville to consider a conditional use for the properties neighboring 2929 Long Lake Road.

Background:

2929 Long Lake Road (Parcel ID: 052923240007) is a 172,000 SF industrial facility owned by Scott Pieper in Roseville's industrial park. FedEx recently executed a 5-year lease with 2 3-year renewals effective October 1st, 2022. As part of this new lease, FedEx plans to invest heavily into the building and tap into the employment base of Roseville by hiring additional staff to serve the facility.

As such, the parking for the property is not adequate for their employees and FedEx and the owner of 2929 Long Lake Road have been looking for additional options to help FedEx's long term needs for the property.

In fall of 2022, we approached Robert Beugen who owns 3.91 acres to the west of 2929 Long Lake Road (PIDs: 052923240015, 052923240014, 052923240016) consisting of two single-family dwellings and a retention pond. Robert is interested in selling the properties to Scott Pieper so that FedEx can improve the site and have adequate employee parking adjacent to the 2929 Long Lake Road facility.

The sale of the parcels is contingent upon FedEx being able to use the site for parking, which is why we are making our request to the city for a conditional use.

Please see below explanation for the General Standards and Criteria to make your findings:

1. The proposed use is not in conflict with the Comprehensive Plan;

After review of the Comprehensive Plan, we do not believe the conditional use conflicts with Roseville's Comprehensive Plan. According to Roseville's Comprehensive Plan, "Roseville has high-quality employment opportunities that meet the needs of current and future residents." We believe the addition of this parking lot will allow FedEx to meet their employment needs and be able to draw and retain employees from Roseville and the surrounding areas. Currently, FedEx is running 51 delivery vans from the facility with plan to increase that number to 112 vans. The parking lot will serve to accommodate the additional employees needed as the number of vans in service increases.

The 2040 plan has zoning of Industrial and Utility with a small pocket of MU-3, Corridor Mixed-Use on the south end adjacent to Country Road C. We believe that the parking lot would be an ancillary use to the industrial zoning designation and not negatively impact the other zoning in place.

The Comprehensive plan also involves planning for people and jobs that are not yet here which is another contributing factor to increasing the employment base by making it easier for FedEx to use the property to its highest ability.

2. The proposed use is not in conflict with any Regulating Maps or other adopted plans;

Not applicable.

3. The proposed use is not in conflict with any City Code requirements;

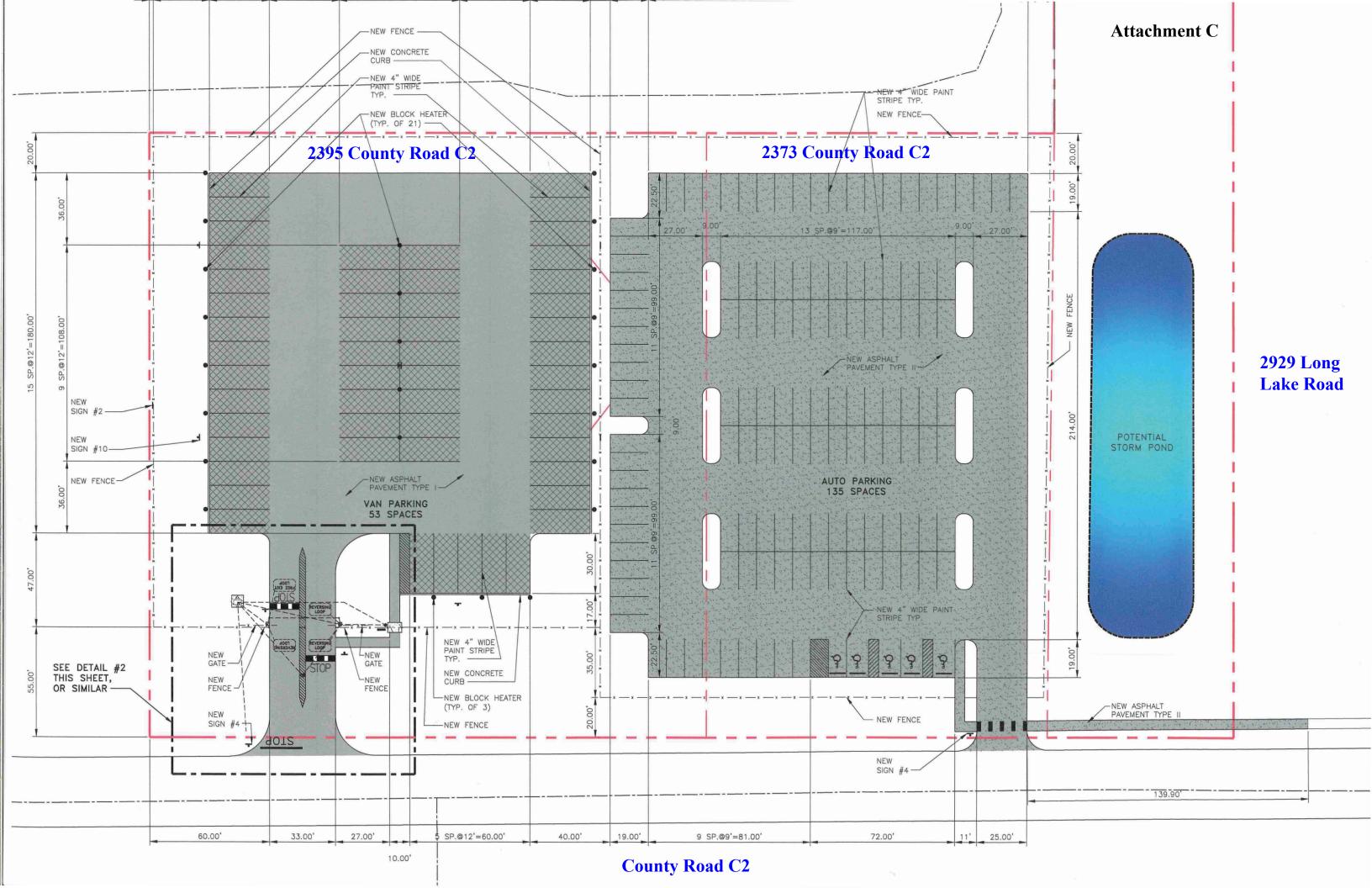
We will work with the City and all government agencies to ensure the parking lot is not in conflict with any City Code requirements.

4. The proposed use will not create an excessive burden on parks, streets, and other public facilities; and

The proposed use will not have any effect on parks, streets, or other public facilities.

5. The proposed use will not be injurious to the surrounding neighborhood, will not negatively impact traffic or property values, and will not otherwise harm the public health, safety, and general welfare.

The proposed use calls for 183 parking stalls which we do not see as a burden on County Road C. Most traffic will flow at different times of the day and will not cause any congestion to the neighborhood or streets.



TO: Thomas Paschke, Roseville City Planner Roseville, Minnesota

DATE: January 3, 2023

RE: Planning Committee Action 1/4/23 Agenda Item 6a
Consideration of a conditional use to allow a parking lot as a principal use at 2373 and 2395 County Road C2

Mr. Paschke;

I am a member of the Ownership Committee and the Chief Operating Officer of the Trego Limited Partnership, owners of Aquarius Apartments (99 units) directly to the north of the parcels of land that will be considered for a conditional use permit on Wednesday, January 4th, 2023. We also own two of the three parcels of land directly to the west of the subject properties, one that includes a single family home. I plan to attend the Wednesday Planning Commission Public Hearing but, in the event the predicted weather conditions for that day prevent my attendance, I would like to present our concerns regarding the creation of a parking lot on the subject parcels.

Aquarius Apartments was built on a beautiful wooded lot. It has provided our residents with a friendly neighborhood atmosphere. We have worked hard for over fifty years to provide and maintain amenities that make our residents comfortable when they are home.

It appears obvious that the existing industrial area to the east of our property will not be able to provide the additional parking necessary to meet the needs of the applicant's new tenant and that the suggested parcels on C-2 could help fulfill their Tenants needs.

BUT, we do not feel local residents should have to lose their comfortable residential setting to accommodate the needs of an industrial entity that has run out of parking.

We therefore believe that the use should not be approved without enforceable promises that the applicant will provide:

- **1.** Adequate set backs from the adjoining parcels;
- **2**. Excavate the parcel(s) to assure a berm between the residential lots and the parking surface.;
- **3.** Level the site to promote the proper drainage of water from the lot to the holding pond they create in a manner so as not to affect adjoining properties;
- **4.** Install Buffer Area Screening/fencing to assure the local residents do not have to look at a parking lot with a chain link fence around it rather than a quality privacy fence that matches the wooded residential area it is replacing.

- **5.** Proper landscaping that replaces some of the many trees that they will remove to create the parking lot; and,
- **6.** If lighting is added any time in the future, it will be directional Lighting not to affect the quiet enjoyment of the residents of the surrounding properties.

Respectfully Submitted by

Donald D. Bromen CPM
Member, Ownership Committee
Chief Operating Officer/Asset Manager
Trego Limited Partnership d/b/a Aquarius Apartments
11180 Otchipwe Avenue North
Stillwater, Minnesota 55082

 From:
 FRANK YAQUINTO

 To:
 Thomas Paschke

 Subject:
 RE: Parking Lot CU

Date: Thursday, December 29, 2022 9:22:57 PM

Attachments: <u>image001.jpg</u>

Caution: This email originated outside our organization; please use caution.

Thomas,

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Sincerely,

Frank Yaquinto

On 12/28/2022 1:45 PM Thomas Paschke thomas.paschke@cityofroseville.com wrote:

Frank,

Attached please find the proposed parking lot plan for 2395 and 2373 County Road C2. Review and let me know if you have any questions in advance of the Planning Commission hearing.

Thomas Paschke

City Planner

651.792.7074

thomas.paschke@cityofroseville.com



2660 Civic Center Drive

Roseville, MN 55113

From: FRANK YAQUINTO

Sent: Wednesday, December 28, 2022 1:05 PM

To: Thomas Paschke < Thomas. Paschke@cityofroseville.com >

Subject: Re: Parking Lot CU

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Thomas Paschke

City Planner

651.792.7074

thomas.paschke@cityofroseville.com



2660 Civic Center Drive

Roseville, MN 55113

 From:
 Thomas Paschke

 To:
 Staci Johnson

 Subject:
 FW: Parking Lot CU

Date: Tuesday, January 3, 2023 2:46:16 PM

fyi

Thomas Paschke

City Planner 651.792.7074 thomas.paschke@cityofroseville.com



2660 Civic Center Drive Roseville, MN 55113

From: FRANK YAQUINTO

Sent: Monday, January 2, 2023 8:31 PM

To: Thomas Paschke <Thomas.Paschke@cityofroseville.com>

Cc: Dan Roe <Dan.Roe@cityofroseville.com>; Jason Etten <jason.etten@gmail.com>; Julie Strahan <Julie.Strahan@cityofroseville.com>; Robert Willmus <rwillmus@msn.com>; Wayne Groff

<Wayne.Groff@cityofroseville.com>

Subject: RE: Parking Lot CU

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Thomas.

Thanks again for your prompt response and clarification of some of my questions.

Regarding your email dated 12/30/2022. You stated that there is some confusion about what 1A/2B/4BB means or where it came from. It came from the Ramsey County property tax record for purposes of taxing all the residential properties along County C2. I'm sure if you took the time to research the history of these properties at the time of construction, tax values were based on current rules in place at the time of construction. You also state that I'm not residential but commercial. You state that it is now a MU-3. I agree with that, however it is not what this property was zoned when these homes were built as stated, which is what I'm trying to drive this conversation to. What are my rights as a residential property owner for over 50 years regardless of the changes Roseville has done over these 50 years? As I see it, Roseville has every right to amend its zoning code. But zoning codes are arbitrary and capricious in nature. They are changed by the current political regime for the entire city, to meet the needs of an expanding City. I get it.

Roseville bases change to building construction based on the most recent adoption of the State of Minnesota of the International Building Code, International Fire code, and International residential code with amendments. However, the City can't be more restrictive on existing buildings than at the time of their construction and the code the City of Roseville was using at the time, except in those areas that are Life safety. This is an important distinction regarding changes to the Zoning code. In other words I'm looking at the application as a whole and the history leading up to the changes to the MU-3. But rather from you or your boss, I want a legal reference based on State Law from the City attorney where he/she shows that the City has a legal right to devalue and essentially make my home over 50 years unsellable. This is essentially what Mr. Beugen and FedEx being represented by AUNI are doing.

So, under your interpretation of the new MU-3 I can if I choose;

Live with your approval of this proposal, wait it out and see what it does to my property value, quality of living etc.

I could demo my house or change it to some of the uses in your chart of MU-3 that are permitted, such as Animal Boarding, Limited Warehouse and Distribution, Motor Vehicle Repair/Body Shop, Pawn Shop, Micro Brewery, Distillery, Manufactured Trailer park, Residential facility, Nursing Home, Outdoor Storage

inoperable/out of service vehicles or equipment, Telecommunication Tower. REALLY

First off I'm a retiree on a fixed modest pension. I could neither afford nor have the energy to go through any of the aforementioned changes. Further, because my lot is roughly 1/2 acre, not one of the permitted uses I listed in the new MU-3 chart would be allowed here by your planning staff because I couldn't meet multiple challenges to any of those uses. Right?

And that gets me back to the arbitrary nature of the zoning code and why I want a legal opinion from the City Attorney that he/she can quote State law where a City like Roseville can arbitrarily change their zoning code to effectively cancel out my home's value.

Chapter 1005 Mixed Use Districts where this request is based, I want the language/evidence by year where the City of Roseville made these changes in their zoning code that affect my property today and the hearings of said changes and documents that you sent to me to let me know.

1005.06A appears to have been amended, again when did that happen and what are the names of those involved in that decision and their qualification to review and know what now has happened to my home.

I understand the zoning code and a Cities right to change it. I believe the years that have led up to what MU-3 says now from the date of the construction of my home are critical for the Committee's deciding the fate of my home as well as the elected officials of this City forcing a retiree into such abominable living conditions.

Paragraph (6) of your email states, The City Engineer doesn't think a Traffic study is necessary. OK, based on what he states only pertains to the load C2 was built to, the ability to control flow of traffic with controlled traffic lights. What he isn't stating is that there is a 25% increase of automotive traffic for the workers of FedEx. He doesn't

really know because you have not provided any evidence as to what schedules are going to be at work after the expansion is completed by AUNI to secure their five year lease with FedEx. Three shifts? Holiday parcel pickup distribution? How can you state a traffic review isn't necessary when you don't have all the operational facts?

Paragraph (7) of your email. I disagree with your assessment. You are recommending approval of converting three residential properties (At the time of their construction, zoning allowed) to a MU-3. The conversion will allow two parking lots as described by the applicants. These lot conversions are for expansion and remodeling of the current building right? FedEx's offer to Mr. Beugen is conditional based on the approval of these lots, right? Then how do you interpret the codes to conclude this is simply a change of use/expansion of a current building's use? I think this application simply a tactic by the applicants to circumvent an environmental assessment? Quick analysis here, the City of Roseville in their 2040 Plan states they are stewards of the environment. Great! The Beugen home, his other home with an extended family resident, covers what percentage of the almost 4 acres of land? This proposal of hard surfaces covers what percentage of the 4 acres. I would surmise that the hard covered surface is increasing by at least 400%. Why no environmental assessment to the affect this additional hard surface runoff into man made systems, rather comparing it to the grass and woods which it is now?

Paragraph (8) of your email. Isn't the 135 parking spots over what is allowed (100), if so why are you allowing that? Does that go away if by your recommendation the parcels are all combined? Isn't this another way for the applicant to get around certain obstacles of their application?

Conditional Use analysis.

A. While the analysis of the application may be consistent with current Policies stated by staff, it is not in compliance with the intent and spirit of Chapter five of the 2040 Plan. There is a lot of analysis in that chapter which would lead the reader to believe that the City of Roseville at all costs wants to preserve its single family homes.

D. The plan fails to take into consideration the effect of this proposal on me and my health as an owner occupied resident of over 50 years. No traffic study (Impacts the use of my home), No emissions analysis due to the 25% increase in traffic and that effect on my health (I have severe asthma, emissions will compromise my use of my yard and deck). No study as to what direction and how many times of day cars and vans will be moving through the proposed lots. Meaning, currently there is a large natural tree buffer between Mr. Beugen's property and mine. This has allowed me to enjoy my deck off my kitchen without having to look at cars etc. This proposal will take out all those trees and replace it with a cyclone fence. So, I will have at least 200 vehicles at all hours of the day and night taking multiple trips in and out of the lots, and their Headlights shining directly into my living room and kitchen. My quality of life and right to enjoy my home for over 50 years are severely compromised if approved.

The fact that your boss Janice Gundsach (spelling) signed off on this knowing there had been no communication with me as the severely impacted party is

reprehensible.

AUNI owns 2929 Long lake road, right? They already executed a five year lease with FedEx with an option to extend, right? The signed agreement for pending sale of the parcels in conjunction with expansion of use/remodeling of the 2929 building lease is contingent on this passing. Do you honestly believe the applicant's submission for this that they just said (Hey Mr. Beugen would you be interested in selling just happened in October 2022)? FedEx is an International Corporation, they don't operate like that. Just the lease with improvements has to be worth north of 10-50 million for AUNI. The acquisition of the parcels, demolition, new infrastructure etc. You got to be kidding me. This has been in the hopper for quite some time. Yet NO Communication of AUNI, FedEx, Mr. Beugen or the City of Roseville with me and the adverse effect it will have on my health and property value. I suspect the FedEx executives would be appalled that they have been engaged in an agreement with AUNI and Mr. Beugen that their representatives have affected the next door neighbor for over 50 years so egregiously.

Planning Division Recommendations;

- 1. Where is this proposed trail going? If this passes, is the trail going to go past my home? Who is going to pay for that? Is that recommendation the planning division's thought process to encourage developers to take out natural trees and grass lands and replace them with more hard surface?
- 3. Stormwater management, as stated earlier. Take the 4 acres, remove the current hard surfaces, Homes and the like. What percentage is that of the 4 acres currently? Replace within the 4 acres two new parking lots, trail/bike path and other hard services required for the parking lots, and what percentage of the 4 acres is that? So, the increase in runoff does not affect the stormwater system? Really. How does this fit into the City of Roseville's 2040 Plan regarding protecting natural habitat? At the very least the City should be demanding that onsite remediation of runoff is required. No credits for elsewhere because of the natural impact on nature.
- 4. If the applicant is not required to be in compliance with all elements of the RCWD, then how does this affect my property?
- 5. I respectfully disagree with the planners entirely here. There is no written submission from the applicant showing the fence bordering my property, type, elevations, diffusion of light etc. at least I have not seen one. It won't negatively affect me? How do you get to that? You allow removal of all tree's buffering Mr. Beugen's and mine. You allow the two single family homes to be removed. Now I get to look at a parking lot covering 4 acres with no legitimate buffers every evening, Headlights glaring into my kitchen and living room, 7 days a week every night for the rest of my life (I'm 70+) and no one is concerned about my quality of life? That is how you represent an owner of an occupied residential property for over 50 years. Then is there any truth to your 2040 Plan regarding your concerns about the residents of Roseville.

Attachment (C) from applicant

There are no signatures anywhere on this document you provide me. There is reference to "We", throughout the body of the request. Who are we? Is it customary for the staff to accept a proposal such as this without really knowing who is representing who? About their application;

5. This is completely false. The applicant does not know the impact of the surrounding neighborhood for their proposal as required. As far as I know they never talked with anyone other than Mr. Beugen. The applicant states that there is no impact by traffic, again for context only as it is related to weight and use of the road. No traffic study, no emissions analysis etc. By the way, the current IBC requirements for fresh air makeup for residential occupancies requires external makeup air, correct? Then when I or the apartment or the rental next door update or furnaces to a more efficient one, requiring makeup air is drawn from outside, then how does not the additional emissions in the surrounding air not affect me when that air is drawn into my furnace as required by code?

There has not been a market analysis of my property, the only owner occupied residential property left. To suggest that this proposal will not affect my value is untrue and makes the City of Roseville look just stupid. I've already mentioned what I can and can't do with my 1/2 acre if this proposal moves forward. Nothing! Your 2040 Roseville plan in 2018 did an analysis of all residential properties in the City and their taxable value. I've paid taxes on those values for over 50 years. You don't know what today's market value is because you won't do one. Obviously it is significantly higher than 2018. We all know what the market has done in the last two years.

Finally, because the City of Roseville has changed their zoning code to my disadvantage since my home was legally built here as a single owner occupied home, this proposal should be denied and more study taken by the applicant AUNI and FedEx. You don't know what the future will bring, neither do I. But I do know, if this is allowed.

Lastly, since I was first made aware that something may happen with some prospective buyer by JoAnn in early October, I had one conversation with Mr. Beugen and he essentially told me he didn't want me to impact his deal by talking to the person he was dealing with. Neighbors for 50 years, go figure. Since that conversation I've been in constant worry as to what may happen, What did I hear? Nothing. In fact this has impacted my health so severely that I thought I was having a heart attack last October (2022). I was transported to the ER by ambulance. After all the tests, it was surmised that it was anxiety induced. Fear, depression, anxiety. That is what the City of Roseville has left me with.

Regards,

Frank Yaquinto

On 12/30/2022 11:33 AM Thomas Paschke < thomas Paschke thomas Paschke thomas.paschke@cityofroseville.com> wrote:

Frank,

Thank you for the email indicating your concerns regarding the proposed parking lots at 2395 and 2373 County Road C2. There are a few items in your email I can address and answer now, while others will take a little time.

Regarding this request and application: the notice the Planning Division provided you and all property owners within 500 feet of the subject two properties is the first step in the process for a requested Conditional Use. This request is not for a variance nor a rezoning. The properties zoning allows a parking lot as a principal use with an approved conditional use.

Regarding the Public Hearing Notice: it is an invitation to the Planning Commission's public hearing on the requested conditional use and includes some general information regarding the request and also ways to seek additional information – that is how you connected with me.

There seems to be some confusion regarding this application and its request, which I will attempt to clarify: the property along County Road C2 (2417, 2405, 2395 and 2373) have a Comprehensive Plan Land Use designation of Mixed Use and an Official Zoning Map classification of Corridor Mixed-Use or MU-3. I have attached the Mixed-Use chapter of the zoning code for your information, which includes the table of uses (Table 1005-1) and lists all of the uses that can occupy or be built on property zoned MU-3.

I know there are three single-family residences and the apartment complex in the small triangular area of Highway 88 and County Road C2, however I am unclear on what "1A/2B/4BB" is in reference to or where that reference came. Again, the subject four existing residential properties along County Road C2 all have a zoning classification of MU-3 and not residential.

Regarding traffic and a traffic study: County Road C2 has current (as of 2022) daily traffic of 3,500 trips. The three lane design has a capacity of 15,000 to 18,000 vehicles per day. The question of a traffic study did come up in our initial staff discussions, however the Public Works Director and City Engineer determined the proposed parking lot was not a substantial enough impact to warrant a traffic study.

Regarding the parking lot setback from the west property line: it appears to be 20 feet from said property line.

Regarding parking lot lighting: this is an item I have asked for further clarity on from the applicant, however because the Zoning Code sets specific standards required for all development, a required parking lot plan including photometrics is not required. Lighting is an item the Planning Division reviews and approves with the building-permit. That said, this might be an area where staff and the developer can work to reduce lighting impacts.

Parking of semi-trucks or trailers would not be permitted under the Zoning Code. However the City can put a condition on the approval that limits the parking lot to what is proposed - 53 van spaces and 135 employee parking

spaces.

I believe the fence indicated would be of the chain link variety for security purposes. However the Code requires an opaque screen from the adjacent residential properties. This is an area where City staff will work with the developer on an acceptable screen plan as required below:

- B. Buffer Area Screening: The setback requirements established for uses in each district are intended to act as buffers between those districts and uses, but heightened screening is appropriate between low-density residential dwellings and more intensive uses. For all new construction in all districts that lie adjacent to or across the street from LDR or LMDR Districts, therefore, additional screening shall be implemented as required herein.
 - 1. Exception: The requirements in this subsection shall be applied in addition to the preceding general landscaping requirements, except that they shall not apply to Low Density Residential, Low to Medium Density Residential, or Park and Recreation Districts.
 - 2. Acceptable Screening: Screening requirements of this Title shall be satisfied through the use of buildings, berms, solid board-on-board fences, walls, planting screens, evergreen trees, hedges, or some combination thereof. If the topography, existing vegetation, permanent structure, or other feature creates a barrier which achieves the standards of this section, they may be substituted.
 - a. Screen Fences and Walls: Any screen fence or wall shall be constructed of attractive, permanent finished materials, compatible with those used in the construction of the principal structure. Such screens shall be at least 6 feet in height and shall be 100% opaque.
 - b. Planted Screening: Any planting screens shall consist of healthy plants, shall be at least 6 feet in height, and shall be designed to provide a minimum year round opacity of 80% at the time of installation.
 - c. Notwithstanding these requirements, screening along street rights-of-way shall be maintained at a height not less than 3 feet nor more than 4 feet.
 - 3. Maintenance: Screen fences and walls which are in disrepair shall be promptly repaired. Planted screens shall be maintained according to the normal landscape maintenance requirement of Section 1011.03A8

Thomas Paschke

City Planner 651.792.7074 thomas.paschke@citvofroseville.com



2660 Civic Center Drive Roseville, MN 55113

From: FRANK YAQUINTO

Sent: Thursday, December 29, 2022 9:23 PM

To: Thomas Paschke < <u>Thomas.Paschke@cityofroseville.com</u>>

Subject: RE: Parking Lot CU

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